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# THE DECISION TO ENGAGE IN ILLEGAL FISHING: AN EXAMINATION OF SITUATIONAL FACTORS IN 54 COUNTRIES

By

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## ABSTRACT

The Decision to Engage in Illegal Fishing:

An Examination of Situational Factors in 54 Countries

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The rising global demand and the increasing value of fish and fish products have made international illegal fishing a lucrative business. Despite the regulatory measures undertaken internationally, regionally and locally, the problem persists and has significantly impacted fish stocks and the global ecosystem. Nearly 80% of global fish stocks are fully exploited, overexploited or depleted, and illegal fishing is one of the major contributing factors to this problem. Should current rates of depletion continue, most global fish stocks will have collapsed by 2048. Coastal countries bear the direct consequences of illegal fishing, as 90% of these activities occur within their territorial waters. Poor coastal countries are particularly affected, since these countries have the richest marine resources that are exploited both internally and externally.

The factors contributing to this problem have been studied before, but few studies have examined the problem globally. These studies have focused on such macro-level factors as a country's GDP, governance effectiveness, level of corruption and lack of accountability, political stability, and the degree to which it is able to manage its

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resources. No study to date has examined globally the situational factors influencing the decision to engage in international illegal fishing.

This research, therefore, analyzes situational factors by using data on 54 countries. Based on the framework of rational choice and situational crime prevention theories, such predictors as resource attractiveness, access to an easy escape route, formal and informal surveillance, and fisheries management efforts, are explored as significant factors affecting the decision to engage in illegal fishing. Findings confirm all propositions except that examining the effect of informal surveillance. Spatial analyses substantiate these findings and provide further detail about the regional impact of each predictor variable, as well as examine other global patterns.

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#### **INTRODUCTION**

# **Problem Statement**

Illegal, unreported and unregulated (IUU) fishing is broadly defined as any fishing activity that does not comply with national, regional or international fisheries management or conservation regulations. IUU fishing activities vary, and these range from underreporting catches to relevant authorities to operating within countries' territorial waters or in the high seas without authorization. There are major differences between illegal, unreported and unregulated fishing, which are discussed in detail in chapter two. This research explores the illegal fishing aspect only.

In recent years, illegal fishing has gained international awareness, as increasing number of studies have examined its implications for the global ecosystem. According to United Nations Food and Agriculture Organization estimates (FAO, 2005), nearly 80% of global fish stocks are fully exploited, overexploited or depleted<sup>1</sup>, and illegal fishing is one of the major contributors to this problem (EFTEC, 2008). Should current rates of depletion persist, most global fish stocks will have collapsed by 2048 (Worm *et. al.*, 2006; as cited in EJF, 2007). Illegal fishing especially affects coastal countries, as 90% of

 <sup>&</sup>lt;sup>1</sup> FAO definition, available at <u>http://www.fao.org/newsroom/en/news/2007/1000505/index.html</u> *Fully exploited*: The fishery is operating at or close to an optimal yield level, with no expected room for further expansion.
 *Overexploited*: The fishery is being exploited above a level that is believed to be sustainable in the long term, with no potential room for further expansion and a high risk of stock depletion/collapse.
 *Depleted*: catches are well below historical levels, irrespective of the amount of fishing effort exerted.

these activities occur within their territorial waters, known as Exclusive Economic Zones (EEZs) (MRAG, 2008).

A major factor related to illegal fishing is the rising global demand and the increasing value of fish and fish products. Between 1960 and 2002, capture of wild fish for human consumption increased from 20 to 84.5 million tons (HSTF, 2006). A recent analysis conducted by the United Nations Food and Agriculture Organization (2008) shows that the value of world exports of fish and fish products, which also include farmed fish, grew by 7% in 2007, reaching \$92 billion. China's economic growth is playing a major role – per capita fish consumption in China has increased from 5kg in the 1970s, to 26kg presently, a 420% increase in less than 40 years (FAO, 2008). This high demand, coupled with inadequate fisheries management resources, has made illegal fishing a profitable business venue.

Evaluations of the factors contributing to illegal fishing have been conducted by a number of academic disciplines, including economics, political science and marine biology, and much of the literature on illegal wildlife trade in general has been published in journals dedicated to conservation, ecology and the protection of the environment (Walchol, *et.al.*, 2003). The available global studies have concentrated on examining corruption and lack of accountability, poor governance, political instability and weak monitoring, control and surveillance capacity as contributing factors to illegal fishing. Despite the available studies, voids remain in the literature regarding the factors that contribute to its occurrence globally. This research, therefore, proposes to explore the situational factors that influence the decision to engage in illegal fishing. Clarke (1997:4) suggests that "the commission of specific kinds of crime depends crucially on a

constellation of particular environmental opportunities", an aspect that has been overlooked in the global studies examining the correlates of illegal fishing. The proposed examination of 54 countries<sup>2</sup>, consequently, provides an ideal opportunity to test this approach, as they altogether represent 96% of world fish catch. As such, these countries are considered to be significant sites to examine the current problem.

# **Dissertation Outline**

This research is presented in eleven chapters. Chapter **one** provides a general overview on the fishing industry. It begins with a discussion of the history of its development, followed by a description of the main sectors of the industry, types of fisheries and the role of fishers in the industry, as well as global trade patterns. An overview of fishing techniques, gear and vessels is also provided to gain a better understanding about how fishing operations are carried out.

Chapter **two** explores the main issues related to illegal fishing. Drawing on the literature published by non-governmental organizations, regional fisheries management organizations and reports prepared for individual governments, the current chapter provides a general overview of what illegal fishing is, what impacts it has on the human population, the global fish stocks and the ecosystem. It then discusses other issues closely related to illegal fishing.

Chapter **three** outlines the international, regional and local responses to illegal fishing implemented or proposed to date. It first discusses the major international

<sup>&</sup>lt;sup>2</sup> Refer to Appendix A for a list of these countries

conventions and treaties proposed by the United Nations and other international organizations, followed by a discussion of regional agreements that have been developed by countries to address the problem. The chapter then highlights notable country-level responses. Lastly, it discusses other measures that have been taken to address the problem.

Chapter **four** further studies the problem by exploring the literature that has looked into the contributing factors, as examined by disciplines previously mentioned. This chapter specifically reviews the case studies conducted in individual countries. It also explores the few empirical research studies that have been conducted on the regional level, as well as reviews the studies conducted globally, leading up to a summary of the present state of knowledge in the field.

Chapter **five** provides a review of criminological theories that are applied in the current study to examine the issue of illegal fishing from the micro-level perspective. This chapter provides the background on which the predictor variables are built and hypotheses are formed.

Chapter **six** outlines the variables used in the current study, as well as discusses research design and hypotheses. A detailed discussion on the data sources is also provided in this chapter.

Chapter **seven** discusses the results of descriptive analyses pertaining to the dependent and independent variables. Some major findings of these descriptive analyses are explored further in order to gain more understanding about illegal fishing patterns and its contributing factors.

Chapter **eight** outlines the pre- and post-analysis diagnostics that have been performed to test major assumptions pertaining to the dependent and independent variables. It also discusses the methodology that was employed to address the violations of some of these assumptions.

Chapter **nine** summarizes the quantitative findings of the current study. Chapter **ten** examines the spatial dimensions of the problem by conducting both descriptive and quantitative spatial analyses. The quantitative spatial analyses conducted in this chapter examine the variation in the model predictive power over the study area, as well as provide further detail about the predictive power of each independent variable for the countries examined, thus highlighting the importance of the impact of these variables with a more micro-level focus. Additionally, hot- and cold-spot analyses are performed to examine spatial patterns of illegal fishing and some of its predictors.

Lastly, chapter **eleven** summarizes the findings of the current research, as well as considers both theory and policy implications derived from the findings of this study. Discussions about the study limitations and propositions for future research are also provided in this chapter.

### **CHAPTER 1**

# THE FISHING INDUSTRY

# **A Brief History**

#### Introduction

Fishing grounds have been one of the primary 'hunting' grounds for humans for centuries, and fishing is one of the oldest human activities (Gelchu and Pauly, 2007). Early humans caught fish for their families and kin using rudimentary gear. Fishing gear, are in fact, among the oldest tools ever made by humans, and humans began using these gear earlier than any other artifacts surviving today (Watson, *et. al.*, 2004). In some countries, for example Spain, some methods, such as beach combing and wading, are still used today (Vincent, 2004, as cited in Watson, *et. al.*, 2004). Within the capability of early humans were also some more sophisticated gear, such as nets, fish traps, and baited hooks constructed of bone (Watson, *et. al.*, 2004).

Today, fishers employ a wide variety of sophisticated techniques and vessels, and fish in expansive fishing grounds. This is primarily due to the growth of the human population, which necessitated the shift from harvesting small quantities of fish to developing means to catch fish in bulk (Brandt, 1972, as cited in Gelchu and Pauly, 2007). Two distinct periods mark the beginning of this incredible expansion of fisheries worldwide and growth of fishing into a multi-billion dollar industry.

#### The two periods of industrialization and expansion of fisheries

#### The first industrialization period (1870-1950)

No century has seen as remarkable an increase in the number of fishing boats and means by which fish are caught as the last decades of the 19<sup>th</sup> century, which mark the beginning of the first industrialization period and the expansion of global fisheries. This growth has been especially noticeable in Europe and North America (Brandt, 1972, Cushing, 1988 and Pauly, et.al, 2002; as cited in Gelchu and Pauly, 2007), and was driven by high demand in fish due to increases in population and urbanization (Gulland, 1974). The introduction of steam drifter vessels and increased mechanization means lead to significant expansions of fishing activities farther into offshore fishing grounds, thus allowing broader harvesting opportunities.

Similar noticeable expansions took place in other parts of the world during the same period. Japan's fisheries expansion began in 1890s, with the Sino-Japanese War (1984-95) and Russo-Japanese War (1904-05) marking the first phase of fleet motorization in the country (Takayam, 1963, as cited in Gelchu and Pauly, 2007). In China, fisheries were an integral part of their livelihood as far back as the 12<sup>th</sup> century (Solecki, 1966, as cited in Gelchu and Pauly, 2007), but China has not been as successful in expanding its fishing operations in Asia as Japan was. This was due to the fall of the Ch`ing dynasty, the civil war and the subsequent Japanese invasion, which was a major setback that lasted until the Chinese communist party came to power in 1949 (Jia and Chen, 2000).

World War I (1914-1918) stalled fishing activities in much of Europe for a short period of time, but the war's aftermath lead to increased fish catches resulting in the depletion of several fish stocks in the North Atlantic (Gelchu and Pauly, 2007). World War I also marked the expansion of Japan's overseas fishing interests into the Pacific, from the Bering Sea to the South China Sea, and into the South Pacific (Gelchu and Pauly, 2007).

#### The second industrialization period (1950-1980)

The second industrialization period, marked by yet another leap in fisheries production worldwide, corresponds to the aftermath of the Second World War, and this leap was driven by the post-war economic recovery (Gulland, 1974). This growth was also due to the fisheries industrialization in developing countries brought about by the United Nations Food and Agriculture Organization projects that included technology transfers and the establishment of bilateral development aid (Chidambaram, 1963, Thiele, 1999, as cited in Gelchu and Pauly, 2007).

The second industrialization period is considered to be the most important phase of the expansion of fisheries production. This period is marked by considerable improvements in fishing techniques and fishing gear, as well as the growth of the size of the vessels (Gelchu and Pauly, 2007). At the time, the former Soviet Union had the largest number of factory trawlers capable of traveling great distances and fishing at great depths (Solecki, 1979), but trawlers were also common and widely used in Europe and North America (Anon, 2002, as cited in Gelchu and Pauly, 2007). The aftermath of World War II also lead to the rapid growth of the Japanese fishing industry, and this was primarily due to the need to fill the food deficit that emerged in the late 1940s in the country (Asada, *et. al.*, 1983, APO, 1988, as cited in Gelchu and Pauly, 2007). China's first fisheries expansion period (1950 through 1959), also known as 'the period of initial development' (Jia and Chen, 2001) coincided with the beginning of this industrialization period. Other countries, that included South Korea and India, Philippines, Malaysia, Indonesia and Thailand, experienced similar expansions in their fisheries productions, and this was primarily due to the availability of modernized fishing technologies and gear, as well as the motorization of fishing vessels (Gelchu and Pauly, 2007). Surprisingly, it was not until after World War II that the fishing capacity in Australia and New Zealand was notably expanded (Bian, 1985). Neither was this expansion significant in the South American-Caribbean region until the same period.

While the coastal African countries depended heavily on fish for livelihood for centuries, the development of the African fishing industry was slow, and before the 1950s, primarily small artisanal vessels exploited the African fisheries (Johnson, 1992). It was only in the late 1950s that newly decolonized African countries took the initiative to expand their fisheries programs, and this was mainly the initiative of European owners of small fleets in these countries (Njifondjou and Njock, 2000). By the late 1960s, Western and Southern-sub regions, which accounted for more than 80% of the continent's marine resources (Tvedten and Hersoug, 1992), expanded the exploitation of their natural resources (Lawson and Kwei, 1974, as cited in Gelchu and Pauly, 2007).

The global expansions in technology, gear and vessels made the harvesting of fish easy, and lead to the manipulation of fisheries worldwide. This expansion, however, also

lead to the collapse of some important fisheries in the 1960s and 1970s, which included the Californian sardine, North Atlantic herring, Peruvian anchovy, North Sea mackerel and Atlantic menhaden fisheries (Gulland, 1974). It was as early as 1970s that overfishing became a serious problem and lead to the depletion of many of the world's fish stocks (Gelchu and Pauly, 2007). The problem of overfishing, coupled with the growing sense of failure of the international community to properly manage marine resources, lead to the unilateral declaration of the Exclusive Economic Zones by many countries in 1974 at the Third United Nations Conference of the Law of the Sea in Caracas, Venezuela. These exclusive economic zones extended state jurisdictions over marine resources to 200 nautical miles from coast. This change in access forced coastal countries that had been operating in distant fisheries of other countries to limit their operations to their own EEZs and international waters (MacSweet, 1983, Garcia and Newton, 1997, as cited in Gelchu and Pauly, 2007). However, this did not stop the overexploitation of marine resources, a problem that persists today.

#### **Fisheries, Fishers and the Fishing Industry**

#### The fishing industry and its main sectors

The fishing industry today includes a conglomerate of activities that aim at taking, culturing, processing, preserving and storing, as well as transporting, marketing and selling fish or fish products. According to the United Nations Food and Agriculture Organization, the fishing industry is comprised of three main sectors, which include the commercial, subsistence or traditional, and recreational sectors. The commercial sector,

in turn, comprises the harvesting, processing and marketing chains (FAO, n.d.). Activities in the commercial sector are aimed at harvesting and selling fish and fish products, and generally include enterprises or individuals involved in a wide range of related activities. Subsistence or traditional fisheries are usually small-scale, and the fish caught are shared or consumed directly by the families of fishers. The recreational sector does not include sale or trade of fish, but rather consists of enterprises that manufacture and retail fishing equipment, apparel, books and magazines, as well as engage in the design and sale of recreational fishing boats.

## Types of capture fisheries

Fisheries are generally classified into industrial, commercial, small-scale, artisanal, subsistence, traditional and recreational (FAO, n.d.). Fisheries targeting species for reduction purposes, such as for fishmeal or manufacture of fish oil, are generally referred to as industrial fisheries, and these are the largest fisheries in the world. Industrial fishing almost exclusively targets small species inhabiting the upper layer of the sea, also known as pelagic fishes, and these species are not in demand for direct human consumption. Such industrial species as sprat, capelin and horse mackerel are used in fish oil that is, in turn, used in a range of products that include margarine and biscuits (Marine Conservation Society, n.d.). The Peruvian purse seine fishery for anchoveta, which is considered to be the world's largest fishery, is an example of an industrial fishery. Commercial fisheries are the second largest fisheries, and involve species that are sold in markets for direct human consumption. Commercial fisheries are generally exploited by individuals and enterprises that aim at harvesting the fish for sale on the market. These fisheries, consequently, supply the seafood markets.

In turn, catches from small-scale, subsistence and traditional fisheries are mainly consumed directly by the families of the fishers and are found close to shore, and these fisheries are exploited by using small fishing vessels. Fish caught from these fisheries are rarely used for sale, and are often exchanged for other goods or services by local fishermen (FAO, n.d.). These fisheries are generally family-owned.

Artisanal fisheries share most of the same characteristics as these small-scale, subsistence and traditional ones. However, artisanal fisheries can be exploited for either subsistence or commercial purposes, and the fish caught at these fisheries are either for consumption by the families of the fishers, sale in local markets or exportation. Vessels used in artisanal fisheries range from small one-person canoes in poor developing countries, to trawlers, seiners or long-liners that are over 20 meters (approximately 65 feet) long, which are more common in developed countries (FAO, n.d.).

## Global fisheries production and trade

The global capture fisheries production in 2008 was estimated to be about 90 million tones, which translates into a first-sale value of about \$94 billion (FAO, 2010). The largest fisheries production is in China, with an estimated 15 million tones, followed by Peru and Indonesia.

The world's top ten exporters of fish and fisheries products, as of 2008, were China, Norway, Thailand, Denmark, Vietnam, United States, Chile, Canada, Spain and Netherlands, in that order. Of these, China, Norway and Thailand accounted for 44.5% of all exports from the top ten subtotals, and about 20% of all global exports. Conversely, the world's top ten importers of fish and fisheries products are Japan, United States, Spain, France, Italy, China, Germany, United Kingdom, Denmark and South Korea, in that order. About 45% of all global imports are made by Japan, United States and Spain (FAO, 2010).

### Fishers and their workforce

There are a number of actors who make up the fishing industry. Among these, the most important are the 'fishers', i.e. people who are engaged in the capture production sector of the industry. Fishers may or may not own the vessel they operate. Oftentimes, fishers are employees onboard the fishing vessels engaged in the fishing activity, and they work for the vessel owner, also known as the fishing operator. The vessel 'owner' is generally the person or entity registered in the flag State who has a direct control over the vessel's operations. The true beneficial owners of the vessel may sometimes be anonymous, but they are often closely linked to the person overseeing the fishing operations (UNODC, 2011).

As of 2008, an estimated 44.9 million fishers worked in the fishing industry worldwide, of which 85.5% worked in Asia and 9.3% worked in Africa (FAO, 2010). China employs the highest number of fishers, with almost 13.3 million people working as

fishers or fish farmers. A vast majority of these fishers and fish farmers work for smallscale or artisanal fisheries. Some estimates suggest that these artisanal fishers and fish farmers contribute to almost 50% of the world's fisheries production for direct human consumption (Love, 2010, as cited in UNODC, 2011).

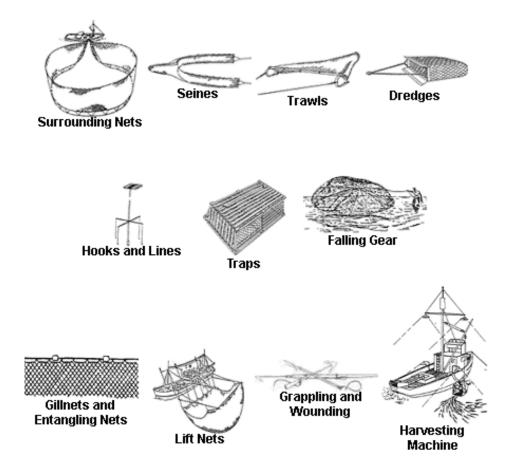
# How are Fish Caught?

# An overview of fishing gear

New technologies to catch fish and other marine species developed to address the growing human needs for food in the 19<sup>th</sup> century. This development occurred following the advent of steam engine, which lead to a better maneuvering of wooden vessels, travelling further distances and the ability to remain in the sea for days. Today, the fishing gear are equipped with technology that provides a huge advantage to fishers. Among these are lobster traps that can be returned to the surface via coded sonar commands, and underwater cameras, which have become commonplace in some fisheries (Watson, *et. al.*, 2004).

As of 2012, the United Nations Food and Agriculture Organization (FAO) listed 81 types of fishing gear under 11 categories. These categories are shown in Figure 1.1 below. The gear are further categorized as either mobile/active or static/passive, and this depends on whether they are fixed to the seabed by boats or dragged along (Marine Conservation Society, n.d.).

# Figure 1.1. Fishing Gear Classification by Type



Adapted from FAO

Each fishing gear is constructed to capture certain types of fish species, and based on this, the 11 fishing gear categories are grouped into three major groups: those that target groundfish, or demersal fishing gear; those that target large pelagic fish (i.e. fish living closer to the surface), and those that target small pelagic fish. Among the major gear used to capture groundfish are bottom trawls, gill nets, hooks and lines, and these are used to capture cod, haddock, flounders, among other species. Seines and long lines, in turn, are used to capture large pelagic fish, such as tuna and billfishes, while midwater trawls and mobile nets are among the gear used to capture small pelagic fish, such as mackerels, pilchards, Atlantic menhaden and so on.

Depending on the target species availability and demand, some gear are more widely used than others. For example, a study conducted by Watson and colleagues (2004) showed that there had been a dramatic increase in the use of seines and midwater trawl gear since 1950. Such gear are used to catch, for example, Australian salmon, herrings, dolphinfishes, anchovies, cods and tunas.

# An overview of fishing techniques

Fishing techniques are also classified by the species they target, and there are about 80 known such techniques. Of these, nine are major techniques, and include American boat purse seining, bottom pair trawling, Danish seining, drum seining, European boat-operated purse seining, midwater pair trawling, pair seining, Scottish seining and two-boat operated purse seine. Four of these nine techniques target exclusively demersal species, while three target pelagic species only. Among the fishing techniques, trawling is considered to be the most important and one of the most efficient methods. It can be carried out from very shallow waters up to a depth of 2000 meters (FAO, n.d.).

The American boat purse seining and European boat-operated purse seining target pelagic species that travel in dense schools. Bottom pair trawling and Scottish seining are used to catch demersal, or bottom species. Bottom pair trawling is used to catch European hake, Atlantic cod, flatfish and shrimps and is operated up to 800 meters depths, in both marine and inland waters. Drum seining targets salmon and herring, and is seasonal, depending on when fish aggregate into large dense schools. Unlike these techniques, which target either pelagic or demersal species, midwater pair trawling is used to target both, and is used to catch such known demersal species as Atlantic herring, European pilchard, European sprat, hake and sea bass.

# An overview of fishing vessels

Closely associated with the fishing technique classifications are the fishing vessels, which are defined as boats or ships used to catch fish in the sea, lake or river. Fishing vessels are classified into different categories based on their use in the commercial, subsistence or traditional and recreational fishing sectors, as well as the techniques they use. Commercial fishing vessels are generally classified based on the gear they use. For example, a trawler uses trawls or trawl nets to catch fish, while long liners use fishing lines that have thousands of baited hooks that are attached to the main line by branch lines or 'snoods'. The United Nations Food and Agriculture Organization classifies all fishing vessels into ten categories. Each of these categories also contains sub-categories of vessels, which are grouped based on their similar functionality. There are a total of 36 vessel types, which are classified under one of the categories listed in Table 1.1 below.

TRAWLERS	LONGLINERS
Trawlers	Long liners
Factory Trawlers	Freezer Long Liners
Freezer Trawlers	Factory Long Liners
Wet-fish Trawlers	Wet-fish Long Liners
Outrigger Trawlers	Long Liners <i>nei</i>
Beam Trawlers	
Trawlers <i>nei</i>	
PURSE SEINERS	OTHER LINERS
Tuna Purse Seiners	Jigging Line vessels
Purse seiners <i>nei</i>	Handliners
	Pole and Line vessels
	Trollers
	Liners <i>nei</i>
OTHER SEINERS Sein Netters	MULTIPURPOSE VESSELS Trawlers-purse seiners
Seiners <i>nei</i>	Multipurpose vessels <i>nei</i>

Table. 1.1. Fishing Vessels by Type

GILL NETTERS	DREDGERS
Gill netter	Dredger
TRAP SETTERS	OTHER FISHING VESSELS
trap setters	
Pot vessels	Lift netters
Trap setters <i>nei</i>	Lift netters using boat-operated net
	Lift netters <i>nei</i>
	Vessels using pump for fishing
	Platforms for mollusk culture
	Recreational fishing vessels
	Fishing vessels nei

(Picture Source: FAO Fisheries and Aquaculture: http://www.fao.org/fishery/vesseltype/search/en)

According to FAO (2010) estimates, there are some 4.3 million fishing vessels worldwide. Of these 41% are smaller craft without engine propulsions, also known as non-motorized fishing fleet, while the remaining 59% are engine-powered vessels. Of the motorized fishing vessels, 75% are located in Asia, with the remaining of these vessels found in Latin America and the Caribbean (8%), Africa (7%) and Europe (4%) (FAO, 2010, as cited in UNODC, 2011). In addition, about 85% of the motorized vessels are less than 12 meters in length, i.e. small-scale. The larger vessels are predominantly found in the Pacific region, Oceania, Europe and North America (FAO, 2008, as cited in UNODC, 2011).

## **Chapter Summary**

The purpose of the current chapter was to provide an overview about the fishing industry and its many components. The chapter began with the discussion of the two major phases of the development of the fish production worldwide. These were the phases that lead to the development of the current-day fishing industry as a multi-billion dollar conglomerate. The chapter also provided an overview of the types of fisheries, the fishing industry sectors, as well as the role and the function of the fishers. A discussion on the fishing technologies, gear and vessels was provided to gain a better understanding about how fishing operations are carried out. The chapter also discussed the global trade trends to provide a general understanding of the fishing industry's role in the food markets worldwide.

# **CHAPTER 2**

# AN OVERVIEW OF ILLEGAL, UNREPORTED AND UNREGULATED (IUU) FISHING AND RELATED PROBLEMS

# **Defining IUU Fishing**

The United Nations International Plan of Action to Prevent, Deter and Eliminate

Illegal Unreported Unregulated Fishing (IPOA-IUU fishing) defines IUU fishing as:

**Illegal:** (1) those conducted by national or foreign vessels in waters under the jurisdiction of a State, without the permission of that State, or in contravention with its laws and regulations; (2) those conducted by vessels flying the flag of States that are parties to a relevant regional fisheries management organization, but operate in contravention of the conservation and management measures adopted by that organization; or (3) those conducted in violation of national laws or international obligations, including those undertaken by cooperating States to a relevant regional fisheries management organization (RFMOs) (FAO, 2010).

**Unreported** (1) fishing activities which have not been reported, or have been misreported to the relevant national authority, and in contravention of national laws and regulations; (2) fishing activities undertaken in the area of competence of RFMO [Regional Fisheries Management Organization], which have not been reported, or have been misreported, and in contravention of the reporting procedures of that organization.

**Unregulated** (1) fishing activities in the area of application of a relevant RFMO, that are conducted by vessels in a manner that are not consistent with or contravenes the conservation and management measures of that organization, or (2) fishing activities in areas, or for fish stocks in relation to which there are no applicable conservation or management measures, and where such fishing activities are conducted in a manner inconsistent with States' responsibilities for the conservation of living marine resources under international law.

When a vessel has authorization to operate within a country's managed exclusive

economic zone, it may still engage in *illegal* fishing activities. There are a range of such

activities, and these include (a) using prohibited gear or methods, (b) operating in closed

areas or during closed seasons, (c) operating with a fake license or vessel registration, and (d) operating without a vessel monitoring system. A vessel operates illegally in the high seas (generally by commercial vessels) if it does not show a flag or other markings. A vessel engages in *unregulated* fishing if it operates in high seas in contravention of the regulations set forth by the regional fisheries organization(s) responsible for managing those waters. Lastly, a vessel engages in *unreported* fishing activities if it fails to report or underreports the catches to relevant authorities, or takes prohibited, protected, unauthorized or endangered species.

#### **The Impact of Illegal Fishing**

#### *How big is the problem?*

Illegal fishing occurs in almost all fishing grounds and is believed to account for a significant proportion of global catches (EJF, 2005). In some important fisheries, illegal fishing is estimated to account for 30% of all total catches, and landings of fish caught by illegal fishing vessels account for 50% of total landings in some ports (EJF, 2005). In some fishing grounds, a great majority of fishing vessels engages in illegal fishing. For example, in 2001, an aerial surveillance of Guinea's exclusive economic zone found, that of the 2313 vessels fishing in the area, about 60% were engaged in illegal fishing (HSTF, 2006).

The global scale of illegal fishing is estimated at about 11-26 million tons (includes unreported and unregulated catch), which is about \$10-23.5 billion annually

(MRAG, 2008). Of this estimate, approximately \$1.25 billion comes from the high seas<sup>3</sup>, and the rest is taken from the exclusive economic zones (EEZs) of coastal countries (HSTF, 2006). As such, these coastal states bear the direct consequences of illegal fishing and are impacted the most.

# Where does it $occur^4$ ?

The few studies examining the geographic distribution of illegal fishing activities suggest that it is a global problem and it affects almost every coastal country. An assessment conducted in 2005 on global Illegal fishing activities, for example, found that the South Eastern Pacific, the North West Pacific and South East Asia are geographic regions most affected by these activities (MRAG, 2005). Sumaila, *et. al.* (2006) examined the spatial distribution of vessels incriminated in illegal fishing activities between 1980 and 2003. Their study concluded that most illegal fishing activities concentrated in the Asia-Pacific region, especially in South East Asia, the North Pacific and the East Pacific. Pitcher *et al.*'s (2006) evaluation identified high levels of illegal fishing in North Pacific and South East Asia, which includes such countries as China, Indonesia, the Philippines, the Russian Federation, Chinese Taipei, Thailand and Vietnam. A more recent study conducted by MRAG (2008) identified the Eastern Central Atlantic as being increasingly affected by illegal fishing activities. The same study

<sup>&</sup>lt;sup>3</sup> The term 'high seas' was first defined in the 1982 UN Convention on the Law of the Sea, and means "...all parts of the sea that are not included in the exclusive economic zone, in the territorial sea or in the internal waters of a State, or in the archipelagic waters of an archipelagic State". Essentially, this is the area of the open ocean that is not within the territorial waters or jurisdiction of any particular country.

<sup>&</sup>lt;sup>4</sup> Refer to Appendix B for a map of FAO statistical areas.

concluded that, in response to declining resource status, there had also been increased overall levels of illegal fishing in the South West Atlantic. From these studies it is evident that illegal fishing activities are widespread and posit a serious threat to fisheries resources worldwide.

#### How does it affect developing countries?

Due to depleting resources within their waters, rich fishing countries are turning to developing countries for their marine resources, and this has brought increasing external pressures on the latter. According to recent estimates, developing countries account for 50% of global exports, while developed countries account for 80% of the value of global trade (FAO, 2008).

Swartz, et. al.'s (2010) examination of the world's three major fish markets, namely the European Union, the United States and Japan, revealed that in recent years, the European Union has increased its bilateral fishing deals with West Africa, East Africa and a few countries in the South Pacific (Kiribati, Solomon Islands and Micronesia). Meanwhile, over 60% of Japan's marine catches are from its neighboring EEZs that include China, Russia and South Korea. Lastly, U.S. fish consumption has reached most of the world's fisheries, particularly those off the coast of South America and along Southeast Asian coastlines.

The developing countries in Africa are especially affected by illegal fishing activities. In many of the African countries, illegal fishing operators not only exploit their marine resources, but they also take advantage of the fact that a great majority of these countries is financially vulnerable. Consequently, to increase revenue, illegal fishing vessel operators recruit crews in these African countries where they can take advantage of unregulated labor markets and minimal controls on working conditions (EJF, 2005). These crews end up working in dangerous conditions and many are subjected to abuse. A recent study published by the Environmental Justice Foundation (2010) reported serious human rights abuses aboard illegal fishing vessels, and these included financial exploitation and withholding of earnings, imprisonment aboard the vessel without food and water, and physical and verbal abuse. The worst cases included murder.

#### How does it affect the marine ecosystem?

Illegal fishing vessels often use destructive fishing practices, such as bottom trawling, blast fishing, poison fishing, cyanide fishing and muro-ami nets, all of which have lead to the obliteration, devastation and often permanent damage of the key components of the marine ecosystem (FAO, 2007). Bottom trawl is a heavy net that is dragged across the seafloor, scooping up everything in its way, both target fish and incidentally caught corals. Bottom trawls can destroy large areas of seafloor habitats that give marine species food and shelter, and these damages can sometimes be permanent (Marine Conservation Biology Institute, n.d.). Blast fishing involves the use of a bomb set to explode under water, and it is used in over 30 countries. This practice has lead to the loss of over 50% of the coral reef system in South East Asia (Caldwell and Fox, 2006), an impact that requires an estimated 100-106 years to recover from (Caldwell, 2006). Poison fishing is fishing with the aid of poisonous plants or substances. In Africa,

for example, the fishers sew the plants into the water, and within a period of time, which varies according to conditions, fish rise to the surface of the water and can be taken by hand. There are about 325 such plants in Africa (Neuwinger, 2004). Cyanide fishing is also used for this purpose, but its poisonous substance kills coral polyps (an invertebrate that comprises the majority of coral life), and the damage of these polyps leads to the discoloration of coral colonies (Mak, Yanase and Renneberg, 2005). Lastly, muro-ami nets are nets with weighted bags that are pounded to startle fish out of crevices (Bryant *et. al.*, 1998).

Illegal fishing practices have also lead to the incidental capture of unintended species. Collectively known as 'bycatch', as much as 25% of all marine species caught in global fisheries are thrown back into the sea primarily because they are not the intended target. Some estimates suggest that approximately 300,000 whales, dolphins and tortoises, one hundred million sharks, as well as 480,000 metric tons of shrimp are discarded every year (Kuper, no date). Shrimp trawlers account for the highest rate of 'bycatch' within the seas (Alverson, et al., 1994), while longline fishing in protected areas has lead to the annual loss of an estimated 100,000 albatross (Brothers, 1991), some of which are critically endangered (IUCN, 2011). Bottom trawling and dredging, both considered as 'active-towed gears' because they are dragged across the seabed by boats, are among the most destructive gears in use (Watson *et. al.,* 2006), and have lead to the significant damaging of coral reefs and seagrass beds (Chuenpagdee *et al,* 2003).

Lastly, large, slow-growing predatory fish, such as cod, halibut and grouper, and high-value invertebrates, such as shrimp, lobster and large shellfish are particularly affected by illegal fishing (Pauly et al, 1998). In many regions of the world, illegal

fishing has led to 'fishing down the food web', a term coined by marine biologists to explain the reduction of marine biodiversity in a process where large predators are gradually replaced by short-lived, fast-growing and small fish (Pauly et al, 1998). This has far-reaching consequences for the functioning of the marine ecosystem. For example, the decline of great sharks in the Northwestern Atlantic "has triggered a tropic cascade that collapsed a century-old fishery for bay scallops" (Ferretti, *et. al.*, 2008: 953).

# **Facilitators of Illegal Fishing**

## Flags of convenience

International maritime law requires that every merchant ship be registered in a country, (i.e. has a flag country). No vessel can leave or arrive into a port without flying a flag. Accordingly, when a vessel is registered to a state, it is subject to that state's regulatory control and, therefore, operates under its laws (United Nations, 2005). When ships fly a flag in a sovereign state that is different from that of the ship owner, it operates a so-called Flag of Convenience (FOC). This practice began after the First World War when non-maritime countries such as Panama, Liberia and Honduras began registering foreign-owned vessels for economic reasons while exercising minimal control over the operations and activities of these registered vessels (Osieke, 1979). This practice was fairly common among American-owned ships as well, as vessel owners, frustrated with increasing regulations and increasing labor costs, started registering their vessels in Panama in the 1920s (McLeod, 1964).

States that operate 'open registries' are often referred to as 'Flags of Convenience States', and these states allow foreign-owned vessels to fly their flag once registered. Many of these states are also the states that lack the resources or the will to monitor and control vessels flying their flag (EJF, 2009). Most importantly, a state can only be bound to legal requirements if it has ratified the pertinent international instruments, and many of these states operating 'open registries' have not done so (EJF, 2009). Lastly, many of these 'open registries', despite their international obligations, do not investigate or take into account whether a fisheries vessel has had a history of illegal fishing before registering them under their flag (EJF, 2009). Consequently, illegal fishing vessels are increasingly using FOC, a practice that allows them to bypass international and national fisheries regulations and controls.

Flags of Convenience are easy to acquire, and can be obtained over the Internet for a few hundred dollars. Online sites are used by vessel owners not only to register their ships, but also to register a company (EJF, 2009). Moreover, vessels can re-flag and change names several times in a season, which is a practice known as 'flag-hopping'. The name, nationality and country of residence of the true owner of these vessels is often carefully hidden (Gianni and Simpson, 2005), which makes it extremely difficult to identify and penalize the illegal vessel owners.

Panama, Belize, Honduras and St Vincent and the Grenadines currently top the list of ten FOC states in terms of numbers of large-scale (greater or equal to 24 meters in length) fishing vessels on their registries, and because they are most often identified by regional fisheries management organizations as being the 'flag states of particular concern' (Swann, 2002). Gianni and Simpson (2005) analyzed information available from Lloyd's Register of Ships, which provides a good indication of trends in relation to fishing vessels and the Flags of Convenience system. Their analysis revealed that large fishing vessels from Panama, Belize, Honduras and St Vincent and the Grenadines comprised a significant percentage of all FOC vessels registered on the system, with the four countries together owning more than 75% of the large vessels.

MRAG (2005) identified several factors that may create an incentive for some vessels to re-flag under open registries and to engage in illegal fishing. These included increased costs of fishing, reduction in catch in relation to fishing effort, the globalization of capital, and increased international and national fishing regulations. Moreover, registering under an 'open registry' allows these fishing vessels to avoid regulations pertaining to health and safety, insurance, crew employment conditions; as well as those pertaining to taxes, national and international legislation relating to fisheries, as well as environmental and maritime laws and conventions.

#### Refrigerated cargo vessels

Many distant-water fishing vessels stay on high seas for long periods of time. They can do so primarily because their catch can be transshipped through refrigerated cargo vessels, known as 'reefers'. Reefers are used to not only transport the catch, but also to refuel, rotate crews and resupply bait, food and water (Gianni and Simpson, 2008). This practice is also used by illegal fishing vessels, because it allows them to remain in distant waters for long periods of time without having to make costly runs into ports to offload fish (Gianni and Simpson, 2008). In West Africa, field investigations undertaken by Environmental Justice Foundation found that almost all illegal reefers were documented flying flags of convenience. A total of 700 reefers are currently registered with flags of convenience, with Panama, Bahamas and Liberia accounting for 70% of those vessels (EJF, 2009).

# Ports of convenience

Ports of convenience (POC) are ports with a free economic zone status<sup>5</sup>. As such, they generally have favorable customs regulations and lax controls over transshipment of goods<sup>6</sup>. POCs are attractive to illegal fishing vessels because they offer many customs advantages, which include exemptions from import duty, warehousing of goods with no time limits, serving as free destinations for goods, and having no customs procedures for goods leaving toward a third country. In addition, no transshipment regulations exist in such ports, which make it difficult for both flag and port states to detect these vessels. This allows the illegally caught fish to relatively easily enter the legitimate markets.

Literature has implicated several ports as being used by illegal fishing vessel operators. One such known port is Las Palmas de Gran Canaria, located in Spain's Canary Islands, which serves as the largest point of entry for fish from West Africa coming into Europe. For example, between January 2003 and December 2006, about 17

<sup>&</sup>lt;sup>5</sup> Free economic zones are areas designated by countries, where both local and international companies can conduct business without being taxed or are taxed very lightly. Currently, 29 countries have such zones, with Italy offering 22 such zones, followed by United Arab Emirates (12) and Egypt (10).

<sup>&</sup>lt;sup>6</sup> Ports with a free economic zone status generally have lax customs regulations and limited inspections on arriving ships. These are also called free ports or bonded areas.

of the 53 vessels documented by the Environmental Justice foundation (EJF) were linked to illegal fishing activities, and these vessels have visited the port to unload their catches (EJF, 2007). Once fish have been unloaded in Las Palmas, it can be transported anywhere within the European Union without further inspection of its origin or legality, thus allowing for and easy 'laundering' of illegally caught fish into the legal market (EJF, 2007). Other ports mentioned in literature include Port Louis (Mauritius), Cape Town (South Africa) the Tanger Exportation Free Zone (Morocco) (DFID, 2008), Mombasa (Kenya), Port Victoria (Seychelles) (Rigg et al, 2003), Qingdao (China), Tanjung Priok (Indonesia), Walvis Bay (Namibia), Montevideo (Uruguay), and Tenjog Pelepas (Malaysia) (HSTF, 2006). Literature, however, does not provide further detail on these ports pertaining to the degree of illegal fishing activities occurring there.

# **Chapter Summary**

The current chapter provided a general overview of the issues related to illegal fishing. It began with a summary and explanation of the definition of IUU fishing, followed by a discussion of what impact illegal fishing has had on coastal countries. Discussions on the extent of the problem, global patterns, as well as the type of countries significantly affected by it are provided to gain a better understanding of the problem. The chapter revealed that, while every coastal country bears direct consequences of illegal fishing, developing nations are among the ones most affected by it. This is primarily due to the growing global demand for fish and fish products, as well as increasing dependence on the developing countries to supply the major global markets with fish and fish products. Illegal fishing is made possible through such widely used practices as operating under a flag of convenience, which allows illegal fishing vessel owners to avoid national and international fisheries laws; using a port of convenience, i.e. a port with lax customs regulations, to unload illegal catch; or transshipping the illegal catch at high seas through the use of refrigerated cargo vessels. The combination of increasing global demand for fish and the availability of means to avoid both national and international fisheries laws, therefore, creates ideal conditions for vessels to engage in illegal fishing globally.

#### **CHAPTER 3**

# MEASURES ADOPTED TO ADDRESS ILLEGAL FISHING<sup>7</sup>

# **Instruments Proposed by the United Nations**

The international fisheries instruments designed for oceans governance proposed by the United Nations are comprised of hard laws and soft laws. Hard laws refer to legally binding instruments of a global nature, and include treaties and charters. Once a country ratifies any of these laws or agreements, it is legally bound to implement it fully through the development and enforcement of appropriate domestic legislation. Soft laws refer to non-binding declarations, codes of conduct, resolutions and plans of action, and depend on the countries' willingness to voluntarily commit to these arrangements. These are generally easier to negotiate, and even if a country commits to any of the codes or agreements, there is little that can be done to monitor whether, in practice, anything has or is being done by that country.

#### Legally-binding instruments

The United Nations Conference on the Human Environment held in Stockholm in 1972 and the Third United Nations Conference on the Law of the Sea (UNCLOS) that ran from 1973 to 1982 (United Nations, 1983), provided the background for international fisheries development during the 1970s and 1980s (Beckett, 1998). Among the most notable legally binding instruments are the 1982 United Nations Convention on the Law

<sup>&</sup>lt;sup>7</sup> The chapter discusses only some notable international, regional and national measures, and is not comprehensive as such. For a detailed review of international and national case law, multilateral treaty actions and related issues, see OceanLaw Information and Consultancy Services (2007).

of the Sea; the 1982 United Nations Fish Stock Agreement, (UNFSA); the 1995 Agreement for the Implementation of the Provisions of the United Nations Convention on the Law of the Sea of 10 December 1982 Relating to the Conservation and Management of Straddling Fish Stocks and Highly Migratory Fish Stocks (UN Fish Stock Agreement); and the 1995 Convention on the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific Ocean (MHLC).

The 1982 UNCLOS deals with all matters related to oceans and seas, and, as such, provides rules about the regulation of all uses of oceans and seas. It also suggests a framework to develop conservation and management measures concerning marine resources not only within the Exclusive Economic Zones of the countries, but also on the high seas. The 1982 UNFSA requires States to ensure the sustainable use of fish stocks by imposing obligations on participating Parties to protect the marine environment through the adoption of measures to maintain or restore populations of species that are part of the same ecosystem. The 1995 UN Fish Stock Agreement elaborates on the provisions of the UNCLOS and concerns the conservation and management of straddling fish stocks and highly migratory fish stocks that are situated beyond areas under national jurisdiction. The Agreement also specifies requirements concerning compliance, catch verification and reporting for the purposes of monitoring and enforcement. Lastly, the 1995 MHLC was developed to ensure a long-term and sustainable use and effective conservation of highly migratory fish in the western and central Pacific Ocean, and was a measure adopted in Honolulu, United States. Although the agreement mainly deals with highly migratory fish stocks, it has some broad provisions that can be applied for the protection of marine ecosystems, such as minimization of waste/discards, prevention or

elimination of overexploitation of other fish stocks, as well as enforcement of conservation measures through effective monitoring, control and surveillance.

#### Voluntary agreements

Throughout years, the United Nations has developed non-binding codes and voluntary agreements and encouraged governments to apply the provisions of these codes into local law to help them protect their marine resources. Among the most notable codes of conduct are the 1995 FAO Code of Conduct for Responsible Fisheries, the 2001 International Plan of Action-Illegal, Unreported and Unregulated Fishing (IPOA-IUU Fishing), and the 2005 FAO Port State Model Scheme.

The 1995 FAO Code of Conduct for Responsible Fisheries has important links to the UNCLOS. The code outlines a framework to be used by states in their efforts to minimize waste, discards, and negative impacts of fishing. The Code addresses general principles that relate to fisheries management, fishing operations, aquaculture development, fisheries integration into coastal area management, as well as trade and fisheries research.

The 2001 IPOA-IUU was designed to help countries in their effort to prevent, deter and eliminate illegal fishing either by acting directly or through the relevant regional fisheries management organization. The IPOA-IUU proposes provisions for port States to collect specified information on fishing activities and possibly deny the landings or transshipment of catch to IUU fishing vessels. In addition, states can impose trade-related measures, such as import bans, as well as adopt legislative measures to make it an offense to trade in fishing caught by IUU vessels. The IPOA also urges coastal States to implement effective control and surveillance in their waters in addition to the development of port control measures.

The 2005 FAO Port State Model Scheme describes the port State measures that should be applied by responsible port States and relevant regional fisheries management organizations (RFMOs). To ensure compliance at ports, the Model Scheme proposes measures that apply not only to fishing vessels but also to any vessel directly involved in fishing operations, such as support ships and carrier vessels. Some of the important provisions of the Scheme refer to port states denying landing, transshipment or processing of fish caught by vessels flagged to a non-party of an RFMO; denying access to port to vessels listed as IUU fishing vessels by relevant fisheries bodies; requiring vessels to provide prior notice for port access that include such information as vessel identification, fishing license, vessel monitoring system, and information on catch and fishing trip; and requiring port inspectors to communicate with the flag State should it be determined that the vessel had been used for IUU fishing.

#### **Other International Measures**

Several international measures have been adopted in the last five decades to address the issue of effective sustainability and conservation of biodiversity. While pertaining to biodiversity and conservation, these measures have strong implications for fisheries as well (FAO, 2010). Among the most notable of these measures include the 1948 International Union for Conservation of Nature and Natural Resources (IUCN) Red List of Endangered Species Assessment, which is an instrument adopted to scientifically asses the status of all species, both terrestrial and marine, and assign status pertaining to their vulnerability to become extinct. One of the major contributions of IUCN was the initiation of the establishment of an international convention to govern the trade in animal species and their products, namely the drafting of the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES) (Sheikh and Corn, 2005).

The first draft of the Convention was produced in 1964, and it went into effect in 1975 after the signing of 21 nations of the Convention in Washington D.C (Sheikh and Corn, 2005). To date, CITES has 175 member states, and governs the international trade in more than 5,000 animal and 28,000 plant species. The CITES signatory countries, known as the Parties, meet every two years at the Conference of the Parties (COP), to discuss the state of select species, consider efforts that have been implemented to safeguard these species, and propose solutions and recommendations. During the 2005 COP, the bluefin tuna was among the species highlighted as needing much more protection than it was receiving. Among the most important contributions of CITES is the listing of the species in appendices (I, II and III), most stringent being Appendix I that restricts the trade of these species internationally.

Species listed in Appendix I cannot be traded internationally except for some special circumstances, such as scientific exchange, breeding or educational programs. In the latter cases, the trade must be accompanied by both an import and export permit. The trade in Appendix II species requires an export permit and proof that the trade will not be detrimental to the survival of the species in the wild. Lastly, Appendix III species can be traded when accompanied by an export permit and a certificate of origin, and providing proof that the trade will not be detrimental to the survival of the species is not required for these species. When party to CITES, countries are required to implement local legislation governing the trade in the species and providing for penalties for violations. In the United States, for example, the provisions of CITES are implemented through the Endangered Species Act, the Lacey Act, and the Pelly Amendment of the Fisherman's Protective Act (Sheikh and Corn, 2005)<sup>8</sup>.

Other international instruments that deal with biodiversity and conservation include The Global Plan of Action for the Protection of the Marine Environment from Land Based Activities, the Regional Seas Conventions and associated Action Plans, and the International Convention for the Prevention of Pollution from Ships (FAO, 2010).

## **Regional Measures**

Among the most notable regional measures adopted to address illegal fishing activities is the Common Fisheries Policy, an initiative launched in 1983 by the European Commission. A reform of the policy was proposed in 2002 and involves limiting fishing capacity by member states in an effort to achieve better balance between the fishing capacity of their fleets and available resources. The Directorate General for Fisheries, comprised of a team of 290 members (the Commission) from such backgrounds as marine biology, naval architecture, economics, law, political science and veterinary sciences, is in charge of managing the Common Fisheries Policy through working with

<sup>&</sup>lt;sup>8</sup> A comprehensive list and short descriptions of U.S. fisheries laws can be found at <u>http://www.hg.org/fisheries-law.html</u>. A thorough review of fisheries laws in select European, Asian, African, Latin American countries, as well as in North America, New Zealand and the South Pacific, is provided in a legislative study prepared for the Food and Agriculture Organization of the United Nations by Cacaud, Kuruc and Spreij (2003).

stakeholders. Around 25 fisheries inspectors accompany national inspectors on control missions. They may initiate legal procedures against Member States that are determined to have failed in their enforcement responsibility. For example, in 2005, the Commission delivered a EUR 20 million fine against France by the European Court of Justice, along with a periodic penalty of EUR 57 million every six months (until the failings were remedied), for failing to put an end to the systematic capture and landing of undersized hake. In 2007, the Commission opened three new infringement proceedings for underdeclaration of landings and overfishing against Italy and France in connection with the bluefin tuna fishery, and against Poland in relation to the Baltic cod fishery (European Communities, 2009). The Policy was revised in 2007 and includes technical details in the areas such as prior notification of landings, transshipments and consignments, landing and transshipment declarations, port inspections, catch inspection schemes, and administrative cooperation with third countries concerning catch certificates (European Commission, 2010).

The Southern African Development Community (SADC) Protocol on Fisheries is a legally binding instrument that provides mechanisms to fight illegal fishing in the region. The Protocol focuses on the management of shared resources, development of harmonized legislation among SADC States, law enforcement, access agreements, and information sharing among member States in their effort to develop effective monitoring, control and surveillance measures to address illegal fishing (DFID, 2007).

The Bay of Bengal Program is an intergovernmental initiative launched in 1999 and formally signed by the Governments of Bangladesh, India, Sri Lanka and the Government of Maldives in 2003. The program encourages safe fishing practices among small-scale artisanal fishermen, raises awareness about fisheries management and capacity building and encourages collaboration between the member States (Hosch, 2009).

#### **Notable State Measures and Bilateral Agreements**

Over years, countries have developed regulatory controls over the trade in illegal wildlife, among these being the legislative remedies addressing illegal fishing specifically. For example, the Lacey Act is a U.S. statute that prohibits trade in illegally caught fish and wildlife, and makes it unlawful for any person subject to the jurisdiction of the United States to "import, export, transport, sell, received, acquire, or purchase...any fish or wildlife taken, possessed, transported or sold in violation of any law or regulation of any State or in violation of any foreign law" (HSTF, 2006). China's domestic laws and regulations require compliance of fishing vessels with set legal and technical requirements regarding distant water fishing (for a thorough discussion, see Xue, 2006). Australia's Fisheries Management Act of 1991 makes it an offense for an Australian national to engage in illegal fishing activities on vessels flagged to any nation (HSTF, 2006). An approach similar to Australia's is South Africa's Marine Living Resources Act of 1998, which applies to South African nationals both inside and outside the country's national territory (Erceg, 2006). Norwegian legislation requires its nationals and residents who fish on the high seas to obtain authorization from the Norwegian Directorate of Fisheries before registering their vessel. The applicants may be refused authorization if the relevant fishery is considered to be in conflict with Norwegian

fisheries interests or is regulated by an RFMO (Erceg, 2006). The Coastal Fisheries Protection Act and Regulations provide the legal framework for foreign vessels permitted to conduct activities within Canadian waters and ports. These activities range from fishing to transshipment, processing, and provisioning (OECD, 2005).

The joint Norwegian-Russian initiative for port state control is among the notable bilateral agreements. The two countries, in May 2007, called for the North East Atlantic Fisheries Commissions, one of the RFMOs, to set out procedures requiring the provision of prior notification of landings of frozen fish that will include declarations from the fishing vessel, as well as verification from the flag state. Before the landings can be authorized by the port state, the flag state must confirm that the fishing vessel had sufficient quota to allow for the catch. Without this confirmation, no landing authorization can be given by the port state (WWF, 2008).

#### **Regional Fisheries Management Organizations (RFMOs) and their Role**

Regional Fisheries Management Organizations (RFMOs) are "intergovernmental fisheries organizations of arrangements, as appropriate, that have the competence to establish fisheries conservation and management measures" (IPOA-IUU, 2001). RFMOs are composed of members from different fishing nations, and are responsible for the conservation and protection of fish stocks on the high seas and those migrating through the waters of more than a single State. A country bordering several oceans may belong to more than one RFMO. For example, Canada, which borders three oceans, belongs to several RFMOs, including: International Commission for the Conservation of Atlantic

Tuna (ICCAT), North Atlantic Salmon Conservation Organization (NASCO), North Pacific Anadromous Fish Commission (NPAFC), and Western and Central Pacific Fisheries Commission (WCPFC).

RFMOs have a duty to conserve all species associated or affected by their fisheries, including seabirds, turtles, dolphins, sharks and non-target fish. RFMOs may focus on certain species of fish (e.g. the Commission for the Conservation of Southern Bluefin Tuna) or have a wider agenda related to living marine resources within a region (e.g. the Commission for the Conservation of Antarctic Marine Living Resources). These responsibilities have been specified in new international agreements governing the oceans, such as FAO's Code of Conduct for Responsible Fisheries, and the United Nations Fish Stocks Agreement. Among the main responsibilities of RFMOs are setting and allocating quotas for the fish stocks under their management<sup>9</sup>, as well as enforcing their quotas through control, monitoring and surveillance activities. These activities include the establishment of port control measures, such as granting authorization to transship or land to vessels included in a "white list" or prohibiting transshipments and landings from vessels included in a "black list" (Fabra, et. al., no date; EJF, 2005). Other IUU fishing measures adopted by RFMOs include observer programs, boarding and inspection procedures, port inspection schemes, trade documentation schemes, and other trade-related measures (Tsamenyi, et. al., 2008).

<sup>&</sup>lt;sup>9</sup> See Appendix C for a map of RFMO Convention Areas

#### Fisheries Certification as a Means to Control Illegal Fishing

The European and American markets have been encouraging certification initiatives to control the trade in illegally caught fish. These certification programs aim at creating market incentives while focusing on sustainability. One such initiative is the Marine Stewardship Council (MSC) certification program, which, as of 2010, has certified 56 species and 139 fisheries (MSC, 2010). To receive MSC certification, the fishery must obey all local, national and international laws, as well as undergo a rigorous evaluation by the scientific community to assess their environmental impact. The rigorous requirements imposed by MSC ensure that fish sold bearing the MSC's Chain of Custody certificate can be traced back from the point of sale to the point of landing. Every company involved in the chain of MSC-labeled fish must undergo a MSC Chain of Custody assessment.

MSC-certified fish is gaining increasing interest from consumers in Europe, Asia and the United States. Several major retailers have made commitments to source all their wild-caught fish from sustainable sources. For examples, in the Netherlands, 25 chains of retailers have set targets to sell only MSC-certified seafood starting 2011; and Wal-Mart in the United States has made a commitment to shift their supplies of wild-caught fresh and frozen fish to MSC-certified fisheries by 2009-2011 (Tindall, no date). Although most of the MSC certified fisheries are in developed countries, there is an increased interest in developing countries to implement this program (Tindall, no date).

# **Trade-Related Control Measures**

Efforts to curb illegal fishing activities also include monitoring the trade in certain commercial species. This is accomplished by means of implementing catch documentation schemes, trade documentations schemes, and port and market state arrangements, as well as imposing trade bans on countries that fail to cooperate with established management measures. Other trade-related measures include maintaining and updating vessels listed in the 'black' and 'white' lists of vessels by the regional fisheries management organizations (APEC, 2008b). The purpose of the catch documentation schemes, for example, is to closely monitor catch (through the use of real-time data), which is done by using documentation that, once issued, accompanies the product to its end market (APEC, 2008b). Vessel lists, as discussed earlier, are created and maintained by regional fisheries management organizations, which list and de-list vessels based on their involvement in illegal fishing activities.

# **Chapter Summary**

This chapter outlined some important international, regional and national efforts undertaken to address the problem of illegal fishing both within the exclusive economic zones of coastal countries and on the high seas. The chapter discussed the role and functions of: (a) legally binding instruments and non-binding voluntary agreements, proposed by the United Nations; (b) the Convention on International Trade in Endangered Species of Wild Fauna and Flora; (c) notable regional fisheries policies, such as the European Commission's Common Fisheries Policy; (d) bilateral agreements; and (e) national fisheries laws. The chapter also discussed the main responsibilities of Regional Fisheries Management Organizations, which are intergovernmental fisheries organizations established to conserve and manage resources in the high seas. Lastly, the chapter provided a brief discussion on other initiatives adopted to control illegal fishing, which included fisheries certification programs and trade-related measures.

#### **CHAPTER 4**

#### **EXPLORING THE FACTORS CONTRIBUTING TO ILLEGAL FISHING**

This chapter reviews literature identifying the factors contributing to illegal fishing. The research discussed in the current chapter is divided into three sections, and includes empirical research conducted on the international and regional levels, and country-specific case studies.

# **Global Research**

Despite the prevalence of illegal fishing activities across the globe, empirical research on the international level that examines the factors related to these activities remains scarce. To date, there have been four such studies, which are discussed below.

Sumaila, Alder and Keith (2006) devised an economic model to explain the cost and benefit aspects of risks of engaging in illegal fishing activities. The key drivers and motivators of engaging in illegal fishing activities were examined from the point of view of the violator and were broken down into (a) benefits of engaging in the illegal activity, (b) the probability of being detected, depending on the level of enforcement or the set of regulations in place, (c) the penalty the fisher faces if caught, (d) the cost to the fisher in engaging in avoidance activities, and (e) the degree of the fishers' moral and social standing in society and how this is likely to be affected by engaging in illegal fishing. Their findings suggest that for the cases examined, there was one in five chance of being apprehended, and the reported fines for the apprehended vessels will have to be increased by 24 times for the expected costs to be at least as much as the expected benefits.

Through the examination of 292 case study fisheries in 54 Exclusive Economic Zones and 15 high seas regions, Agnew and colleagues (2009) found significant differences in the levels of illegal and unreported fishing activities within regions. Their estimates suggested that the level of illegal and unreported catches were highest in the Eastern Central Atlantic and lowest in the Southwest Pacific. Overall, these activities have declined in 11 areas and increased in five since the 1990s. Several explanatory variables have been explored as economic drivers for illegal fishing that included fish prices, governance and indicators of the control problem. There was no significant relationship between illegal fishing (measured as a proportion of the reported catch that is additionally taken as illegal and unreported catch) and the prices of fish, the size of the EEZ or the fishery, however, a significant relationship was found with different World Bank governance indices measured in 2003 that included government effectiveness, regulatory quality, rule of law and control of corruption.

Pitcher and colleagues (2009) examined the overall compliance score of 53 countries with the Code of Conduct for Responsible Fisheries, and its correlation with such predictors as the World Bank Governance Index, measuring political stability, violence, corruption and accountability; Transparency International's Corruption Perception Index; the United Nations Human Development Index; and the Yale Environmental Performance Index. Fairly high and significant correlations were found between the governance ( $R^2 = 0.75$ ) and corruption ( $R^2 = 0.70$ ) indices; and relatively high and significant correlations between the human development ( $R^2 = 0.48$ ) and environmental performance ( $R^2 = 0.42$ ) indices.

Borsky and Raschky (2011) provide a different perspective on the problem by highlighting the importance of spatial dependency and its role in a country's decisionmaking process. The authors examine 53 countries on their compliance with the Code of Conduct for Responsible Fisheries, and provide an econometric analysis of the correlation between spatial dependency and fisheries compliance. Their findings suggest that, while corruption, country's GDP, a country's effort to protect biodiversity, competition, and country's export share within the global fishing industry are all significant predictors of a country's compliance, proximity to countries who are willing to comply plays a significant role in a country's decision to partake in local and regional enforcement agreements, and, consequently, comply with the Code. Therefore, any international measures aimed at fisheries compliance on the global scale should note the role the local and regional institutional arrangements can play in imposing fisheries regulations.

#### **Regional Research**

APEC (2008a) examined the nature and extent of illegal fishing activities in the east coast region of Peninsular Malaysian States, namely Kelantan, Terengganu, Pahang, and eastern Johor. Among the illegal fishing activities evident in the region are unlicensed fishing, as well as illegal, unregulated and unreported harvest of protected species (lobsters, arowana, cockle spat, turtle eggs, grouper fry and sharks) in national

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waters and within marine protected areas. The report highlights the complexity of identifying the factors that contribute to illegal fishing, nevertheless examines the drivers, pressures and impacts of illegal fishing in the area through the presentation of the 'driver-pressure-state-impact-response' model. Based on the surveys and the analysis of secondary data, the report suggests that lack of funding of enforcement capacity, poor development and low economic diversity (i.e. reduced alternative livelihood options for coastal communities), cultural tolerance of 'rule bending', as well as cultural cuisine habits and traditional beliefs in medical properties from marine organisms are among the significant drivers of illegal fishing in the region. It is especially difficult to control the illegal fishing activities in the region, as these drivers are coupled with such pressures as technological advancement in the fishing industry, high market demand for wild-caught fish, and illegal fishing, fish smuggling and transshipment activities by foreign fishing vessels.

A case study conducted by Palma and Tsamenyi (2008) focused on exploring the nature and extent of illegal fishing activities in the Sulawesi Sea, one of the most significant and biologically diverse marine areas in the Asia Pacific region. Through the analysis of existing literature on illegal fishing in the Sea, and through the collection of official records of apprehensions and sightings, incident reports and government reports from Indonesia, Malaysia and the Philippines, the authors identified several key factors that contributed to the problem in the area. These included the high demand for fish worldwide, continuous population growth in Asia, increase in the number of fishers brought about by migration of people to areas known to have rich fisheries resources, the potential for gaining high profits, weak monitoring, control and surveillance, and the high demand for aquarium and exotic fishes in foreign and domestic markets. Moreover, poor economic and social conditions among the coastal communities are major contributing factors. Lastly, the easy availability of substances used in dynamite-making, such as ammonium nitrate and blasting caps; chemicals such as cyanide, and lack of maritime boundary agreement among the APEC economies bordering the Sulawesi Sea all contribute to the problem.

One of the major focuses of MRAG's (2008) research in the Southern African Development Community (SADC) region was to identify the factors contributing to illegal fishing activities occurring within some SADC countries<sup>10</sup>. Through the examination of existing literature, interviews with fisheries management authorities, and contacts with locals, research efforts to estimate removals due to illegal fishing, and several country visits, the researchers identified several key factors that influenced the prevalence of the illegal activity within these fisheries. Governance, measured as the degree of political will and commitment to implement regional initiatives targeting illegal fishing, as well as fisheries monitoring, control and surveillance capacity (MCS) (measured in terms of knowledge of the scale of the problem in the region, regional assets and capacity, size of the areas requiring significant surveillance, coordination between regional MCS, and overall MCS governance), were found to be important factors related to the degree of illegal fishing activity occurring within these states. The study also found that foreign vessels were responsible for most illegal fishing activities recorded in the area, and domestic and artisanal vessels played a more limited role.

<sup>&</sup>lt;sup>10</sup> The SADC states examined in the report covered the coastal states of Angola, Democratic Republic of Congo, Madagascar, Mauritius, Mozambique, Namibia, South Africa and Tanzania.

In 2005, Marine Resources Assessment Group (MRAG, 2005) examined the factors influencing the vulnerability of sub-Saharan African countries and outlying islands to illegal fishing (N=33), and the factors contributing to it. Several vulnerability indices were developed as potential indicators of high illegal fishing activity within the region, which included (a) the state of monitoring, control and surveillance (MCS) resources, (b) the state of governance of the country, (c) whether the country has an EU fisheries agreement, (d) the number of other agreements that the country has signed, (e) the size of the MCS problem: either the length of the coastline or the size of the shelf, (f) the value of the resource; and (g) the amount of tuna fishing in the zone and in adjacent high seas waters (tuna being of greater importance in the region). The analysis revealed that compliance improved with increasing MCS activity (developed as an arbitrary ranked scale), but decreased as full compliance was approached. The other significant factor explaining the level of illegal activity (measured as the percent of total catch value lost due to illegal fishing in the region) was governance, with the governance score explaining 81% of the variance in illegal fishing activity. Other factors mentioned above were also inversely related to the level of illegal fishing activity, but to a smaller degree.

In their examination of illegal fishing activities occurring in Arctic Waters, an area that is of significant importance not only to the Arctic region and its coastal communities, but also globally, World Wildlife Fund (2008) provided an illustration of the widespread nature of the problem in the region, the major threats posed by these activities, and the impact of these activities on fisheries resilience and sustainability in general. Home to about 70% of the world's total white fish supply, as well as rich in Atlantic cod and Alaska Pollock (WWF, 2008), two significant commercial fish species,

the Arctic waters create an ideal environment for illegal fishing activities. The WWF (2008) study discussed specifically the illegal fishing activities occurring within the Barents Sea, the Western Bering Sea and the Sea of Okhotsk, where the Russian Federation and Norway are the two primary fishing countries, and where most of the fishing areas are covered by either of these countries' exclusive economic zones. Their findings suggested that illegal fishing activities within the Barents Sea, home to the last of the large cod stocks, have reached to an estimated illegal catch of cod in 2005 to more than 100,000 tons, translating into a loss of \$350 million, while in the Western Bering Sea and the Sea of Okhotsk, which hold Alaska Pollock, illegal fishing activities "continue on a massive level" (pg. 25). Although strides have been made to halt these activities within these regions through bilateral port agreements, a ban on transshipment vessels flying a flag of convenience, as well as the implementation of the North East Atlantic Fisheries Commission port control initiative<sup>11</sup>, illegal fishing activities within the region remain a real problem in need of constant monitoring and surveillance.

# **Country-Specific Case Studies**

Clarke (2007) explored the extend of IUU fishing activities within the Exclusive Economic Zone (EEZ) of Japan, a country with one of the world's most highly developed fishing industries and historically depending heavily on its marine resources for food. An

<sup>&</sup>lt;sup>11</sup> The North East Atlantic Fisheries Commission (NEAFC) is a regional fisheries management organization responsible for the management of the fisheries in the region. The NEAFC port control initiative came into effect on May 1, 2007, and includes an authorization prior to arrival at designated ports in Europe, which is only provided upon successful confirmation of supporting documents. Without the authorization, landings cannot take place in these ports. Vessels are also subject to direct inspections at these ports.

analysis of illegal fishing incidents, as well as estimates of illegal catch within Japanese waters, found that Japan does not suffer heavily from illegal fishing activities by either local or foreign vessels. According to Clarke (2007), this was due to the country's strong enforcement programs, such as investment in surveillance technologies and patrol vessels, as well as efforts to increase the penalties for illegal fishing offenses. In recent years, Japan encouraged local fishermen to partake in the government's efforts to detect and discourage illegal fishing activities. Lastly, improved international relations on fisheries issues, namely improved consultations between Japan and China, and Japan and Korea are believed to have resulted in a decline in violations.

Putt and Anderson (2007) examined the extent and prevalence of illegal fishing activities within Australian fisheries. Through the examination of government records, review of the Australian legislation, analysis of prosecutions and court outcomes, and, lastly, a national survey of fisheries officers, Putt and Anderson (2007) attempted to provide a holistic depiction of the problem in the country. The increase in value of certain fish stocks, especially those that had lucrative overseas markets, such as rock lobsters, abalones and sharks, was among the potential vulnerabilities of the fishing sector. Other contributing factors included the prevalence of many small-scale illegal business ventures, which were pressured by the competition from seafood imports into the country. The involvement of organized criminal groups that had significant financial resources, were willing and capable of using violence and had large distribution networks both domestically and internationally, added to the complexity of dealing with the problem in the region, and significantly hindered the effective enforcement of fisheries management and regulation mechanisms in the country. The prevalence of illegal fishing activities in Raja Ampat Regency, Eastern Indonesia, was explained by the availability of important and abundant resources (Varkey, *et. al.*, 2010). Ambiguity of the laws governing fishing of the resources in the region pertaining to subsistence and traditional fishing vessels made it difficult to deal with the problem, and contributed to not only the overfishing of these resources by large local and foreign vessels, but also the overexploitation and under-reporting by small-scale vessels. While the indigenous people in the region were previously engaged in subsistence fishing allowable by law, they increasingly "integrated into the cash economy and moved away from subsistence to commercial exploitation". (Varkey, *et. al.*, 2010: 235).

Nielsen and Mathiesen (2003) interviewed Danish fishermen in an attempt to determine the factors that weighed on their decision to comply with fisheries regulations. The research focused on three specific fisheries that included the cod fishery in the Baltic Sea, the demersal<sup>12</sup> and *Nephrops* (type of lobster) fishery in Kattegat and the industrial fishery (non-human consumption fishery) in the North Sea. Through the analysis of survey questionnaires (N=154) and information obtained by conducting in-depth interviews with fishers (N=56), Nielsen and Mathiesen were able to identify several factors that significantly affected the fishers' decision-making pertaining to their compliance with fisheries management regulations. These factors included the calculation of the economic gains, possibility of sanctions (deterrence), compatibility between regulations and fishing practices and patterns, the efficacy of present regulations, behavior of other fishers and morals, and the perception of being part of the decision-

<sup>&</sup>lt;sup>12</sup> The term refers to the fish living close to the floor of the sea

making process (Nielsen and Mathiesen, 2003). While all the factors mentioned above were found to be important, the most important factor was the economic incentive (gains), and given the opportunity, fishers showed no reservations pertaining to noncompliance behavior.

To identify the drivers and measures that have helped enhance fisheries compliance in South Africa, Hauck and Kroese (2006) looked at a 10-year history of political and institutional developments in the country to examine the effect these had on managing fisheries both nationally and regionally. The study looked at two fisheries, namely the rock lobster and abalone fisheries, and their compliance practices, and concluded that the country had increasingly become effective in ensuring compliance within these fisheries due to its focus on providing for more law enforcement, through the increase in visibility along the coast and target of organized/repeat offenders; investment in the institutional structure; and strengthening of both regional and international partnerships.

An analysis of illegal fishing activities in West Africa, namely Nigeria and Ghana, highlighted the vulnerability of these countries to illegal fishing by foreign vessels, especially that of China, North Korea, Italy, Greece, Russia, Japan, Cameroon and Togo. A major contributing factor to the inability to challenge the illegal activities by foreign private fishing vessels was identified to be the lack of adequate monitoring, control and surveillance measures with regards to both equipment and management systems in these countries (Falaye, 2008). While Nigeria suffered from the lack of such "necessary platforms" (p. 17) as patrol boats, aircraft and vessel monitoring systems to monitor its waters, Ghana lacked the capacity to enforce local laws that applied to foreign vessels. Falaye (2008) suggested that weak monitoring, control and surveillance measures, coupled with inadequate fisheries laws and regulations made it difficult for the countries to control illegal fishing practices by foreign vessels in their waters.

Through the analysis of the National Oceanic and Atmospheric Administration (NOAA) United States Coast Guard enforcement and prosecution statistics for the Northeast region, as well as interviews conducted with fishers, managers, scientist and enforcement personnel, King and Sutiner (2010) found that the benefits of fishing illegally far exceeded the costs. The findings suggested that illegal fishing activities within the region were prevalent, with at least 12-24% of the resources harvested illegally. King and Sutiner's (2010) finding suggested that fishers had little incentive not to fish illegally. A calculation revealed that expected illegal earnings per trip were approximately \$5,500, and the expected cost for a violation was \$1,166, which left the fishers with an earned income of \$4,334 per trip if they were caught fishing illegally. Moreover, only 32.5% of the illegal fishing activities were detected, of which only 33.1% resulted in a prosecution and a subsequent penalty. Therefore, there was a solid link between the rational calculation and the decision to engage in illegal activities when it came to illegal fishing.

# **Chapter Summary**

The current chapter discussed the studies examining the factors contributing to illegal fishing activities, and, as such, offered valuable insight into understanding the problem. The studies conducted on the global, regional and national levels suggested several macro- and micro-level factors that were significantly related to illegal fishing. Some of these macro-level factors were tested empirically, while case studies and regional research provided perspectives on several important micro-level factors.

Among the major macro-level factors contributing to the problem were: (a) the lack of political will, as seen by the reluctance to enforce applicable laws or unwillingness to invest in enforcement; (b) corruption and ineffective governance; (c) lack of political stability; (d) export share within the global fishing industry; (e) spatial dependency on other countries' willingness to comply with regional institutional agreements and impose fisheries laws locally; (f) country's unwillingness to strengthen international partnerships; and (g) poor economic and social conditions within countries.

Some of the more important micro-level factors associated with the problem included: (a) the weak deterrence effect of applicable laws weighed against the gains that could be made from fishing illegally; (b) weak surveillance capacity or unwillingness to invest in surveillance technology and patrol vessels; (c) cultural tolerance of 'rule bending' driven by cultural cuisine habits, as well as other fishers' practices and patterns; (d) availability of illegal gear and substances; (e) inability to control foreign vessels within one's territorial waters; (f) abundance of significant commercial fish species; and (g) economic incentives driven by the high values and the growing demand for wildcaught fish.

The table below provides a summary of the research conducted prior, as well as outlines the locations where these studies have been conducted and factors contributing to illegal fishing that were examine in each research study.

Location	Factors	Туре	Author(s)
Globally	Economic drivers (benefits of engaging, probability of being caught, penalty if caught)	Micro-level	Sumaila, Alder & Keith (2006)
Globally	Fish prices, size of the EEZ, government effectiveness, government regulatory quality, rule of law and control of corruption	Both micro- and macro- level	Agnew <i>et. al.</i> (2009)
Globally	Countries' political stability, violence, corruption and accountability, governance, environmental performance	Macro-level	Pitcher <i>et. al.</i> (2009)
Globally	Country's GDP, corruption, efforts to protect biodiversity, competition, country's export share within the global fishing industry, proximity to countries willing to comply with fisheries regulations	Both micro- and macro- level	Borsky & Raschky (2011)
East coast region of Peninsular Malaysian States (Kelantan, Terengganu, Pahang, and Eastern Johor)	Lack of funding for enforcement capacity, poor development and low economic diversity, cultural tolerance of 'rule bending', cultural cuisine habits, belief in medical properties from marine organisms, as well as high market demand for wild-caught fish and technological advancement in the fishing industry	Both micro- and macro- level	APEC (2008a)
Sulawesi Sea (Indonesia, Malaysia and the Philippines)	High demand for fish worldwide, population growth, increased number of fishers, weak monitoring control and surveillance capacity, poor economic and social conditions, easy availability of illegal substances used in dynamite making, lack of maritime boundary agreements among the APEC economies bordering the Sea	Both micro- and macro- level	Palma & Tsamenyi (2008)
South African Development Community region (Angola, Democratic Republic of Congo, Madagascar, Mauritius, Mozambique, Namibia, South Africa and Tanzania)	Governance, monitoring control and surveillance capacity, regional assets and capacity, size of the areas requiring significant surveillance	Both micro- and macro- level	MRAG (2008)
Sub-Saharan African countries (N=33) and outlying islands	State of monitoring control and surveillance resources, country's governance, how many EU fisheries and other regulatory agreements the country is a part of, the size of the EEZ, the value of the resources within theses EEZs, amount of tuna fishing in the zone	Both micro- and macro- level	MRAG (2005)

Table 4.1. Summary Table of Studies Examining Factors Contributing to Illegal Fishing

Arctic waters (specifically Barents Sea, Western Bering Sea and Sea of Okhotsk)	The presence of highly commercial fish species, namely Atlantic cod and Alaska Pollock,	Micro-level	WWF (2008)
Japan	Monitoring control and surveillance capacity, efforts to increase penalties for illegal fishing offenses, local and international efforts to discourage illegal fishing activities	Both micro- and macro- level	Clarke (2007)
Australian fisheries	Value of certain fish stocks, presence of small- scale illegal business ventures, involvement of organized crime groups	Macro-level	Putt & Anderson (2007)
Raja Ampat Regency, Eastern Indonesia	Presence and abundance of resources, laws governing fishing	Micro-level	Varkey <i>et. al.</i> (2010)
Danish fisheries (Baltic Sea, Kattegat, North Sea)	Economic calculation of sanctions versus gain, efficacy of present regulations, other fishers' behavior and morals	Both micro- and macro- level	Nielsen & Mathiesen (2003)
South Africa	Political and institutional development, increased visibility of enforcement along the coast, targeting organized/repeat offenders, strengthening of regional and international partnerships	Both micro- and macro- level	Hauck & Kroese (2006)

Nigeria and Ghana	Monitoring control and surveillance capacity, inability to enforce local laws that apply to foreign vessels	Micro-level	Falaye (2008)
United States	Economic calculation of cost and benefit (examined in terms of gains per trip and penalties if caught)	Micro-level	King & Sutiner (2010)

## **CHAPTER 5**

## THEORETICAL FRAMEWORK

This study attempts to explain the variation of illegal fishing activities within countries by examining the fishers' decision-making process and by assuming that this process is a rational one based on the situational factors available or lacking, thereof. This chapter, will summarize the rational choice theory and situational crime prevention, and explain their application to the illegal fishing problem.

## **Rational Choice Theory**

The concept of crime being a product of the decision-making process of an individual based on the opportunities available to them is, in part, based on economic theory. Becker (1968) suggested that criminal behavior could be understood in the same terms economists analyze consumer choice: the costs and benefits of committing a crime are considered before the actual act. The rational choice perspective expands this idea by focusing on the decision-making process of the offender (Felson and Clarke, 1998). Whether one chooses to engage in crime may be dependent upon the characteristics of the individuals ("motivated offenders" are more likely to have low self-control), however, it is the opportunities presented to them during the normal patterns of social and economic life that serve as the catalyst in their decision-making process. The "cardinal rule" of the rational choice theory is not to reject a criminal act as senseless or irrational, but rather attempt to examine the purpose behind the offences committed (Clarke and Cornish, 2001: 25), as offender decision-making is always different for different types of crime, and a synthesis of each offense should be done in light of situations that give rise to these crimes. Accordingly, the rational choice theory asserts that the offender engages in a calculated, utility-maximizing conduct that seeks to maximize gain/reward and minimize loss/cost. Simply put, the decision to engage in a criminal behavior is a conscious step based on the opportunities presented to the potential offender. That is, the decisions that offenders make are "deliberate acts, committed with the intention of benefiting the offender" (Clarke & Cornish, 2001, p. 24). Although these opportunities may be constrained in time and space, these dynamics are factored into the decision-making formula, and it is these factors that may, consequently constrain the potential offender's cognitive abilities (Cornish and Clarke, 1986).

Cornish and Clarke (1986) suggest two phases of the decision-making process. The first phase involves the potential offender's decision to engage in a criminal behavior. This initial decision may be related to the root causes of crime, such as low-self control, weak social bonds, class origin, intelligence or neighborhood context. These propositions have been studied by traditional theories, but from a rational choice perspective, these theories do not give a complete explanation of why crime is committed. According to the rational choice perspective, crime is not simply due to underlying motivations or predispositions, but rather involves a sequence of choices that must be made if these motivations are to result in an actual criminal act (Lilly et. al. 2007).

Clarke & Cornish (2001) introduce the concept of 'limited rationality' to explain the constraints an offender is faced with during the decision-making process: an offender does not consider all the possible costs and benefits when deciding to engage in crime (Cornish and Clarke, 1986; Felson and Clarke, 1998). Any given crime involves an array of benefits (financial reward, prestige, status, etc.) and costs (financial loss, arrest, etc.), therefore, an offender's calculations are limited to their moods, feelings, immediate motives and intentions, as well as the amount of time available to them to engage in a criminal behavior. Further, the decision-making processes vary greatly at different stages and among different crimes, and this element of crime-specificity must be taken into consideration when analyzing the different stages of criminal involvement in particular crimes (i.e. initial involvement, continuation and desistance). However limited, the immediate assumption from this theory is that a decision not to commit a crime is also made when the calculated risks are higher than the anticipated rewards.

The application of the rational choice theory in the organizational and corporate decision-making process has also been proposed (March, 1994). Like individuals, organizations behave based on the risk-reward and cost-benefit calculations, which are considered in the background of four guiding questions (March, 1994):

- 1. What possible actions can they engage in (thus alternatives)?
- 2. What possible consequences can follow based on these alternatives (thus expectations)?
- 3. Which alternative is more preferable based on how valuable it may be (thus preference)?
- 4. What would the decision-making process entail in terms of choosing the possible alternatives (thus the decision rule)?

Like individuals, organizations are also conscious decision makers who weigh their options and act within the rationality of their calculations, however limited this calculation may be. It is within this context that crime is more likely to occur.

The rational choice theory's assumption about the nature of criminal offenders is captured in the 25 techniques of situational crime prevention discussed below. Situational crime prevention suggests focusing on the *opportunities* that make the commission of a crime possible. Any calculation of committing a crime would be highly dependent upon the *situations* in which offenses occur, thus, changing aspects of this situation by making crime more difficult or less profitable to commit will make crime a less attractive choice. Any potential offender would seek to reduce the risks and the effort of committing a crime, and increase the rewards; therefore, it is these aspects of crime that need to be considered when devising policies to reduce crime.

# **Situational Crime Prevention**

Unlike traditional theories of crime, situational crime prevention emphasizes the 'situational determinants' of crime. Situational crime prevention offers a range of techniques and strategies for crime prevention and reduction geared toward the criminal events, thus, departing from the traditional theories of crime that focus on criminal 'dispositions'. The theory pays close attention to the role of opportunity in both predicting and preventing crime. To understand why crime happens, less attention should be paid to the criminal dispositions or motivations, and more emphasis made on the opportunity structures shaping crime routes (Clarke, 1980).

As proposed by Clarke (1983), the opportunity reduction mechanisms should employ measures that

- (1) are directed at highly specific forms of crime
- (2) that involve the management, design, or manipulation of the immediate environment in as systematic and permanent a way as possible
- (3) so as to reduce the opportunities for crime and increase its risks as perceived by a wide range of offenders

It should be noted that crime opportunities are not distributed randomly, but rather concentrate in time and space. That is, only certain locations are more crime-prone than others, and crime occurs during specific time periods. As such, the policy deriving from this approach should focus on "opportunity reduction" by devising strategies that would significantly reduce criminal opportunities that lead to offending.

One of the major innovations of the theory is the proposition that an actual criminal act depends on situational factors: whether one decides to engage in crime or not will be determined by situational factors that are highly specific. These situational factors may either involve the more immediate physical environment, or may be influenced by the management style or maintenance of the facilities (Cornish and Clarke, 2003).

Situational crime prevention offers strategies that can be used to block crime occurrence. These strategies should focus on: (a) *increasing the risk* of attempting to commit a crime, (b) *increasing the effort* needed to commit the crime, (c) *reducing the rewards* of crime, (d) *reducing provocations*, and (e) *removing excuses* for committing a

crime. These five specific types of intervention are further explained through the 25 techniques, examples of which include target hardening, controlling access to facilities, screening exits, assisting natural surveillance, strengthening formal surveillance, denying benefits, and so on (for a full list, see Appendix E).

To tackle the crime problems, it is equally important to address the availability of the crime facilitators along with the crime itself. According to Eck & Clarke (2003), there are three types of crime facilitators that assist in the commission of a crime: physical, social and chemical. Physical facilitators can be tools or the design of the physical environment itself that help the potential offenders overcome the barriers, i.e. the prevention measures, to commit a crime. Social facilitators are the factors that stimulate crime by enhancing the perceived reward of committing it. An example of a social facilitator is a criminal network a potential offender is a part of. Lastly, chemical facilitators include drugs or alcohol use that helps offenders ignore the risks of committing a crime. These crime facilitators act against the situational crime prevention strategies by undermining specific prevention methods. Physical facilitators, for example, counter the crime prevention measures that are designed to increase the risk, increase the effort and reduce provocations. Chemical facilitators counter the prevention measures geared toward increasing the risk, increasing the effort and removing excuses. Lastly, the social facilitators can offset all five situational crime prevention strategies.

#### **Rational Choice Theory, Situational Crime Prevention and Illegal Fishing**

The implication of the rational choice theory for illegal fishing is that the decision to engage in illegal fishing will likely be influenced by several factors. First, the potential offender will consider the degree of effort involved in getting the caught species to the intended markets. If the target species are within territorial waters of a country with strong port inspection programs or one that is too far from a port of convenience, this will discourage potential offenders from engaging in illegal fishing. Second, the offenders will calculate the possible reward by considering the availability of the resource sought (i.e. commercially significant species), regardless of the effort. Third, the offender will calculate the possible risk of being caught. This risk calculation will entail not only the risk of being caught while fishing illegally at sea, but also the risk of being detected with an illegally caught fish onboard the vessel while offloading it at port. Although a country may have rich resources of commercially significant fish, they may not be vulnerable to illegal fishing if they have sufficient surveillance measures in place both at sea and at landing ports. Given the premise of the rational choice theory, it would, therefore, be expected that the selection of locations to engage in illegal fishing activities would not be random, but rather dependent on the low level of risk of being caught and high levels of rewards in terms of the availability of the fish sought.

The theoretical premise of situational crime prevention in explaining illegal fishing behavior is especially relevant, as it seeks to explain the situational environment of crime events. Although no research to date has applied situational crime prevention principles to explain illegal fishing, the theory offers especially useful principles to understand the nature of the problem. Not all tactics from situational crime prevention may be suitable for explaining illegal fishing, but a majority of these are especially helpful and have, indeed, been employed to thwart illegal fishing activities. For example, 'controlling access to facilities', in this case, the territorial waters of the countries where vessels can fish, commercial vessel monitoring systems and vessel licenses are mandated by all countries. 'Screening exits' include the catch inspection schemes at ports, which are random inspections of fish on board vessels before they are landed. The 'reducing anonymity' technique applies to requiring vessel registration. The 'strengthening formal surveillance' technique would incorporate surveillance at sea by using patrol vessels or aerial surveillance methods, again measures already used by countries in some capacity. The 'utilizing place managers' technique is used through observer schemes, i.e. placing fisheries control officers onboard fishing vessels who keep records of catches, fishing gear used, and so on. In terms of understanding illegal fishing behavior within countries' exclusive economic zones, situational crime prevention, therefore, offers helpful techniques.

The concept of crime facilitators can also be extended to explain illegal fishing. Literature has identified and emphasized the role of ports of convenience in facilitating these activities. Lack of inspections on arriving ships at these ports, tax exemptions from import duty, lack of transshipment regulations are among the factors decreasing the risk of being caught, while creating the convenience and 'reducing frustrations and stress' of having to deal with customs inspections. Thus, ports of convenience may serve as physical facilitators to crime commission, and a country's proximity to such ports is expected to make it a vulnerable target.

# Propositions Derived from Rational Choice Theory and Situational Crime Prevention

Both rational choice theory and situational crime prevention help understand why some countries are more vulnerable to illegal fishing than others. They predict that, although widely spread across the globe, these activities are not random but instead occur within countries where there is an opportunity to do so. Although the theories have not been used previously to explain such activities as illegal fishing, they provide several useful understandings. From the perspective of these theories, several propositions can be derived:

- Illegal fishing will concentrate in areas that are abundant in resources that are highly commercial internationally
- Illegal fishing will concentrate in areas where less effort is necessary to get to the target species
- Illegal fishing activities will continue as long as incentives to engage in it persist. These incentives are the expectations that the expected benefits will exceed the expected sanctions
- Offenders' decision will be guided by not only the calculation of the availability of targeted fish, but will also be weighed against the likelihood of being detected either through formal surveillance or by other legally-operating detectable vessels
- Illegal fishing is less likely to occur within countries with effective observer schemes, port inspection schemes or effective access-control measures
- Effective surveillance both at sea and at ports is an important mechanism that would factor into the decision-making process

• Countries that are within a close geographic proximity to a number of ports of convenience will be preferred over other countries by international illegal fishing vessels

It is, therefore, expected that a country's vulnerability to illegal fishing within its territorial waters will be determined by the factors explained above<sup>13</sup>. Therefore, illegal fishing may be explained not only through macro-level predictors previously used in other studies, but also by the specific situational factors proposed in the current research.

<sup>&</sup>lt;sup>13</sup> Notes that most of these assumptions are also applicable to the high seas territories, however, this research does not measure any of these assumptions beyond the territorial waters of the countries under study.

### **CHAPTER 6**

#### **RESEARCH DESIGN**

## Introduction

Based on the theoretical framework of rational choice and situational crime prevention theories, this study explores whether certain situational factors play a role in the decision to engage in illegal fishing. The following questions are formulated into eight hypotheses that explore the constraining and facilitating factors expected to play a role in the decision to engage in illegal fishing:

- What is the availability of the target species within the target fishing grounds?
- How much are these fishing grounds (facilities) controlled and managed in terms of access, inspection and surveillance?
- How much effort would it involve to remove the species from the target fishing grounds in time to take these species to the markets?

This research uses five secondary data sources to measure the variables used to test the proposed hypotheses. These sources derive from several research centers, institutions and websites that provide access to the information pertaining to the variables for all the countries under study. There are several advantages to using these sources and these include the following:

• Data are derived by using scientific methodology, and, therefore, are reliable

- The sources provide a 'one-stop' access to data for all the countries under study
- The data come from one source, and are, therefore, valid measures of the variables across all the countries under study
- The data are public and easily accessible

The section on data sources provides a discussion on the sources, as well as the variables that have been extracted from these sources. More detail on these variables is provided to have a better understanding of their operationalization and measurement.

# **Units of Analysis**

The current research examines the degree of illegal fishing within the Exclusive Economic Zones of 54 countries, which, together, comprise 96% of total world fish catch. The Exclusive Economic Zones (EEZs) are marine areas that have been established under the Law of the Sea and include sea-zones over which states have special rights to use the marine resources. A country's EEZ has been established by the Law of the Sea to stretch from the seaward edge of the state's territorial sea to 200 nautical miles from its coast. When EEZs of the countries overlap, it is up to the states to decide their maritime boundaries. The general rule established by the Law of the Sea is that the point within the overlapping area defaults to the nearest state.

The exclusive economic zones (countries) examined in the current research are shown in Figure 6.1 below. The EEZ boundary shapefile for this map is downloaded from the Flanders Marine Institute website

(http://www.vliz.be/vmdcdata/marbound/download.php), which, in turn, uses several sources (Australian Maritime Boundaries Information System, U.S. National Oceanic and Atmospheric Administration and the Eurosion GIS Database) to compile up-to-date and accurate information on all the EEZs.

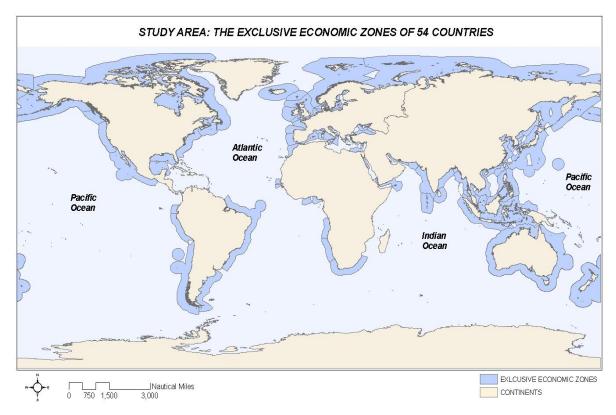


Figure 6.1. Map of the Study Area

There are a total of 150 coastal countries in the world, which are sovereigns of 232 EEZs. Of these, six EEZs are 'disputed', one has a 'joint development' status and is under the sovereignty of Australia and East Timor, and three are under the 'joint regime' status and involve Nigeria-Sao Tome & Principe, Japan-Korea, Colombia-Jamaica (see Appendix F for maps of these areas). In addition to the mainland, countries may be

sovereigns of several overseas territories, therefore, have several EEZs. For example, in addition to the mainland, Australia holds sovereignty over several islands that include Heard and McDonald Islands, Christmas Island, Cocos Islands, Norfolk Island and Macquarie Island (see Appendix G for maps of the overseas territories belonging to the countries under study). Unfortunately, the data used in the current research to measure the variables are provided by country, and it is impossible to extract/apply the scores these countries receive to their overseas territories. Consequently, only the exclusive economic zones of the 'mainland' of the countries are used in all analyses, and their overseas territories are excluded.

## **Data Sources**

### Source 1: University of British Columbia Fisheries Centre

## A. Compliance Reports

Eleven years past the UN Code of Conduct for Responsible Fisheries in 1995, scholars from the University of British Columbia conducted an evaluation of the compliance of 54 countries (strictly marine fisheries jurisdictions) with Article 7 of the Code dealing with Fisheries Management. The reports (henceforth, '*Compliance Reports*'') evaluate the performance of each country in terms of 44 questions derived from the provisions of the Code. The 44 questions in the Compliance Reports are divided into six sections that include 'Objectives', 'Framework', 'Precaution', 'Stocks, Fleets and Gear', 'Socio-Economics', and 'Monitoring, Control and Surveillance'. Each of the 44 questions is scored from '0' to '10' as reference points indicating 'worst' and 'best'. Several scholars from the University have been involved in analyzing the 54 countries and scoring these countries' performance on the 44 questions of the Code of Conduct. Teams of two to three scholars examined the countries and reviewed the available literature on these countries after which they carefully rated these countries on their performance. These scholars reviewed a total of 2475 reference materials (for the 54 countries combined) that included national legislation, international treaties, country synopses from FAO, national fisheries agency reports, published and 'grey' literature, as well as information from fisheries experts. In addition to inter-rater validation through the within-team reviews, external validation procedures through consultation with fisheries experts within the countries were conducted for 33 out of 54 countries.

The current methodology is a reasonably objective way of evaluating compliance with the Code. Prior evaluations involved collecting questionnaires about progress in compliance with the Code from the countries directly (COFI, 2007), which has led to biased results. For example, while 90% of the countries responding to the questionnaires considered themselves to be in conformity with the Code, only 25% of these countries had functioning fishery management plans in their jurisdiction (Pitcher et al, 2006).

The *independent* variables **'observer schemes'**, **'vessel monitoring schemes'**, **'catch inspection schemes'** and **'control of access to stop illegal fishing'** derive from Questions #1, 2, 3, 5 from the "Monitoring, Control & Surveillance" evaluation field of these reports. The *dependent* variable, **'degree of illegal fishing'** is Question #4 from the same field. Details on these questions and scoring protocols are provided in Table 6.1 below.

Table 6.1. Compliance Score Questions and Scoring Protocols from the Compliance	
Reports used in the Current Research	

Evaluation Field 6: Monitoring, Control & Surveillance (MCS) Scores Results of Management		Reference Points		Code	Clauses
At	tributes	Worst	Best	Main	Other
1	On a scale of 0 to 10, how effective is the observer scheme? No scheme (0) to almost fully effective (10).	0	10	7.7.3	7.1.7
2	On a scale of 0 to 10, how effective is the catch inspection scheme? No scheme (0) to almost fully effective (10).	0	10	7.7.3	7.4.4
3	On a scale of 0 to 10, how effective is the vessel monitoring scheme? No scheme (0) to almost fully effective (10).	0	10	7.7.3	7.4.4
4	Are vessels fishing illegally in the area of this fishery? No (0); occasionally (2.5); often (5); a great deal-half as much as legal vessels (7.5); almost as much as, or more than legal vessels (10). If no information is available, score 10. <i>Note reverse direction of this question: this is</i> <i>allowed for in all analyses.</i>	10	0	7.7.5	7.7.1
5	How effective is control of access in stopping illegal fishing? Not at all effective (0), to almost fully effective (10).	0	10	7.6.2	7.8.1
6	Are vessels that really derive from this jurisdiction re-flagged in States of Convenience to avoid reporting or other fishery regulations? Never (0); sometimes (1-5); often (6-7); practice is very common (8-10). <i>Note reverse</i> <i>direction of this question: this is allowed for in</i> <i>all analyses.</i>	10	0	7.7.5	8

Source: Fisheries Centre Research Reports 12(2), 2006.

# B. The Sea-Around-Us Project

The Sea-Around-Us Project, launched in 1999, is a scientific collaboration between the University of British Columbia and the Pew Environment Group. The goal of the project was to provide the global community with a database on catches, distribution of commercial marine species, countries' fishing access agreements, marine protected areas and other data. Since then, the Project has been providing "increasingly sophisticated analyses of trends in global fisheries that allow policymakers and fisheries managers to make more accurate and informed decisions" (Sea Around Us Project, 2000, p. 2).

The project's publicly available website provides EEZ-specific data on fish and other marine species, and classifies these species through different filters/categories, such as 'dangerous', 'freshwater', 'endemic', and so on. Among these filters one is especially relevant to the current research, and includes the category 'commercial fishes'. All the fishes in the 'commercial' filter also have information on their status and include 'highly commercial for local use', 'commercial for local use', 'highly commercial for use elsewhere'.

The number of fish classified under 'highly commercial for use elsewhere' is used to measure the *independent variable* **'resource attractiveness'**.

## Source 2: United States Naval Institute

The current research will use the 15<sup>th</sup> edition of the Naval Institute's Guide to *Combat Fleets of the World: Their Ships, Aircraft and Systems,* authored by Eric Wertheim. Data in this guide is compiled through unclassified sources and through correspondence received from the countries directly. For some countries, such as North Korea, the numbers are estimated out of necessity (Wertheim, 2007). The guide uses multiple sources that include such periodicals as *The Almanac of Seapower; Defense News; Flight International; Intelligence, Surveillance & Reconnaissance Journal; Jane's Navy International; Marine News; Naval Aviation News,* and so on. For each country, the guide provides information on their coastal defense resources that include ships, aircraft and armament. Information on each ship, for example, is provided in units in inventory as of January 1, 2007.

The *independent variable*, **'number of patrol vessels per 100,000 sq km of EEZ'** derives from this source.

# Source 3: Ports.com

The Website provides a wealth of business-related information for shipping companies, vessel owners and other related businesses. Most of the information provided through this website is free. One of the free tools offered through the website is the sea distance/route calculator that gives details on the distance between ports in nautical miles. The website also provides a map showing the route that can be used by vessels to travel from Port A to Port B. Expected length of time, calculated based on the speed of the boat, and is also provided.

To measure the *independent variable* **"close geographic proximity to Ports of Convenience"**, this source is used to calculate sea-distances between ports.

### Source 4: The PASTA-MARE Project

The PASTA-MARE Project was a 2-year project sponsored by the European Commission and was aimed, among other things, at identifying and mapping the global maritime traffic density of all Class A<sup>14</sup> registered vessels in both the high seas and within the exclusive economic zones of all countries, as well as assisting in the analysis of global maritime traffic density of these types of ships. The project provides details, such as traffic patterns, type and navigation status, about global vessel movements through the analysis of the signals received from the space-based sensors (s-AIS) and terrestrial sensors (t-AIS) (Eiden & Goldsmith, 2010).

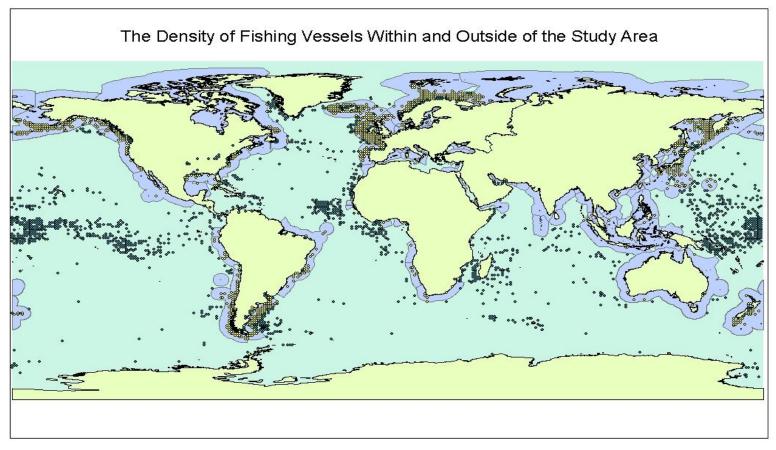
To identify the locations of these vessels (about 62,000, according to the Lloyds MIU Handbook of Maritime Security); signals from the s-AIS were collected within a time window of eight days, capturing the locations of over 60,000 vessels, and from every area in the world. In highly dense areas, such as the European Union, the data collected from the s-AIS was complemented by the data gathered through the t-AIS, so that the signals from the vessels that may not have reached the s-AIS due to its high volume would be compensated through integrating the available information with the data collected by t-AIS. The project assumes that no seasonality in global vessel patterns exists, thus, making the resulting product applicable to all seasons (European Commission, Maritime Forum, <u>https://webgate.ec.europa.eu/maritimeforum</u>). The data were collected over the study period from January 1, 2010 through March 31, 2010.

In the current study, only the data pertaining to the study area were extracted from the PASTA-MARE GIS shapefile, and only information pertaining to 'Class A' fishing vessels. Of the total of 2618 grid cells identified as containing fishing vessels, only 950

<sup>&</sup>lt;sup>14</sup> Every commercial vessel is assigned a class based on its use and area of operation. The vessel classes range from 1-4, of which class '3' refers to a fishing vessel engaged in commercial fishing activity. Operation areas are denoted by letters A through E, with A denoting "operations greater than 200 nautical miles to seaward of the coast" B denoting "operations up to 200 nautical miles to seaward from the coast, or within lesser limits as specified" and so on. A detailed discussion on these classifications is provided at <a href="http://www.maritime.nsw.gov.au/cv/vessel\_classes.html">http://www.maritime.nsw.gov.au/cv/vessel\_classes.html</a>

were within the exclusive economic zones of the 54 countries, the remaining being in the high seas, in EEZs of other coastal countries, in inland waters or along the coasts of inland ports. Figure 6.2 below shows the locations of these fishing vessels, both within and outside of the exclusive economic zones of the 54 countries.

Figure 6.2. The Density of "Class A" Fishing Vessels Within and Outside of the 54 EEZs



- Fishing Vessels Detected Within the 54 EEZs
- Remaining Fishing Vessels

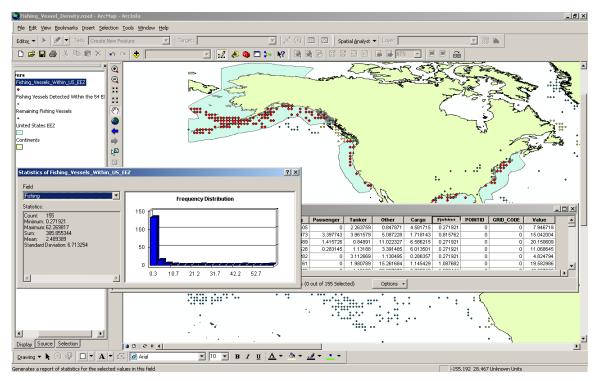


EEZs of 54 Countries

To calculate the total number of detectable fishing vessels within a country's EEZ, each centroid of these grid cells was examined, as it carried information on the average number of fishing vessels within the 1° x 1° grid cell they represented. For example, within the United States Exclusive Economic Zones, a total of 155 centroids were identified. A further examination of these points yielded a total of 385 fishing vessels, 144 passenger vessels, 114 tankers, 379 cargo vessels, and 1377 other vessels. Figure 6.3 below is a print screen detailing the statistics pertaining to fishing vessels within the U.S. EEZ by using the GIS summary statistics tool.

This source was used to extract data on the *independent variable* **'detectable fishing vessel density'**.

Figure 6.3. An Example of Calculating the Total Number of "Class A" Fishing Vessels within the U.S. Exclusive Economic Zone Using GIS



## **Description and Operationalization of Variables**

## Dependent variable

The dependent variable is a measure of the *degree of illegal fishing activities* occurring within a country's EEZ. Extracted directly from the UBC Compliance Reports, the variable is measured on a scale of 0-10. If a country is given a score of '0', this indicates that vessels are not fishing illegally within the country's EEZ. Scores that fall between 0-2.5 indicate that vessels are 'occasionally' fishing illegally within the country's EEZ; a score that falls between 2.5-5 indicates that vessels are 'often' fishing illegally within the country's EEZ; a score that falls between 2.5-5 indicates that vessels are 'often' fishing illegally within the country's EEZ', a score falling between 5-7.5 indicate that 'a great deal-half as much as legal vessels' are fishing illegally, and, lastly, a score between 7.5-10 indicates that 'almost as much as, or more than legal vessels' are shipping illegally within a country's EEZ. Thus, a high score indicates that a country experiences high illegal fishing activities within its coastal waters (see table 6.1 for a short summary).

Previous studies have used two methods to estimate illegal catch within a country's EEZ. The first method involves a so-called "top-down approach", which uses a global estimate of the proportion of unreported catch. The estimates of unreported catch as a proportion of the total global reported catch was proposed to be in the range of 25-30% by Pauly & McLean (2003). MRAG (2005) estimated the illegal catch of sub-Saharan Africa to be 19%. Thus, these estimates vary from country to country and from region to region, and are based on the extrapolations from detectable illegal catch from countries or fisheries where this activity has been reported. Consequently, this estimate does not include estimates from countries where illegal fishing has not been detected or is

assumed to be zero (MRAG, 2005).

The "bottom-up approach" has been used at a more local scale, and it is believed that information collected using this methodology is both "very patchy and hard to collect" (MRAG, 2005: 17). Some "bottom-up approaches" used previously included extrapolations from surveillance spotting of IUU activity (CCAMLR), Monte-Carlo interpolations from direct observer data (Pitcher et al, 2002), and estimates using trade records from commercial markets (Clarke, et al, 2006).

While some of these methods help researchers understand and estimate the extent of illegal fishing activities within a country's EEZ based on catch data, these are not helpful in determining the frequency of this activity within these countries. Moreover, these estimates are extrapolated from the weight of the fish caught, and are used as proxies for illegal fishing activities within the countries' EEZs. The dependent variable used in the current research, consequently, is a more reliable measure of the frequency of this activity within the countries' EEZs. Moreover, the scores assigned to each country are based on rigorous and objective evaluations of available literature by scholars from the University of British Columbia, and come from a single source, thus allowing for a global evaluation attempted in the current research.

### Formal and informal surveillance

Research has shown that monitoring, control and surveillance (MCS) efforts are inversely related to illegal fishing activities within a country's EEZ (MRAG, 2005; Clarke, 2007; APEC, 2008; Palma & Tsamenyi, 2008; Falaye, 2008). That is, the stronger a country's MCS capacity, the less likely it is to experience illegal fishing activities within its territorial waters. But before a discussion on MCS measures used in the current research is provided, it is important to note that the current study departs from prior research in its measurement of MCS. The current research isolates the MCS in terms of it being applied at sea or at land. This is done on the basis of the official definition of MCS as established by the Food and Agriculture Organization of the United Nations and discussed in Flewwelling (1999). As outlined in the official definition, there are three components to MCS, and these include the *land* component, the *sea* component and the *air* component, with the latter pertaining to the use of satellite technology. The land component pertains to port inspections of catch, control of access to resources and so on. The *sea* component refers to the observer schemes, among other measures. Lastly, the *air* component pertains to the use of vessel monitoring systems to track for their movements at sea. Separating different MCS components, therefore, will allow researchers to disentangle the deterrent effects of each component.

Moreover, while prior research has shown the correlation between MCS and illegal fishing, the research studies were either regional (e.g. MRAG, 2005) or country-specific case studies (e.g. Hauck & Kroese, 2006; Clarke, 2007; Falaye, 2008). The current

research examines the role of MCS in 54 countries, thus allowing for a global comparison. This research also measures formal surveillance, as well as considers informal surveillance at sea and its ability to deter illegal fishing vessel operators, a concept that has not been previously studied.

A total of six independent variables are considered in the current research as MCS measures, as well as formal and informal surveillance measures. A brief description of these variables is provided below.

## Formal surveillance at sea

- Observer Schemes. Observers are fisheries inspectors who are placed onboard vessels to keep a record of the vessel's catch, gear used and other fishing practices. Observers ensure that violations are not made aboard the fishing vessels. Observer schemes are legally imposed programs that require fishing vessels to have an inspector onboard. Generally, these observers are placed by either the fisheries management organization or the coast guard.
- Vessel Monitoring Schemes. All registered fishing vessels are required to install approved vessel monitoring systems on their vessels (FAO, 2007). These systems are used to identify and track the vessels at sea.
- Number of Patrol Vessels per 100,000 sq km. The size of the EEZs of the countries examined differs greatly. To be able to compare the formal surveillance measures, namely 'number of patrol vessels' across countries, the numbers were divided by the size of the country's EEZ in square kilometers.

## Formal surveillance and control at land

- *Catch Inspection Schemes.* These are measures whereas fisheries inspectors examine the catch at ports. Inspections can also occur at sea when a suspicious fishing vessel is spotted by the patrol boats. Inspections, however, are more systematic at ports of landing. The current measure (scores given from the source used to measure this variable) of 'effective catch inspection schemes' pertains specifically to the fisheries programs where inspectors examine the catch at ports.
- *Control of Access in Stopping Illegal Fishing*. There are several measures that are used by fisheries management programs to control access to illegal fishing. Research identifies several of such measures, and these include catch quotas, restrictions on fishing effort, licensing requirements that limit access to fisheries resources and size limits (Pascoe et al, 2003).

# Informal surveillance at sea

Detectable Fishing Vessel Density. It is assumed that if a vessel is detectable and the signals were picked up by the space-based or terrestrial-based sensors, then these fishing vessels are authorized to be in the EEZs of the countries. The positions of these vessels are tracked by monitoring centers, and therefore, they are assumed to be fishing legally.

# Access to ports of convenience

Research on illegal fishing, as discussed in an earlier chapter, has identified the importance of ports of convenience as facilitators of illegal fishing activities. Regardless of the local measures taken by a country, the country may still be vulnerable to illegal fishing due to its proximity to a port with lax requirements. These types of ports allow the illegal fishing vessels to conceal their catch by unloading it and transferring via other methods to the target destinations and into international markets. Therefore, based on the framework of rational choice perspective, fishing within a country's EEZ and unloading the fish in a port of convenience would facilitate a reduction of risk of being detected at landing. Consequently, it is hypothesized that access and availability of such ports within a country vulnerable to illegal fishing.

A study undertaken by the Pew Environmental Group (2010) examined the movements of detectable IUU blacklisted vessels during a six-year period (2004-2009). A major contribution of the study was the identification of the ports that were used by these illegal vessels to offload their catch. Based on the findings of the study, a website (<u>www.portstateperformance.org</u>) was launched that provides a wealth of information on 32 countries and 94 ports within these countries, as well as number of visits to these ports by the detectable blacklisted vessels during the study period. Of the total of 178 blacklisted vessels, only 58 showed movements (detectable), and the remaining 120 vessels could not be tracked. The report stated that it was unlikely that these vessels ceased operations, but rather more likely that they continued their illegal operations without being detected (Pew Environmental Group, 2010). There were a total of 425 visits to 140 ports in 71 countries (by these 58 vessels), however, the website provides information on only 359 (84.5%) visits to 94 ports in 32 countries. These 32 countries are those that had at least four visits during the six-year period. An examination of these port visits revealed that 10 ports (7%) accounted for 155 visits (37% of all port visits). Table 6.2 below summarizes the results for these 10 ports (henceforth, "*Ports of Convenience*")<sup>15</sup>.

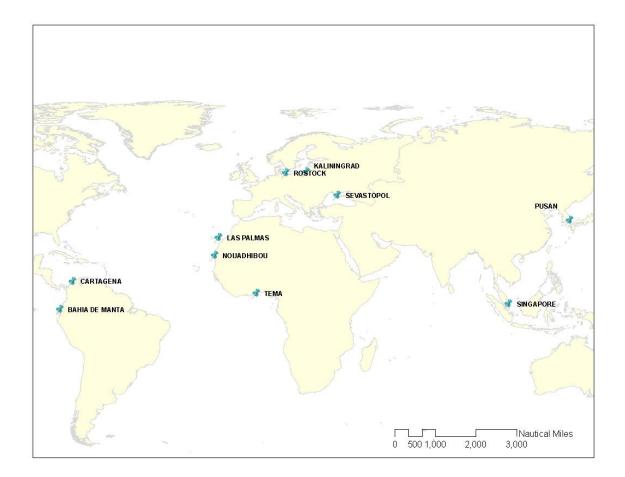
Country	Name of Port	Number of Visits	Percent of Visits	Cumulative Percent of Visits	Cumulative Percent of Ports
Singapore	Singapore	32	7.5	7.5	0.7
Ecuador	Bahia de Manta	16	3.8	11.3	1.4
Ukraine	Sevastopol	16	3.8	15.1	2.1
Mauritania	Nouadhibou	15	3.5	18.6	2.9
Russia	Kaliningrad	15	3.5	22.1	3.6
Colombia	Cartagena	14	3.3	25.4	4.3
Germany	Rostock	14	3.3	28.7	5.0
South	Pusan	12	2.8	31.5	5.7
Korea					
Ghana	Tema	11	2.6	34.1	6.4
Spain	Las Palmas	10	2.4	36.5	7.1
Total		155			

Table 6.2. Detected Port Visits by IUU Blacklisted Vessels during 2004-2009

<sup>&</sup>lt;sup>15</sup> A full table of this analysis is provided in Appendix H.

Due to the large amount (5076) of calculations of distances from each country's centrally located port to these 94 ports, a decision was made to focus on the 10 ports listed in Table 6.2 above. In addition, these ports seem to be the most vulnerable ports used by illegal fishing vessels. Figure 6.4 below shows the geographic distribution of these ports.

Figure 6.4. Geographic Distribution of the Ten Ports of Convenience



Sea distance between countries is measured differently. Firstly, there are set marine traffic routes that are used by ships to move in the seas. Secondly, this distance is measured in nautical miles, rather than miles, kilometers or other measurements used in distance calculations. Taking these two factors into consideration, distances are calculated between each centrally located port along the coastline of the countries examined in the current research, and all ten ports discussed above. These calculations were made through the online sea distance/voyage calculator available through www.ports.com. Figure 6.5 below shows a calculation of a sea distance in nautical miles between Leonardo Harbor, U.S., and Port of Guayaquil, Ecuador.

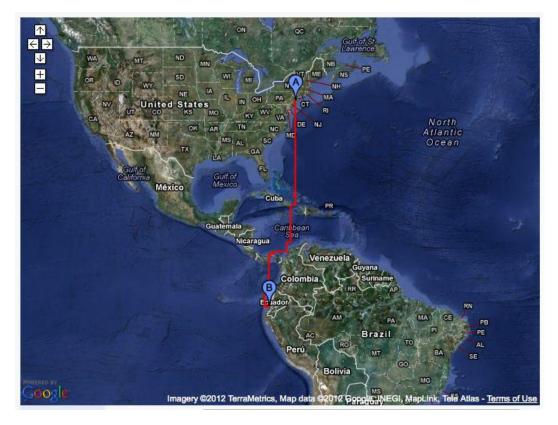
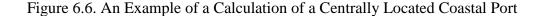


Figure 6.5. Distance from Leonardo Harbor, U.S., to Port of Guayaquil, Ecuador

Source: <u>www.ports.com</u>

This research calculated sea distance from the centrally located port along the coast of the 54 countries to each of these 10 ports. To find these centrally located ports, the researcher used the *'Central Feature'* calculation tool available in ArcGIS (see Appendix I for a map of the centrally located ports of all 54 countries). This feature represents the "most centrally located feature, in terms of distance" (Mitchell, 2005). This centrally located port sums the distance to all other ports, because it has the shortest total distance to all ports within the coastline. Figure 6.6 below shows the geographic distribution of all ports along the coast of Brazil, as well as the most centrally located port, Port of Ilheus. The latter was used to make all port calculations for Brazil.





## Attractive resource

It is intuitive to think that illegal fishing would be in areas where there are highly sought-after resources. These resources can be attractive for those fishing illegally because they are highly desirable in international markets, and, consequently, will be easily 'disposable'. Moreover, these species can be easily sold as they will always be in demand, and, as such, they are more 'attractive'.

Resource attractiveness will be conceptualized in terms of the *availability* of species that are highly commercial internationally. Logic would suggest that countries that have more such resources are more vulnerable to illegal fishing, as they posses more 'vulnerable targets' which are attractive 'hot products'. (see Appendix J for a list of these species and number of countries they occur within).

In summary, a total of five data sources are used to collect information on eight independent variables and one dependent variable. The summary table below shows all independent variables, what they intend to measure, and what data sources are used for these variables.

INDEPENDENT VARIABLES	DATA SOURCES
SURVEILLANCE	
Formal Surveillance	
At-Sea Surveillance	
1. Observer Schemes	UBC Compliance Reports (Q1)
2. Vessel Monitoring Schemes	UBC Compliance Reports (Q3)
3. Number of Patrol Vessels per 100,000 sq	United States Naval Institute
km	
At Land Surveillance and Control	
4. Control of Access in Stopping Illegal	UBC Compliance Reports (Q5)
Fishing	
5. Catch Inspection Schemes	UBC Compliance Reports (Q2)
Informal Surveillance	
6. Detectable Fishing Vessel Density	The PASTA-MARE Project
ACCESS TO PORTS OF CONVENIENCE	
7. Availability of known Ports of	Ports.com (source used to
Convenience within close geographic	calculate sea distance)
proximity (1500nm)	
ATTRACTIVE RESOURCE	
8. Number of Highly Commercial Species	The Sea Around Us Project
Found within the EEZ of the country	

Table. 6.3. Summary of Independent Variables and their Data Sources

#### **Proposed Hypotheses**

Based on the assumptions of the situational crime prevention model, countries with good MCS measures in place are less likely to experience high degrees of illegal fishing activities within their jurisdiction. This is because these measures would increase the perceived risk of being caught, as they are designed to 'screen exits', 'reduce anonymity', 'utilize place managers' and 'control access to facilities'. It is also expected, that rational offenders would avoid areas with strong formal or informal surveillance. The proposed hypotheses below measure formal surveillance both at sea and at land, as well as informal surveillance at sea. Lastly, it is proposed that areas that have the desired resources and have accessible Ports of Convenience within a close geographic proximity are more likely to experience high degrees of illegal fishing. The hypotheses derived from these assumptions are listed below:

# Surveillance

A. Formal Surveillance At-Sea

*H1*. Countries with effective *observer schemes* are less likely to experience high levels of illegal fishing within their territorial waters.

*H2.* Countries with effective *vessel monitoring schemes* are less likely to experience high levels of illegal fishing within their territorial waters.

*H3.* The number of countries' *patrol vessels per 100,000 sq km* of EEZ is inversely related to illegal fishing within their territorial waters.

B. Formal Surveillance and Control at Land

*H4.* Countries with effective *control of access* are less likely to experience high levels of illegal fishing within their territorial waters.

*H5.* Countries with effective *catch inspection schemes* are less likely to experience high levels of illegal fishing within their territorial waters.

C. Informal Surveillance

*H6.* Countries with a high number of detectable fishing vessels are less likely to experience high levels of illegal fishing within their territorial waters.

*H7.* The availability of Ports of Convenience within a close geographic proximity  $(1500 \text{nm}^{16})$  affects the level of illegal fishing within countries' territorial waters.

# Attractive Resource

*H8.* The number of species found within the countries' EEZs that are highly commercial internationally is positively correlated with the level of illegal fishing activities within countries' territorial waters.

### **Chapter Summary**

The current chapter provided a discussion on the proposed research questions that are examined in the chapters that follow. The chapter began with a discussion of the units of analysis, followed by a discussion of data sources, with the latter providing further detail on how data pertaining to the dependent and independent variables were extracted from these sources. A consideration of the reliability and usefulness of these sources was also provided to further justify their use. Detailed discussions of the dependent variable and eight independent variables used to construct eight research hypotheses were also provided to furnish a better understanding about their operationalization and measurement. The independent variables were grouped in terms of 'constraining' or 'facilitating' factors affecting the decision to engage in illegal fishing within a country's territorial waters. An outline of the eight proposed hypotheses was provided at the end of the chapter to sum the work conducted in the chapter.

<sup>&</sup>lt;sup>16</sup> It takes approximately 6 days to travel 1500nm with a speed of 10 knots.

#### **CHAPTER 7**

#### **DESCRIPTIVE ANALYSES**

### Introduction

The current chapter will focus on analyzing the patterns of illegal fishing, as well as examining the independent variables that will be used in a multivariate model in chapter eight as predictors. The examination of the dependent variable 'degree of illegal fishing' will provide general information on countries that are known to have illegal fishing problems within their territorial waters, as well as allow for a comparison across countries. Looking closely at some of the independent variables will provide more insight into understanding the problem, without initially conducting statistical analyses of their correlations with the dependent variable.

#### **Descriptive Analysis of Illegal Fishing**

Literature in the past has pointed out that illegal fishing is a significant problem, and the current analysis attests to that fact. One would think that many of the countries that are rich in surveillance resources, and are better equipped with fisheries management tools to govern their resources, would be less vulnerable to illegal fishing. However, this may not necessarily be the case. Table 7.1 below summarizes the scores of the countries, with the higher score indicating higher levels of illegal. From the table it is evident that a striking number of countries are vulnerable to high levels of illegal fishing within their territorial waters. More specifically, a total of 22 countries (i.e. 41%) have a significant

illegal fishing problem, as they have scored 8 or above, indicating that the degree of illegal fishing activity within their waters is "almost as much as, or more than legal vessels". Of the remaining 32 countries (i.e. 59%), 50% experience "a great deal" of illegal fishing activity within their waters, while the remaining 50% have "often" or "occasional" incidences of illegal fishing. Cumulatively, a total of 38 of the 54 countries, i.e. 70% of the countries, have to deal with very serious illegal fishing problems, and are, therefore, highly vulnerable.

Score Interpretation	Score Range	Number of Countries	Percent of Countries
Almost as much as, or more than legal vessels	8.0-10.0	22	40.7%
A great deal, half as much as legal vessels	5.5-7.5	16	29.6%
Often	3.0-5.0	14	25.9%
Occasionally	0.5-2.5	2	3.7%

Table 7.1. Summary of the Scores of the Countries (N=54) on the Degree of Illegal Fishing Occurring within Their Territorial Waters

To further examine the variable, the 22 countries that have scored '8' or higher are shown in Figure 7.1 below. Of these 22 countries, four (i.e. 18%) received the highest scores, and include Thailand, Russia, Spain and Myanmar.

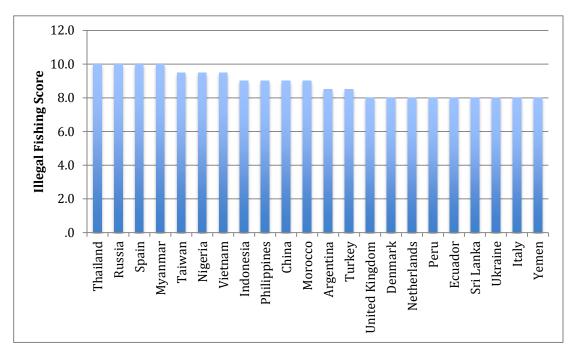


Figure 7.1. List of Countries Scoring '8' or higher on the Degree of Illegal Fishing Activities within Their Territorial Waters (N=22)

### **Descriptive Analysis of Independent Variables**

Attractive resource

Table 7.2 below shows the descriptive statistics on the number of species within countries' EEZs that are highly commercial internationally. The 54 countries had an average of 17.83 highly commercial species, with some countries having up to 55 such species.

Table 7.2. Descriptive S	Statistics on the I	Number of 1	Highly C	Commercial Species

Minimum	Maximum	Mean	Std. Deviation
2	55	17.83	13.26

A further examination revealed that the middle 50% of the countries had between eight and 22 highly commercial species. Figure 7.2 below identifies the countries that had 23 or more such species, as well as their score in the degree of illegal fishing occurring within their territorial waters. As it can be seen from the graph, a total of 13 out of the 54 (i.e. 24%) countries had 23 or more fishes that were highly commercial internationally, and a majority of these countries (54%) scored extremely high on illegal fishing. It is also interesting to see that the majority of these countries are in South-Eastern and Eastern Asia. Thailand that has the most species (N=55), was among the four countries that received a score of '10' on the degree of illegal fishing discussed earlier.

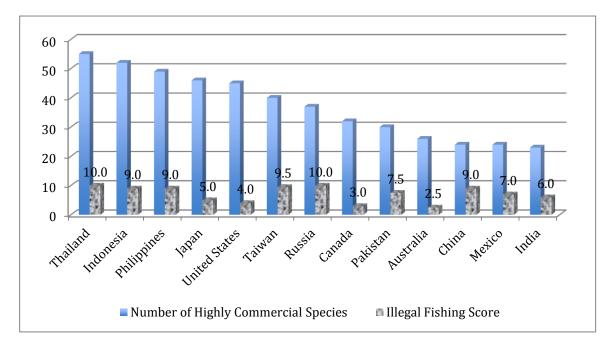


Figure 7.2. Countries with 23 or more Highly Commercial Fishes and their Illegal Fishing Scores

The importance of ports of convenience in facilitating illegal fishing has not only been highlighted in literature in general, but also demonstrated by the study conducted by the Pew Environmental Group (2010). While there may be thousands of ports globally, only a few are used by illegal fishing vessel operators to launder fish. This section attempts to look at how many such ports are available that are within a close geographic proximity to the countries where illegal fishing occurs.

Table 7.3 below shows the number of Ports of Convenience (of the 10 examined) available to fishing vessel operators should they decide to fish within the waters of these 54 countries. As it can be seen from the table, there are some countries that do not have these ports available (29.6%) within a close geographic proximity, and there are countries that have two of these ports available (27.8%). Cumulatively, 70% of the countries are close to at least one Port of Convenience.

Number of Available Ports of Convenience	Number of Countries Within 1500nm to Ports of Convenience	Percent	Cumulative Percent
2	15	27.8	27.8
1	23	42.6	70.4
0	16	29.6	100
TOTAL	54	100	

Table 7.3. Number of Ports of Convenience Available within 1500 nm from Each of the 54 Countries

Table 7.4 lists the 15 countries that are within 1500nm to two Ports of

Convenience and the names of these ports. The table is important for two reasons: (a) it shows the countries that may possibly be more vulnerable to illegal fishing due to the availability of two 'exit points'' and (b) it shows the ports that may possibly be used by illegal fishing operators should they decide to operate in these countries. The table also shows that most of the countries listed are in Europe, and the most accessible Ports of Convenience for these countries are Port Kaliningrad and Port Rostock, located in Russia and Germany, respectively.

Country	Port of Convenience 1	Port of Convenience 2
Denmark	Kaliningrad, Russia	Rostock, Germany
Ecuador	Manta, Ecuador	Cartagena, Colombia
Faroe Islands	Kaliningrad, Russia	Rostock, Germany
Germany	Kaliningrad, Russia	Rostock, Germany
Ireland	Kaliningrad, Russia*	Rostock, Germany
Latvia	Kaliningrad, Russia	Rostock, Germany
Morocco	Las Palmas, Spain	Nouadhibou, Mauritania
Peru	Kaliningrad, Russia	Rostock, Germany
Poland	Manta, Ecuador	Cartagena, Colombia*
Portugal	Kaliningrad, Russia	Rostock, Germany
Senegal	Las Palmas, Spain	Nouadhibou, Mauritania
Spain	Las Palmas, Spain	Nouadhibou, Mauritania*
Sweden	Kaliningrad, Russia	Rostock, Germany
United Kingdom	Kaliningrad, Russia	Rostock, Germany

Table 7.4. List of Countries and Ports of Convenience within 1500 nm

\*Within 1500nm from end-line of the 200nm territory

Surprisingly, there are no Asian countries in the list. This is not to say that these countries are not 'conveniently' located, as they have other Ports of Convenience available that are located in Asia (namely Port Singapore in Singapore and Port Busan in South Korea), but rather to note that there is more geographic clustering of the European countries as represented by their proximity to these Ports of Convenience.

In fact, a further analysis of the distance of countries to Port Singapore revealed that six countries, namely Thailand, Myanmar, Vietnam, Indonesia, Philippines and Malaysia, are within 1500 nm from this port. Port Singapore is a particularly interesting port to examine, as 32 out of the total of 155 visits (i.e. 21%) to these ten Ports of Convenience were made to this port alone during 2004-2009. It is also noteworthy that all the countries that are within 1500 nm from Port Singapore had among the highest scores (9-10) on illegal fishing, except for Malaysia.

### Monitoring, control and surveillance (MCS) capacity

It has been discussed in an earlier chapter that the University of British Columbia Compliance Reports had a section examining the MCS efforts of each country and scores of these countries on their MCS efforts. The four measures that include 'observer schemes', 'vessel monitoring schemes', 'catch inspection schemes' and 'control of access to stop illegal fishing', are all measures of a country's fisheries management capacity to monitor its waters. The descriptive analyses on the scores of these four measures, ranging from 0-10 ('no scheme' to 'almost fully effective'), are used in the current research to understand the overall performance of the 54 countries on their MCS efforts. Table 7.5 below summarizes the scores of these four measures. As it may be evident from the mean, countries in general score poorly on their fisheries MCS efforts, as their scores appear on a lower end of the scale. While countries overall ranked poorly on their MCS efforts, these efforts on each element of the MCS differ greatly. For example, when further examining the scores on 'observer schemes' it was revealed that 13 out of 54 countries (24%) had a score of '0', which indicates absence of any of such schemes in these countries. When examining 'catch inspection schemes', it is evident that many countries performed average with a score of '5' (more specifically, 12 or 22% of the countries). Efforts on 'vessel monitoring schemes' were among the better ones, as is seen from the overall mean score. A further examination on this variable revealed that a total of 10 countries, i.e. 18.5% received a score of '8' on this measure, while eight countries (15%) received a score of '0'. Lastly, countries' efforts to 'control access to stop illegal fishing' are toward the middle of the scale, with 10 countries having a score of '4' and 10 countries a score of '5' (20 out of 54, or 37%).

Statistic	Observer Schemes	Catch Inspection Schemes	Vessel Monitoring Schemes	Control of Access to Stop Illegal Fishing
Mean	2.99	4.00	4.13	3.62
Median	3	4	4	3.5
Mode	0	5	0	4
St. Dev	2.50	2.21	2.76	2.10

 Table 7.5. Descriptive Statistics of MCS Scores

The four variables above are also grouped together in one boxplot graph (see Figure 7.3. below) to have a further look at their distributions and compare them against each other. This comparison is possible as these variables were all measured on the same metric (i.e. scale ranging from 0-10). The boxplots show slight negative skewness (i.e. overall, countries scored slightly lower on the scale) for the variables 'observer scheme' and 'catch inspection scheme'; slightly positive skewness (i.e. overall, countries scored slightly normal distribution for the variable 'control of access to stop illegal fishing'. The whiskers show a spread of scores between '0' and '9', with the middle 50% of the cases, for example, for the variable 'vessel monitoring scheme', falling between the scores of '2' and '7'. The boxplot also confirms that overall, countries performed worst on the 'observer schemes' variable, as they scored lower on this variable than the other three.

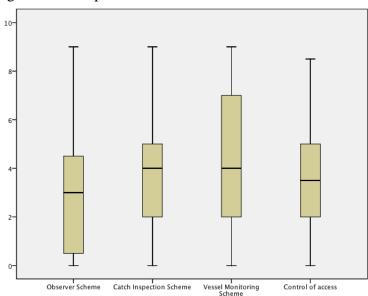


Figure 7.3. Boxplots of the MCS Scores

To look at the 'best' and 'worst' performing countries on these scores, Tables 7.6 through 7.9 were created. This information is useful, as it compares these countries to all 54 countries in their performance on the four measures discussed above. For example, Table 7.6 shows that only one out of the 54 countries received a maximum score of '9' on its 'observer schemes' efforts. Meanwhile, 13 countries had 'no schemes', as they received a score of '0' on this measure, indicative of the absence of any such scheme.

BEST		WORST	
Country	Score	Country	Score
Norway	9	Maldives	0
		Iran	0
		India	0
		Viet Nam	0
		Thailand	0
		Philippines	0
		North Korea	0
		Nigeria	0
		Myanmar	0
		Malaysia	0
		Angola	0
		Turkey	0
		Peru	0

Table 7.6. 'Best' and 'Worst' Performing Countries on their Efforts on 'Observer Schemes'

Table 7.7.	'Best'	and	'Worst'	Performing	, Countries	on their	Efforts on	'Catch
Inspection	Scher	nes'						

]	BEST	WOR	ST
Country	Score	Country	Score
Norway	9	Nigeria	0
		North Korea	0

	BEST	WOR	ST
Country	Score	Country	Score
Iceland	9	Turkey	0
		Ecuador	0
		Sri Lanka	0
		Bangladesh	0
		Egypt	0
		Angola	0
		North Korea	0
		Nigeria	0

Table 7.8. 'Best' and 'Worst' Performing Countries on their Efforts on 'Vessel Monitoring Schemes'

Table 7.9. 'Best' and 'Worst' Performing Countries on their Efforts to 'Control Access in Stopping Illegal Fishing'

]	BEST	WOR	ST
Country	Score	Country	Score
Namibia	8.5	Ukraine	0
		Bangladesh	0
		Angola	0
		North Korea	0
		Nigeria	0

Several conclusions can be drawn from the tables above. Firstly, much fewer countries have performed almost perfectly on their MCS efforts, and the 'best' score was '9' on the 10-point scale. Secondly, two countries, in particular Nigeria and North Korea, lack any MCS capacity, receiving a score of '0' on all four measures examined. Other countries, for example Angola, lacked most of these measures, receiving a score of '0' on three of these measures, and Bangladesh lacked half of these measures, receiving a score of '0' on two. Lastly, the majority of the countries that performed poorly on these measures are developing countries. This variable was measured by dividing the total number of patrol boats available by the size of the exclusive economic zones of the countries and multiplying the results by 100,000sq km. Descriptive analyses revealed that the countries had on average 20.28 patrol boats per 100,000sq km, with the numbers ranging from zero to 102. In addition, a frequency table was constructed to look further into these numbers. It was revealed, that 27 countries (i.e. 50%) had less than 10 patrol boats per 100,000sq km, and one country, namely Thailand, had 102 patrol boats per 100,000sq km, with Denmark (n=73) and Italy (n=79) being the other two outliers. Lastly, the Boxplot graph in Figure 7.4 below shows that 51 out of the 54 countries (i.e. 94%) had between zero and 66 patrol boats per 100,000sq km, with the middle 50% of the countries having between three and 30 boats (as seen from the bottom and top edges of the box). The graph also reveals a significant positive skewness showing a 'tail' toward larger numbers, which is attributable to the three countries with most patrol boats.

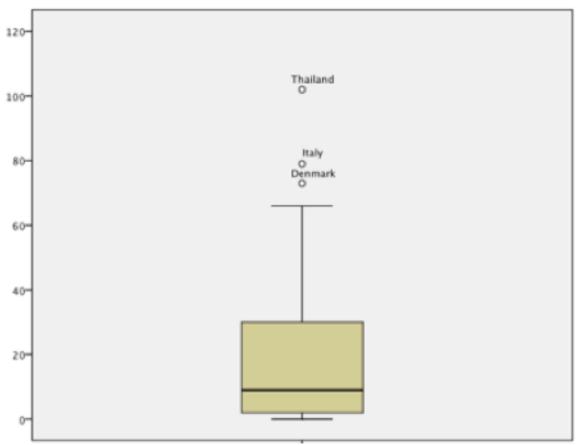


Figure 7.4. Boxplot of the Total Number of Patrol Boats per 100,000 sq km

Patrol Boats Per 100,000 sq km

### Detectable (Class A) fishing vessels

This variable serves as a measure of informal surveillance. It is assumed that when there are more detectable/authorized fishing vessels, there would be fewer illegal fishing vessels. This statement is based on two assumptions: (a) legally fishing vessels would likely report illegally fishing vessels, as this will be economically advantageous for them, and (b) when more vessels can be detected in fishing grounds, this is indicative of not only high legal fishing volumes within a country, but also good control/surveillance over these fishing vessels by local/terrestrial control centers. As such, the latter is also an indirect measure of country's ability to monitor its territorial waters.

These numbers are calculated by looking at each individual centroid point (representing a grid cell) that falls within a country's EEZ. These points are spread across the area of the EEZ, and contain information on the average number of fishing vessels. The total average number is then calculated for each country by adding the average numbers of fishing vessels for each point. For example, if Country A had three points falling within its EEZ, and Point 1 contained an average of 10 fishing vessels, Point 2 contained an average of 10 fishing vessels, and Point 3 contained an average of 15 fishing vessels, then the total average number of detectable fishing vessels within the country would be the sum of all three. There was, therefore, no need for standardizing the final total number by the size of the EEZ, as these cells were spread across the area.

The descriptive statistics presented in Table 7.10 below show that on average, countries had 43.91 (Class A) fishing vessels. However, this number does not represent the variable well, as the minimum and maximum number range was 0-423. The skewness statistic also indicates a fairly high negative skew, which is also evident when looking at the median.

Table 7.10. Descriptive Statistics on the Average Number of Detectable "Class A" Fishing Vessels

Minimum	Maximum	Mean	Median	Std. Dev.	Skewness
0	423	43.91	3	95.95	2.85 .33

A further examination of the variable revealed that 66.7% of the countries (36 out of 54) had less than 10 detectable fishing vessels within their EEZs. This may mean that: (a) either a majority of fishing vessels do not comply with the 'vessel monitoring systems' installation requirement when they fish in most of these countries, and this is the reason why they are not detected, or (b) that the majority of these countries have small EEZs, thus the small number of (detectable) fishing vessels.

Figure 7.5 below shows the countries that had 10 or more detectable fishing vessels. One may assume that the countries that have larger exclusive economic zones would be expected to have more detectable fishing vessels. To test this assumption, the researcher looked at the four countries that had more than 250 such vessels, which included Russia, Iceland, Norway, and the United States. The researcher then looked at the size of their exclusive economic zones, which were approximately 8 million sq. km., 772 thousand sq. km, 1.4 million sq. km., and 6.2 million sq. km., respectively. It is evident from the numbers above that, although Norway's EEZ size is 4.50 times smaller than that of the United States, they both had more than 400 detectable fishing vessels. A similar analysis with Russia and Iceland was performed, and it revealed that, while Russia's EEZ is 10.48 times larger than that of Iceland, they had almost the same number of detectable fishing vessels within their EEZs. It can, therefore, be concluded that the size of the EEZ may not necessarily be the reason why some countries have significantly larger number of detectable fishing vessels within their territorial waters. Instead, the importance of that country as a fishing country, as well as its capacity to monitor its waters, may be a more plausible argument.

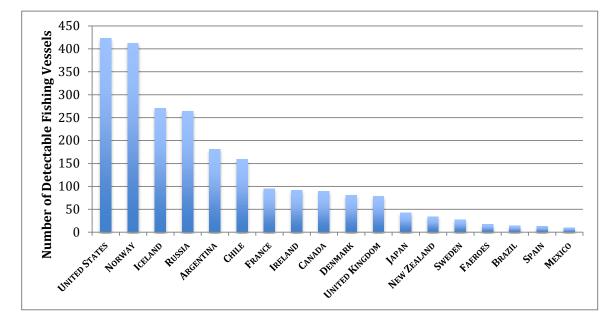


Figure 7.5. Countries with More than Ten "Class A" Detectable Fishing Vessels (N=18)

### **Summary of Results**

The findings discussed in this chapter are valuable in not only identifying important patterns, but also providing initial understanding on why correlations between the dependent variable (degree of illegal fishing) and the independent variables would be expected. A summary of the most important findings is provided below:

- About 40% of the countries had almost as many illegal vessels as legally fishing vessels in their territorial waters.
- About 70% of the countries had very serious illegal fishing problems within their territorial waters.
- Four out of the 54 countries, which include Thailand, Russia, Spain and Myanmar, scored '10' on the degree of illegal fishing.

- On average, countries had 18 species that were highly commercial internationally.
- About 24% of the countries had 23 or more such fishes, and the majority of these countries scored extremely high on the degree of illegal fishing.
- The majority of the countries that had more than 23 species are in South-Eastern and Eastern Asia.
- Thailand topped the list of not only having the most highly commercial species, but also being among the four countries with worst ('10') scores on illegal fishing.
- About 70% of the countries are within a close geographic proximity to at least one Port of Convenience, while 28% of the countries have access to two such ports.
- Port Kaliningrad in Russia, and Port Rostock in Germany, are the most accessible Ports of Convenience, as nine countries in Europe have access to both.
- Port Singapore, the most vulnerable Port of Convenience, is accessible to the five countries that had among the highest scores on illegal fishing.
- Of the four MCS measures that include 'observer schemes', 'vessel monitoring schemes', 'catch inspection schemes' an 'control of access to stop illegal fishing', countries performed most poorly on 'observer schemes', with 24% of the countries lacking any such programs.
- The better performing MCS measure was the 'vessel monitoring schemes', however, 15% of the countries lacked any such schemes.

- Norway, Iceland and Namibia are among the 'best' performing countries on the MCS measures.
- Nigeria and North Korea have none of the four MCS measures, while Angola lacks three of these measures, and two of these measures were absent in Bangladesh. All of these countries, except for North Korea, are also among the most vulnerable countries for illegal fishing.
- About half of the countries had less than 10 patrol boats per 100,000 sq km of EEZ, while three countries had significantly higher number of patrol boats, and include Thailand (n=102), Denmark (n=73) and Italy (n=79).
- About 67% of the countries had 10 or less detectable "Class A" fishing vessels within their territorial waters, and four had over 250.

While many of the countries scored high on the degree of illegal fishing occurring within their waters, the names of only few countries were recurring in the analyses of independent variables. By looking at these few countries, it is evident that the number of highly commercial species available within their waters can be a magnet for illegal fishing, coupled with the lack of fisheries monitoring, control and surveillance capacity, availability of Ports of Convenience within a close geographic proximity, and insufficient formal surveillance capacity. Obviously, this will have to be true for many countries, so that valid conclusions can be drawn. It is, therefore, important to examine these relationships by applying more complex statistical models. These analyses will be presented in chapter nine.

#### **CHAPTER 8**

# PRE- AND POST-ANALYSIS DIAGNOSTICS AND

### VARIABLE TRANSFORMATIONS

### Introduction

Before any parametric tests (which will be performed in chapter nine) are conducted, it is important that a screening of the variables be conducted. This initial step is important, as parametric tests require that the researcher meet certain assumptions about the variables before these variables can be used to test empirical correlations. Failure to do so will result in inaccurate interpretations of the results of the study.

In the current study, ordinary least squares regression is the intended statistic that will be performed to test the relationship between the independent variables and the dependent. The assumptions of the test are as follows:

(a) the dependent variable should be normally distributed

(b) there is no multicolinnearity between the independent variables. This is especially problematic, as it will lead to inaccurate results or misleading interpretations (Leech *et al*, 2005).

(c) there should be a linear relationship between the independent variables and the dependent variable

(d) Homoscedasticity, i.e. the residuals at each level of the predictor(s) should have the same variance (Field, 2005).

(e) Independence of errors, i.e. the residual terms should not be correlated (Field, 2005).

(f) Errors should be normally distributed, i.e. the difference between the model and the observed data are most frequently zero or very close to zero (Field, 2005).

Assumptions (a) and (b) outlined above are examined in the pre-analysis diagnostics section of this chapter, while the remaining assumptions are tested after the regression model has been run, i.e. in the post-analysis section. Variable transformations are also discussed in the pre-analysis diagnostics section, so is the consideration of sample size, i.e. power analysis.

#### **Pre-Analysis Diagnostics**

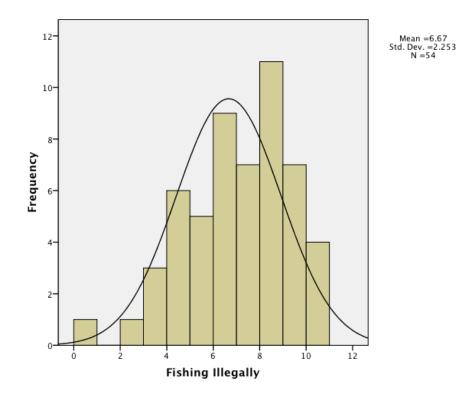
#### Testing the normality assumption of the dependent variables

One of the most important assumptions of running parametric statistical tests is the requirement that the variable be normally distributed, as mentioned earlier. This assumption is especially important to test for the dependent variable. Whether the dependent variable is normally distributed or skewed may have a significant effect on the results.

An analysis of the results of descriptive statistics for the dependent variable revealed a skewness score of -.484, which falls between +1.0 and -1.0, indicating a non-skewed distribution. The same results are seen in the Histogram in Figure 8.1 showing a

normal distribution of the scores. It must be noted, however, that the distribution seems to be slightly peaked, which is indicative of leptokurtic distribution. Nevertheless, this does not hinder selecting the intended parametric test to test the proposed hypotheses.

Figure 8.1. A Histogram Testing the Normality of Distribution for the Dependent Variable



Testing the multicollinearity assumption for the four MCS variables

There are four independent variables that measure different components of monitoring, control and surveillance. It is expected that these measures are highly correlated with each other, given they are parts of the same concept. To look further into this assumption, a bivariate correlation analysis was performed between these four independent variables. The results are presented in Table 8.1 below.

Table 8.1. Intercorrelations between the Four MCS Variables

Variable	1	2	3	4	
1. Catch Inspection	-				
2. Vessel Monitoring	.80***	-			
3. Observer	.64***	.62***	-		
4. Control of Access	.75***	.73***	.67***	-	
*p<.10; **p<.05; ***p<.01					

As it can be seen from the table, there is a strong and significant correlation between all the measures of Monitoring, Control and Surveillance, which include 'catch inspection schemes', 'vessel monitoring schemes', 'observer schemes', and 'control of access to stop illegal fishing'. The inter-correlations between these four variables are very strong (r > .60), which is a problem that needs to be addressed before these variables can be used in the final multiple regression model.

### Internal consistency reliability test for the four MCS variables

One solution to the multicollinearity problem encountered above with the four independent variables is to group these variables into a composite index and use the factored score of that index to represent the variables in the final analysis. This will be performed after it is established that these variables together form a reliable scale.

To assess the reliability of the new scale, Cronbach's alpha was computed. The Cronbach's alpha for the four variables was .89, which shows that the items have good internal consistency. Consequently, they can be reliably grouped into one composite index.

### Principal components analysis for the four MCS variables

Principal components analysis is a valuable tool when researchers want to reduce the number of predictor variables in an analysis, or when they want to group several variables that 'hang together' into one measure (Leech *et al*, 2005). It is especially valuable when there is a multicollinearity problem, but the researcher wants to use all these variables in one single model. Principal components analysis, therefore, allows the researcher to create one single score that can be used to represent all the variables in the group, given their combination is reliable and given they together are sufficient to create one single composite variable.

In order to be able to conduct principal components analysis, the data must meet several assumptions. One of the major and important assumptions is that the variables are related to each other in a linear fashion, and that they are at least moderately correlated with each other. Luckily, both assumptions are met, as is evident from the intercorrelations table presented earlier in the chapter. This means that the principal components analysis test can be conducted.

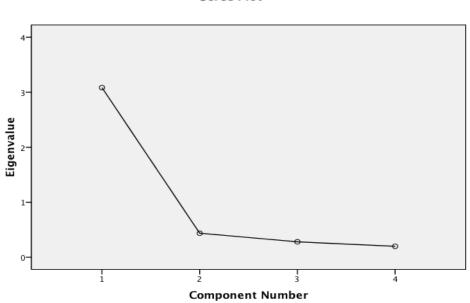
Table 8.2 below shows the results of the Kaiser-Meyer-Olkin (KMO) and Bartlett's test. The KMO measure is .83, which shows that enough items are predicted by each factor (Leech, 2005). The Bartlett's test is significant (p<.01), which shows that the variables are correlated well enough with each other and, therefore, provide a reasonable basis for the principal components analysis.

Kaiser-Meyer-Olkin Adequacy.	.833	
Bartlett's Test of	Approx. Chi-Square	134.500
Sphericity	Df	6.000
	Sig.	.000

Table 8.2. KMO and Bartlett's Test Results

Figure 8.3 below is a Scree Plot supporting the conclusion that these four variables can be reduced to one single component. The Eigenvalue is also greater than '1', which indicates that the factor is useful and the newly extracted component (which is the combination of the four variables) can be reliably used in future analyses.

Figure 8.2. Scree Plot of the Factored Components



Scree Plot

Table 8.3 below presents the factor loadings for each variable used to create the final component. It also shows the Eigenvalue and percent of variance explained by this component. As it can be seen form factor loadings, the items load strongly on each other. The newly created factor is also a reliable measured based on the Eigenvalue (3.11), and the percent of variance that is accounted for by this new factor. Lastly, the Determinant was .071 > 0, indicating that the collinearity was not too high to be of concern.

Item	Factor Loadings	Communality
Observer Schemes	.82	.68
Catch Inspection Schemes	.91	.82
Vessel Monitoring Schemes	.90	.80
Control of Access to Stop Illegal Fishing	.90	.80
Eigenvalue	3.11	
% of Variance	77.65	

Table 8.3. Factor Loadings for the Four MCS Variables

The diagnostic tests performed above were conducted to test important assumptions that had to be met before any multivariate models could be built. The most important assumptions, namely normality of the distribution of the dependent variable, linearity of the correlation between the dependent and independent variables, and no multicollinearity between the independent variables were confirmed.

However, before using these variables in a multivariate model, it is also important to conduct power analysis. This is especially important in the current study, as the sample size is relatively small, and there is a restriction as to how many predictor variables can be used in a single multivariate model. Power analysis and sample size estimation, therefore, is performed in the following section to determine the sufficient sample size and power level given the number of predictor variables that are intended to be used in the multivariate linear regression model.

#### Transforming independent variables

#### Detectable fishing vessels

To address the problem of extreme skewness for the independent variable *`average number of detectable fishing vessels'*, a decision was made to recode the variable into two attributes, which would represent *presence* and *absence* of detectable fishing vessels. The countries that had no such vessels within their territorial waters were coded as '0', and those with at least one such vessel were coded as '1'. This dichotomous variable will be used in the final multivariate model.

### Access to ports of convenience

The descriptive analyses performed earlier revealed that countries had up to two Ports of Convenience within close geographic proximity. This variable, as such, is constrained in range. An Analysis of Variance test was performed to determine whether there is a significant difference on the degree of illegal fishing between the countries that had '0', '1' or '2' such ports. The analysis revealed an overall statistically significant difference (F (2, 51)= 5.54, p<0.05) between the groups. A further examination was performed by running the Tukey's HSD Post Hoc Test<sup>17</sup> to determine specifically which groups differed significantly on their degree of illegal fishing. It was determined that the countries that had '0' such ports were statistically significantly different from those that had '1' (p<0.05). No other significant difference was found between the remaining groups. Consequently, a decision was made to recode this variable into '0' and '1' representing 'no access' and 'access' to such ports, with the latter including the countries that have access to one or two such ports. This newly transformed dichotomous variable will be used in the final multivariate model.

#### Power analysis and sample size estimation

Power analysis and sample size estimation allow the researchers to decide the adequacy and reliability of statistical tests performed in their study. Without these calculations, the results may be of little use. For example, if the sample size is too small, the experiment will have little precision to provide reliable answers, regardless the analyses yielded significant results or not (Miles, J., no date).

There are several sources that can be used to easily perform this test. Apart from the availability of programs that can be freely downloaded and used to conduct power analysis, there are also online statistical calculators that allow for a quick estimation.

Generally there are three anticipated effect sizes, .02, .15 and .35, corresponding to 'small', 'medium' and 'large' effect sizes. The desired power level is usually set at .80. The power analysis also requires that the researcher set the expected significance level,

<sup>&</sup>lt;sup>17</sup> This Post-Hoc test was conducted, as the Homogeneity of Variances Test revealed that the Levene's statistic was not statistically significant, consequently, the groups had equal variances.

and the number of predictors.

Consequently, for an *a priori* multiple regression model, with an anticipated effect size of .35, desired power level of .80, standard significance level of p<.05, and five predictor variables, the power analysis calculations yielded a minimum required sample size of 43. In the current research the sample size is 54, therefore, the research is likely to find significant effects.

#### **Post-Analysis Diagnostics**

### Assessing the assumption of no multicollinearity

While in the pre-analysis diagnostics section the assumption of no multicollinearity was tested, this section provides further detail to examine this assumption. More so, this section looks at the no multicollinearity assumption after the variable transformations have been performed and after all the variables have been entered into the regression model. Namely, this section reviews the VIF and tolerance statistics to review further this assumption. Specifically, four guidelines outlined in Field (2005) are followed to draw conclusions:

- a. Examination of whether the VIF value is greater than 10
- b. Examination of the average VIF value
- c. Examination of tolerance and whether it is below .10
- d. Examination of tolerance and whether it is below .20

According to Field (2005), if the largest VIF value is greater than '10', then this is problematic. So is the average VIF value that is substantially greater than '1'. Moreover, tolerance below '.10' indicates a serious problem, while tolerance below '.20' indicates a potential problem. Taken these guidelines into consideration, both the VIF and tolerance collinearity statistics obtained from the regression model were examined. The obtained VIF values ranged from 1.09 and 1.48, well below '10' and the average of all the values was not substantially greater than '1' (average = 1.23). Moreover, the tolerance statistics ranged between .68 and .92, well above .20, therefore, allowing for a conclusion that there was no collinearity within the data in the model.

#### *Examining casewise diagnostics*

The residuals diagnostics allow for an examination of extreme cases in the model. According to Field (2005), it is expected that 95% of the cases have standardized residuals within +/- 2. In this sample of 54 cases, it is reasonable to expect about 2.65 cases (5%) to have residuals outside of these limits. An analysis of the *Casewise Diagnostics* table revealed only one such case (case #44 - Spain). Further, Field (2005) suggests that 99% of cases should lie within +/- 2.5, and if the standardized residual is greater than 3, then this should be cause for concern. An examination of Spain's standardized residual (St. Resid. = 2.26) shows that there is no cause for concern for the current model, as even this outlier falls within the +/- 2.5 range.

Cook's distance values were also examined for all the cases in the model to determine if there were any cases that significantly influenced the overall model.

Generally, a Cook's distance value of '1' indicates such influence (Field, 2005). In the model examined, none of the obtained Cook's distance values exceeded '1', with all the values ranging from 0.00 - 0.10.

Checking for assumptions

## Checking for the independence of errors

One of the tests that can be used to examine this assumption is the Durbin-Watson test, which is obtained when running the regression analysis (Field, 2005). The obtained Durbin-Watson score for the current model was 2.07, a value close to 2, thus indicating that the *assumption of independence of errors* has not been violated in this model (Field, 2005).

### Checking for linearity and homoscedasticity

The best method to check this assumption is to run a scatterplot examining the relationship between the standardized residual and the standardized predicted value (Field, 2005). The results are shown in Figure 8.3 below.

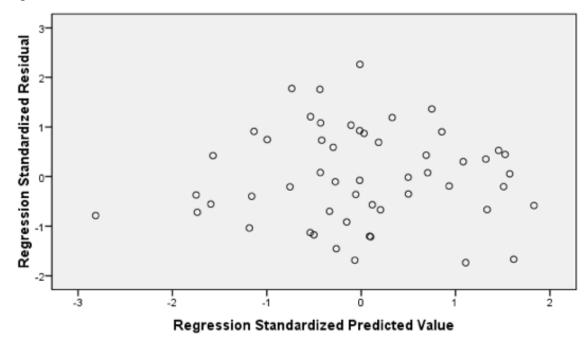
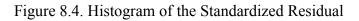


Figure 8.3 Correlation between Standardized Residual and Standardized Predicted Value

The scatterplot above shows that there is a slight heteroschedasticity problem in the data, as the data points are not completely randomly dispersed around zero, but rather form a shape of a funnel by becoming slightly more spread out across the graph. However, this spread is not very large to be of concern.

### Checking for the normality of residuals

To check for the normality of residuals, two graphs below have been created. Figure 8.4 is a histogram that shows that the standardized residual is fairly normally distributed.



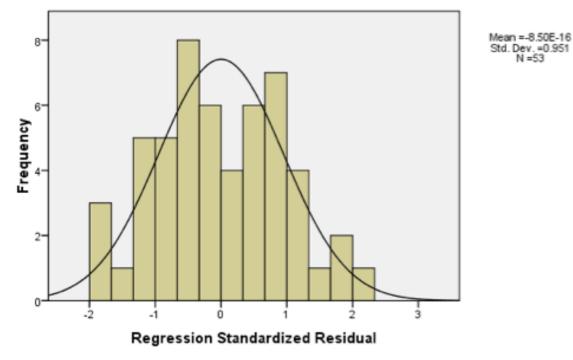


Figure 8.5 below is a normal probability plot that shows the deviations from normality. The straight line represents a normal distribution, while the points represent the observed residuals (Field, 2005).

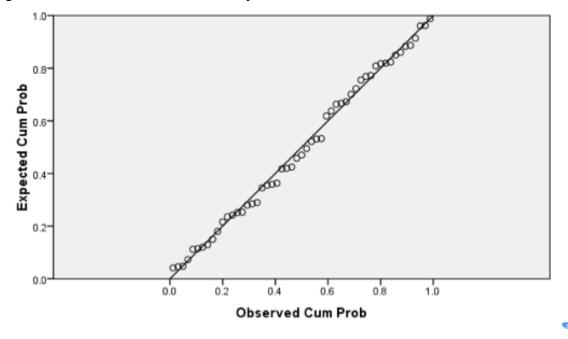


Figure 8.5. Normal P-P Plot of Normally Distributed Residuals

As it can be seen from Figure 8.5 above, the dataset is almost perfectly normally distributed, as the points cluster very closely on the line. Consequently, the assumption of the normality of residuals has been met.

### **Chapter Summary**

The current chapter was comprised of two sections. The first section performed pre-analysis diagnostic tests. The goal of this was to screen the variables used in the multivariate analysis in chapter eight. This was important for several reasons. Firstly, it tested several assumptions that had to be met before any multivariate models could be applied to test the hypotheses. Secondly, due to the small sample size, some data preparations were necessary. The data preparation entailed reducing several variables into a single model, those that conceptually 'hung together'. This was performed because these variables were highly correlated with each other, thus presenting a multicollinearity problem. Two independent variables, namely 'average number of detectable fishing vessels' and 'access to ports of convenience' were recoded into nominal dichotomous variables. Lastly, due to the small sample size, power analysis was performed to examine whether the intended number of independent variables could be used simultaneously in the multivariate model without violating important statistical caveats, as well as to determine the minimum effect size that had to be achieved for the results of the multivariate analyses performed in the following chapter to be meaningful.

Other very important assumptions were examined in the post-analysis diagnostics section of the chapter, which included the examination of the independence of errors, homoscedasticity, and normality of the distribution of errors. The details provided in these two sections provide confidence in the results derived from the quantitative analyses performed in the following chapter.

#### **CHAPTER 9**

### QUANTITATIVE ANALYSIS RESULTS

### Introduction

Given the characteristics of the variables used in this research, ordinary least squares regression (OLS) is utilized as the main analytic tool to examine the multivariate relationship between the variables discussed earlier. Ordinary least squares regression is chosen over other statistical techniques because the level of measurement of the variables is either continuous or nominal with two attributes (dichotomous). Ordinary least squares regression will also let the researcher make predictions about the dependent variable from the independent variables used in this study. That is, given a significant relationship is found between the variables examined, it will be possible to determine the expected/predicted degree of illegal fishing within a country's EEZ.

#### **Results of Ordinary Least Squares (OLS) Regression Analysis**

An OLS regression model can test two distinct sets of hypotheses: one that involves a hypothesis testing the overall regression model and how well it predicts the dependent variable when all variables are considered together; and another that looks at each individual variables' ability to stand out as a predictor of the dependent variable, thus testing individual hypotheses (Norusis, 2006). The results of the OLS regression analysis are presented in Table 9.1 below.

To examine the model's overall predictive power, the overall F test for the model is examined. As it can be seen from the table, all the variables taken together can statistically significantly predict the degree of illegal fishing within countries' territorial waters F(5, 47) = 14.49, p<.001. In addition, the coefficient of determination,  $R^2$  shows that the model can, overall, explain 61% of the variance in the dependent variable. Note that for the model to be of use (with the sample size we had), the model had to achieve at least .35 for the effect (and it had to be large), as indicated by the power analysis test performed earlier. The R in the current model is .78, therefore the effect was achieved here and it is large according to Cohen (1988). Also, note that the total number of cases considered in the current model was 53. This is because the model was performed by excluding cases listwise. The country that was not included in the current analysis was Netherlands which had missing data on the number of patrol boats per 100,000sq km<sup>18</sup>. It should also be noted that a separate analysis was performed with Thailand excluded, as it represented an outlier on the number of patrol boats per 100,000 sq km, however, the latter model yielded similar results<sup>19</sup>.

B	SEB	ß
.06	.02	.37**
02	.01	22*
10	.25	04
-1.71	.25	76**
1.27	.47	.26*
6.03	.42	
	02 10 -1.71 1.27	.06         .02          02         .01          10         .25           -1.71         .25           1.27         .47

Table 9.1. Simultaneous Multiple Regression Analysis Results

Note. R<sup>2</sup> = .61; F (5, 47) = 14,49, (p<.001); \*p<.05; \*\*p<.01

<sup>&</sup>lt;sup>18</sup> The country has no boats of its own and employs patrol boats from private firms whenever necessary (Wertheim, 2007).

<sup>&</sup>lt;sup>19</sup> The results with Thailand excluded were as follows: F(5,46)=13, 35, p<.01; all the variables were significant at p<.05, except for the variable 'available detectable fishing vessels'; and the R<sup>2</sup> was .59.

The OLS regression model, as mentioned earlier, also allows for an examination of each predictor variable's impact on the dependent variable 'degree of illegal fishing'. Based on the outcome of the model, four out of the five predictor variables used in the model are significant predictors. The b values indicate each predictor variable's unique contribution to the model. The positive b values indicate a positive relationship between the predictor and outcome variables, which means when there is increase in the value of the predictor variable, there is also increase in the value of the outcome variable. Similarly, the negative b values indicate an inverse relationship.

The *b* value for 'highly commercial species' predictor variable (b=0.06) indicates that with one unit increase in the number highly commercial species, the level of illegal fishing within the country's territorial waters increases by 0.06. Because the variable 'highly commercial species' was measured in single units, this indicates that for every fish species that becomes highly commercial internationally, the degree of illegal fishing within the country's EEZ increases by 0.06 points on the measurement scale (0-10), when the effects of all other variables in the model are held constant.

The *b* value for the predictor variable 'patrol boats per 100,000 sq km' (b=-0.02) indicates that with one unit increase in the number of patrol boats per 100,000 sq km, the level of illegal fishing within the country's territorial waters decreases by 0.02. Because the variable 'patrol boats per 100,000 sq km' was measured in units per area of the EEZ, the number indicates that when patrol boats increase by one for every 100,000 sq km of area, the degree of illegal fishing decreases by 0.02 points on the measurement scale (0-10), when controlling for all the variables in the model.

The *b* value for the predictor variable 'MCS Capacity' (b=-1.71) indicates that with one unit increase in the MCS score, the level of illegal fishing within the country's territorial waters decreases by 1.71 units. Because this measure was on a scale from 0-10, this would be interpreted that with every unit of change on the scale (0-10) measuring monitoring, control and surveillance efforts, the degree of illegal fishing will decrease by 1.71 points on the measurement scale (0-10), when other variables in the model remain constant.

Lastly, the *b* value for the predictor variable "Access to ports of convenience" (b=1.27) shows that when a port of convenience within 1500nm becomes available, the level of illegal fishing within the country's EEZ increases by 1.27 points. More specifically, if there is an accessible Port of convenience, the degree of illegal fishing within a country increases by a measure of 1.27 points on the measurement scale (0-10), when holding the effects of the remaining variables in the model constant.

The *Beta* coefficient also allows for individual comparisons, and indicates that as values in the predictor variables change by one standard deviation, the values in the dependent variable also changed by the X unit of the *Beta* coefficient. To put these into perspective, we examine each predictor variable separately.

The standard deviation for 'highly commercial species' was 17.83, while the standard deviation for 'fishing illegally' was 2.26. Based on the *Beta* coefficient ( $\beta$ =.37) this constitutes a changes of 0.84 (i.e. .37 x 2.26). Therefore, for every 17.83 species that become highly commercial internationally, the change in the degree of illegal fishing increases by a unit of 0.84 points on the 10-point scale.

The standard deviation for 'patrol boats per 100,000sq km' was 24. Based on the *Beta* coefficient ( $\beta$ =-.22), this constitutes a change of 0.50. This indicates that to achieve a half-score decrease on the scale measuring the degree of illegal fishing, the countries will have to increase the number of patrol boats per 100,000sq km by 24 units.

Based on the standard deviation of the variable 'MCS capacity' (SD= 1.00), and the *Beta* coefficient ( $\beta$ =-.76) to achieve 1.72 points of decrease on the scale measuring the degree of illegal fishing, the countries will have to improve their MCS capacity by '1' point on the MCS scale.

The standardized coefficient *Beta* also allows for a comparison among all predictor variables. This coefficient shows the degree to which predictor variables contribute to the model. As it can be seen from Table 9.1, as well as the discussions above, the predictor "MCS capacity" contributes most strongly to the model ( $\beta$ =-.76), followed by "highly commercial species" ( $\beta$ =.37), "Access to ports of convenience" ( $\beta$ =.26), and "patrol boats per 100,000 sq km" ( $\beta$ =-.22).

# **Summary of Results**

The hypotheses proposed in the current research were tested by conducting an ordinary least squares analysis. All the predictor variables were entered into the model simultaneously and were examined while other variables were held constant. The results are as follows:

- All hypotheses were supported, except for the one involving informal surveillance, which was measured by the presence of 'detectable fishing vessels' in the country's territorial waters.
- The findings confirmed the expected directions of the hypothesized relationships.
- Among the predictor variables used in the current research, the variable 'MCS capacity' was among the strongest to explain the variance in illegal fishing.
- The number of highly commercial species could significantly predict the degree of illegal fishing activity within the countries' territorial waters. Moreover, for every 17.83 species that become highly commercial internationally, the degree of illegal fishing increases by 0.84 points (on a 10-point scale).
- An increase in the number of patrol boats, a measure of 'formal surveillance' was significantly associated with the decrease in illegal fishing activities. Moreover, to achieve a 0.50 point decrease on the degree of illegal fishing, countries will have to increase patrol surveillance by 24 units for every 100,000 sq km of EEZ.
- An increase in 'MCS capacity' could significantly predict the decrease in illegal fishing. A one-point increase on this measure will result in an almost two-point decrease on the degree of illegal fishing.

• Access to a port of convenience within close geographic proximity was a significant predictor of illegal fishing within a country's EEZ. Access to such port increases the degree of illegal fishing by 1.27 points on a 10-point scale.

#### CHAPTER 10

# SPATIAL ANALYSIS

#### Introduction

The findings of the previous chapter provided useful information for both policy and theory. However, before any conclusions are presented, it would be useful to look at spatial patterns and distributions of what has been discussed in the previous chapter. This is important for two reasons: (a) the spatial analysis will provide more insight into the issue, and explain the problem by adding a spatial dimension to it, and (b) it will provide additional support to the findings of the previous chapter by looking at the proposed relationships through quantitative spatial lens. Consequently, this chapter is important in that it will provide visual information by looking at the values of the variables spatially. As such, it will produce useful information by not only highlighting some of the important aspects of the data collected, but it will also add to the body of literature that has tried to identify the most vulnerable parts of the world where illegal fishing occurs. If the spatial analyses reveal similar findings pertaining to illegal fishing, they will confirm the message conveyed by prior studies. Otherwise, if the spatial analyses reveal different findings (e.g. hot spots), they will shed light on the areas that are most vulnerable to illegal fishing.

This chapter is divided into three sections. The first section provides descriptive spatial analyses on the dependent variable 'degree of illegal fishing', as well as the predictor variables used in the multivariate model in the previous chapter. The aim of this section is to provide a first glance at spatial distributions and identify spatial patterns

without applying statistical analyses. The second section presents the results of more rigorous spatial analyses used to identify spatial clusters, i.e. hot and cold spots. This section uses spatial statistics to confirm the results of the descriptive spatial analyses. Lastly, spatial relationships between the dependent and independent variables are explored by conducting a geographically weighted regression analysis.

#### **Descriptive Spatial Analysis**

The maps in the current section provide a first glance at the patterns of both illegal fishing and other explanatory variables. This section lays out the maps followed by brief interpretations of the patterns conveyed by these maps.

#### Examining spatial patterns of illegal fishing

While many countries are vulnerable to illegal fishing, as was discovered by the descriptive analyses provided in Chapter seven, some may be due to their geographic location. It may be that countries, where illegal fishing is high, are located next to or are within a close geographic proximity to other countries that have similar problems. To examine this assumption Figure 10.1 below is examined.

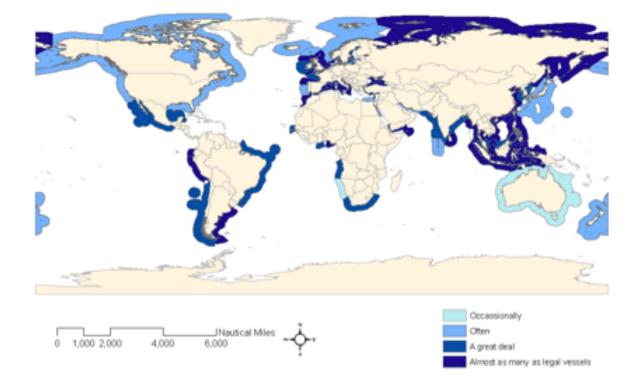
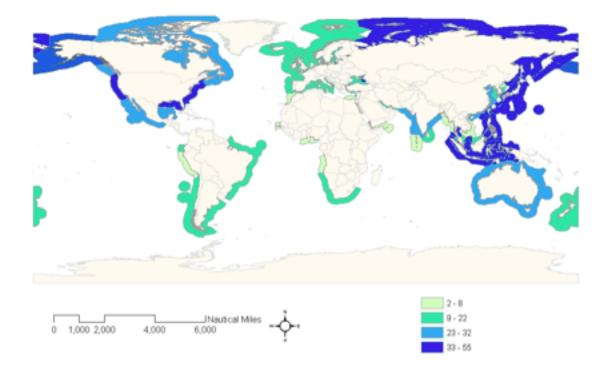


Figure 10.1. Degree of Illegal Fishing within 54 EEZs

From the map above it is evident that illegal fishing is a serious problem, and it is a problem that, although, may be confined to certain areas in the world, is nevertheless spread across countries and continents. Except for Namibia and Australia (marked in light blue), illegal fishing occurs 'often' in the remaining 52 countries, with some countries experiencing a higher degree of the activity than others. Illegal fishing, for example, seems to be quite problematic in South America, with the countries examined experiencing a very high degree of the problem, most vulnerable of these being Ecuador, Peru and Argentina. Like patterns can be noticed in Europe, with eight countries experiencing among highest levels of illegal fishing. European countries most affected include Spain and Italy in the south, Denmark and Ireland in the north-east, UK in the north, France and Netherlands in the west, and Russia and Ukraine in the east. Unlike South America and Europe, where countries experience slightly different degrees of illegal fishing within their waters, South East Asian countries are equally vulnerable to high degrees of illegal fishing, as is marked by the darkest blue color in the map. These countries, namely Indonesia, Vietnam, Philippines, Myanmar, Malaysia, Thailand, Taiwan and Bangladesh, seem to have formed a geographic 'hub' for illegal fishing, with each being equally vulnerable to extreme high levels of illegal fishing within their territorial waters.

#### Examining spatial patterns of availability of highly commercial species

This section examines the geographic distribution of the highly commercial species. More specifically, it explores whether the countries that have more species that are highly commercial internationally geographically cluster together. Figure 10.2 below is a map of the EEZs and the number of highly commercial species found within.



# Figure 10.2. Number of Highly Commercial Species

One interesting pattern is evident from the map above. The countries that had more than 33 highly commercial species are almost exclusively in South-East or Eastern Asia. More specifically, the majority of the countries that have 33 or more highly commercial species are the same countries that formed the geographic 'hub' of high levels of illegal fishing activities discussed earlier. It seems from this analysis that these species may be magnets of illegal fishing, at least for these countries. It is also evident from the map that all the European countries had at least nine such species, and few countries had less than eight highly commercial species. The South American countries that were identified as having among the serious illegal fishing problems were also those that had at least nine highly commercial species, except for Peru.

# Examining spatial patterns of access to ports of convenience

While the number of species is an important factor affecting the decision to engage in illegal fishing, so is the ability to get away with the illegally caught fish. As such, the availability of Ports of Convenience within a close geographic proximity plays a significant role in this decision-making process. To see whether the countries are 'conveniently' located around these ports, the map in Figure 10.3 was created.

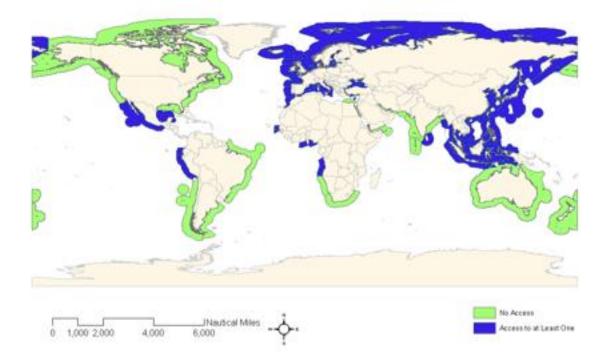


Figure 10.3. Number of Ports of Convenience Available within 1500 nm from Countries' EEZs

The map in Figure 10.3 helps the researcher discern several important patterns. First, almost every country that is within or borders Asia and Europe has access to at least one such port. Second, the counties that don't have access to these ports seem to be either slightly geographically isolated, or are along the 'edges' of the continents where they belong. Third, two of the countries in South America that have an extremely serious illegal fishing problem have access to at least one such port, so does Mexico in the north (which also has very serious illegal fishing problems). Lastly, the majority of African countries that have a great deal of illegal fishing are also within a close geographic proximity to at least one such port.

#### **Hot- and Cold-Spot Analysis**

While the maps above provide useful information about the geographic distributions of illegal fishing, species abundance and availability of Ports of Convenience, they remain descriptive in nature. As such, limited conclusions can be drawn from these maps. For example, while the researcher noted that illegal fishing may be concentrated in South East and Eastern Asia, it is, nevertheless, impossible to make solid conclusions without exploring the assumption further. More rigorous statistical analyses are, therefore, necessary to empirically support the assumptions drawn in the previous section. For that reason, two statistical tests are performed in the following two sections: one that looks at statistically significant hot and cold spots by performing a Getis-Ord Gi\* hot-spot analysis, and another that tests the statistical significance of the relationships between the independent variables and the dependent variable used in the multivariate ordinary least squares regression analysis in chapter nine.

There are two ways of identifying spatial patterns: global statistics and local statistics (Mitchell, 2005), each of which use different techniques. Global spatial statistics

measures look at the features to understand if these features form any patterns in any discernible way. Unlike global spatial statistical measures, the local measures take into account the characteristics of neighboring features and the weights these characteristics carry, and calculate 'hot' and 'cold' spots based on these characteristics. For example, Namibia borders Angola and South Africa. To show that Namibia is a statistically significant 'hot' spot for illegal fishing, it will have to have not only a high score on the degree of illegal fishing, but Angola's and South Africa's level of illegal fishing will also have to be relatively high.

#### Identifying 'hot' and 'cold' spots of illegal fishing

In light of the discussion above, this section attempts to identify concentrations of 'hot' and 'cold' spots for illegal fishing by conducting a local spatial statistical analysis, namely Getis-Ord Gi\* analysis. This statistic allows for a micro-level analysis of geographic clustering of high and low values. The results of the analysis are displayed in Figure 10.4 below.

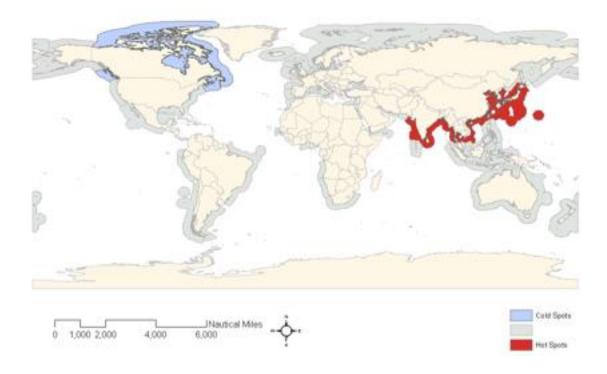


Figure 10.4. Statistically Significant 'Hot' and 'Cold' Spots of Illegal Fishing

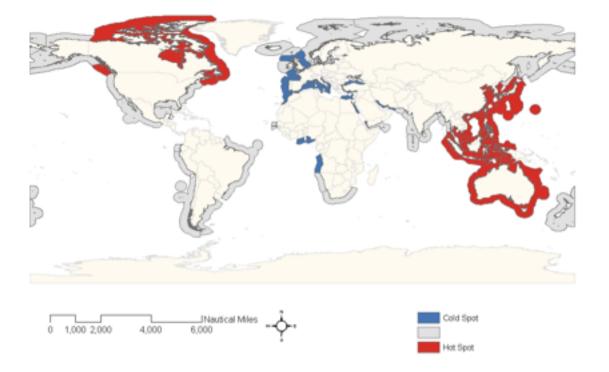
Figure 10.4 above displays the results of the Getis-Ord Gi\* spatial analysis. The statistically significant 'hot' or 'cold' spots are determined by the values of the obtained z-scores. The areas that had z-scores that were less than -1.96 (marked in blue) or greater than 1.96 (marked in red) are statistically significant 'cold' and 'hot' spots of illegal fishing at a confidence level of 95%, respectively. As it can be seen from the map above, the 'coldest' spot for illegal fishing is Canada, and there are 11 illegal fishing 'hot' spots, which include India, Pakistan, North Korea, Bangladesh, Myanmar, China, Japan, Sri Lanka, Taiwan, South Korea, Thailand and Vietnam. From here it is evident that many of the countries that have been identified in the descriptive spatial analyses as 'hubs' of illegal fishing are now statistically significant hot spots. Note that Japan, while scoring a

'5' on the degree of illegal fishing, indicating that vessels 'often' fish illegally within its waters, is among the remaining countries in the region. This could be because its waters border China, North Korea, South Korea and Russia, all of which have significant illegal fishing problems within their territorial waters.

# Identifying 'hot' and 'cold' spots of highly commercial species

The map in Figure 10.5 was created with an attempt to identify statistically significant 'hot' and 'cold' spots of the number of species within the countries' EEZs that are highly commercial internationally.

Figure 10.5. Statistically Significant 'Hot' and 'Cod' Spots of Highly Commercial Species



The map above provides support to the descriptive spatial analyses performed earlier that attempted to understand the concentrations of countries on the number of highly commercial species. It shows, for example, that the South Eastern and Eastern Asia remains a 'hot' spot of not only illegal fishing, but also a place where more species found within the countries' territorial waters are highly commercial internationally. Of the 12 countries identified as 'hot spots', 10 are found in these areas (which include North Korea, Malaysia, China, Japan, Taiwan, South Korea, Thailand, Vietnam, Philippines and Indonesia), with the other two being Canada and Australia. It also identifies 13 'cold' spots (marked in blue), and these include Ghana, Nigeria, Angola and Morocco in Africa; Netherlands, Italy, France, UK, Portugal, Spain and Turkey in Europe; and Iran in Southern Asia.

# Identifying 'hot' and 'cold' spots based on access to ports of convenience

The analysis in this section focuses on identifying the areas that are statistically significant hot or cold spots based on their access to Ports of Convenience. This section, therefore, complements the discussions made earlier in chapter seven, when such ports, as well as the countries that had access to two such ports were identified.

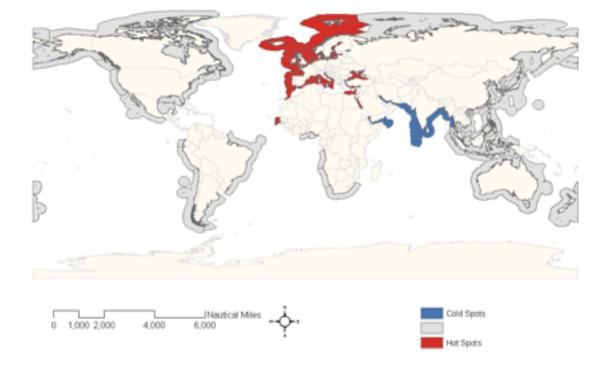


Figure 10.6. Statistically Significant 'Hot' and 'Cold' Spots based on Access to Ports of Convenience

As it can be seen from Figure 10.6 above, the hot spots of access to Ports of Convenience are almost exclusively in Europe. These findings suggest that most European countries had access to at least one such port or shared borders with a number of countries that had such access. The rest of the countries examined had access to one such port, or were adjacent to at least one country that had such access. The 'cold' spots, which include Yemen, Iran, Pakistan, India, Bangladesh, Maldives and Myanmar, are the areas which don't have access to any such ports, neither are they adjacent to countries that have at least one such port, with the exception of Myanmar.

# Examining Regional Variations: Geographically Weighted Regression (GWR) Analysis

#### Introduction

While Ordinary Least Squares (OLS) regression analysis is the most widely used statistical tool that links each independent variable in the model to the dependent variables, it nevertheless is less superior to Geographically Weighted Regression when used to examine spatial data (Charlton, et. al., 2006). This is so because the OLS model assumes that the relationships between the variables are static over space – an assumption that is not always true. Geographically Weighted Regression (GWR) allows for devising models that vary over space, therefore, is a useful technique for several reasons. First, it examines same relationships as the OLS regression analysis model while taking the geographic dependence of all the scores into consideration. This allows for a comparison of whether using a GWR analysis would be a better choice than OLS, given the characteristics of the variables in the model. Second, GWR analysis produces a regionspecific R<sup>2</sup> value, thus allowing for a further scrutiny of whether the OLS model was equally applicable to all regions, or whether there was a spatial variation in its explanatory power. In other words, GWR model explores spatial heterogeneity, thus allowing for an examination across the study area. Third, Geographically Weighted Regression analysis allows the model coefficients (predictors) to vary regionally (Mitchell, 2005). In other words, the analysis runs a regression for each region (in this case country) rather than for the entire study area (or group) as a whole, and produces not only different R<sup>2</sup> values, but can also show variations across coefficients (predictors),

thus allowing for an examination of the level of influence of these coefficients on each region.

A GWR analysis is generally conducted after an initial OLS regression model is examined and interpreted, as GWR analysis does not provide model summary tables that examine the individual significant relationships between the variables, although there are complex methodologies that allow for this examination (Charlton, *et. al.*, 2006). GWR analysis is more of an exploratory tool that allows for further examination of the relationships between the variables after it has been confirmed that there exists a significant relationship between these variables. Consequently, whatever is found to be statistically significant in the OLS model is also statistically significant in the GWR analysis.

To build the GWR model, several important *a priori* considerations must be made. Among these is the decision as to which *Kernel type*, of which there are two (fixed and adaptive) should be used given the characteristics of the data. A spatial kernel is a measure that is used to provide the geographic weighting in the model (Charlton and Fotheringham, n.d.). To determine which *Kernel type* is appropriate, two methods are used. First, the researcher decides whether the observations are reasonably regularly positioned in the study area or whether these observations are clustered with varying densities of the observations around the study area (Charlton and Fotheringham, n.d.). In the former, the fixed kernel type is selected, and in the latter – adaptive. Another method would be to examine the AIC (Münster, 2007) to determine bandwidth given the characteristics of the study area. The AIC is a "measure of the 'relative distance' between the model that has been fitted and the unknown 'true' model" (Charlton and

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Fotheringham, n.d.: 3). Lower AIC means the model is closer in its approximation to reality (Münster, 2007). An examination of two GWR models with fixed and adaptive kernel types revealed a slightly lower AIC (203 versus 206) for the fixed kernel type. Consequently, the researcher made the decision to use this kernel type to run and interpret the results of the GWR analysis.

Another consideration is the selection of *bandwidth method*, of which there are three: AICc, CV and Bandwidth Parameter. The first two allow researchers to use an automatic method for finding the bandwidth that gives the best predictions, while the latter allows for a specification of bandwidth by the researcher (Charlton and Fotheringham, n.d.). In the current study, the AICc bandwidth method was selected.

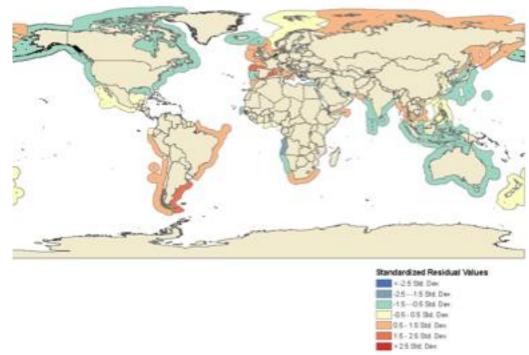
#### Results of the overall model

To determine whether GWR analysis produces better model fits than the ordinary OLS regression, several key elements are explored: (a) the overall model explanatory power, or R<sup>2</sup>, and (b) the Akaike Information Criterion. When comparing the two models, the same principles as discussed above are applied: the model with a smaller value of the AIC is determined to be a better model than the other (Charlton and Fotheringham, n.d.).

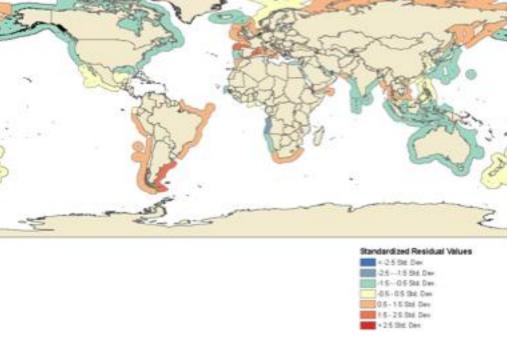
The AIC value for the OLS regression analysis performed in ArcGIS was 199, while the AICc value obtained from the GWR analysis by using the fixed kernel type and AICc bandwidth method was 203, a difference of 4 points. This difference indicates that the OLS model and the GWR model performed almost identically. In other words, when the AIC difference does not exceed 4 points, there is little to choose between the two models (Charlton and Fotheringham, n.d.). Nevertheless, the GWR model will provide more detail when examining the influence of local coefficient estimates, and, consequently, it is worth exploring further.

Geographically Weighted Regression (GWR) analysis was performed to examine the relationship between the five explanatory variables, which included the 'number of highly commercial species', 'access to a port of convenience', 'patrol boats per 100,000 sq km', 'MCS capacity' and 'presence of detectable fishing vessels', and the dependent variable 'degree of illegal fishing'. GWR was performed by using the Spatial Statistics Tool available in ArcGIS.

Mapping the values of Standardized Residuals is generally the first step researchers take before further examining the GWR model results (Charlton and Fotheringham, n.d.). This exercise is performed for two specific reasons: (a) to determine whether there are unusually high or low residuals across the study area, and (b) to determine whether the residuals are spatially autocorrelated.



#### Figure 10.7. A map of Standardized Residuals



GWR Model: Standardized Residuals

Figure 10.7 above shows the distribution of standardized residuals across the study area. As it may be seen from the map, most residuals are not large enough to be of concern. There is, however, one country, namely Namibia, that has a standardized residual value < -2.5. This is because Namibia received the lowest score on the degree of illegal fishing (with a score of 0.5). As such, the model will slightly over-predict the dependent variable in Namibia, a point that should be taken into consideration when further interpreting the results.

When the residuals exhibit spatial clustering, i.e. spatial autocorrelation, the results of the GWR analysis are not completely accurate. Therefore, it is most important to check for spatial autocorrelation of the residuals (ESRI, 2009). To examine spatial autocorrelation, Moran's I test was conducted by using the Spatial Autocorrelation Tool

available in the ArcGIS Spatial Statistics toolbox. The results of the Moran's *I* test showed no significant autocorrelation of the residuals (Moran's *I* Index = -0.02, p = 0.97), thus there is little evidence of autocorrelation in these residuals.

Lastly, the condition numbers were examined to look for the existence of the possible local variable redundancy problem. None of these numbers were greater than 30, thus, indicating no such problem (ESRI, 2009).

Figure 10.8 below shows the R<sup>2</sup> variations as obtained from the GWR analysis. As shown, while the coefficient of determination varies across areas, this variation is not large (the R<sup>2</sup> ranged from 60% to 61%)<sup>20</sup>. This indicates that there is little local variation in the model's explanatory power when each unit (here the EEZs) of the study area is considered. As such, the results of the GWR model are almost identical to the OLS model. While the GWR model did not add much variation in R<sup>2</sup> values across the study area, it is nevertheless a useful model to continue exploring, because, as mentioned earlier, it allows for an examination of the influence of local coefficient estimates, which are mapped and discussed in the following section.

<sup>&</sup>lt;sup>20</sup> Netherlands was excluded from this analysis, as it lacked information on one of the independent variables, namely "number of patrol vessels per 100,000 sq km".

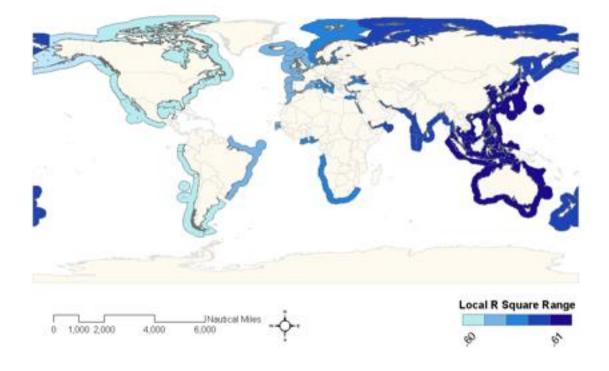


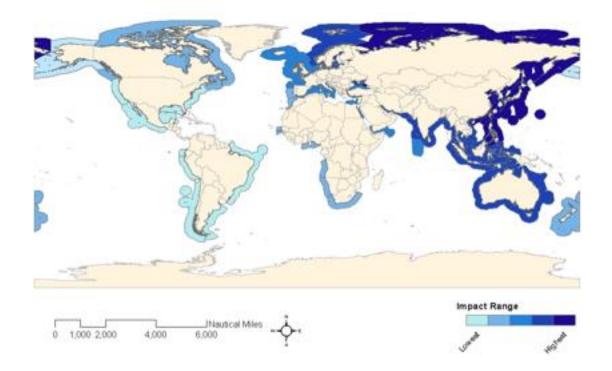
Figure 10.8. The Variation in R<sup>2</sup> Values Across Study Area

Results of the impact of each independent variable

The analyses below were conducted to look further at each predictor variable's unique impact on the regression model and to see whether these predictors vary across the study area. Figure 10.9 (A, B, C, D) shows the results of these analyses.

Figure 10.9. Regional Variations of the Impact of Each Predictor Variable

A. Variation in Regional Impact of Highly Commercial Species



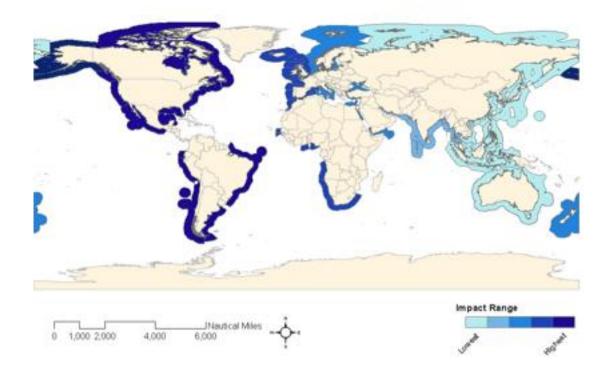
Map A in Figure 10.9 above examines how well the number of highly commercial species was able to predict the degree of illegal fishing activities within these countries. As is seen from the map, the predictor explained best that impact for most of the countries in East Asia, as well as Russia. This variable can predict illegal fishing moderately well for most countries in South East Asia, as well as Europe. The impact of the number of highly commercial species is comparatively low for countries in Africa, as well as Canada, it is lowest in all the countries in South America, as well as Mexico and the United States. Note, however, that the impact of these coefficients is also dependent upon the influence of the surrounding countries as noted by Mitchell (2005), thus

producing slightly skewed results for countries that are surrounded by relatively more countries than others. Therefore, this 'impact' interpretation should be done with this caution in mind. Nevertheless, the results show that the countries that had highly commercial species were also surrounded by other countries with similar values for that predictor variable.

- B. Variation in Regional Impact of Access to Ports of Convenience

Map B above examines the impact of Ports of Convenience on the degree of illegal fishing in the regions. It seems that Ports of Convenience present a significant problem to countries in Southern and South Eastern Asia, as well as most countries in Europe. It seems to be less of a problem for countries in South America. It is slightly unclear why the Port of convenience presence may impact Canada or the United States, given they are not close to any such ports. One explanation can be their relative proximity to Europe to the East, as well as their relative proximity to East Asia, where access to Ports of Convenience has the strongest impact.

C. Variation in the Regional Impact of Formal Surveillance



Map C above examines the impact of the number of patrol boats on the degree of illegal fishing. It is important to note that the correlation between this and the dependent variable is negative, thus, the interpretation below takes this direction into consideration. It seems that the number of patrol boats as a predictor has the most impact on countries in North and South Americas, as well as most countries in Europe and Africa. The impact of patrol boats in predicting illegal fishing is weakest in South East and Eastern Asia. That is, regardless of the number of boats, illegal fishing may still remain a relatively serious

problem in the area, an important finding that will be discussed further in the policy implications section of the last chapter.

# 

#### D. Variation in Regional Impact of MCS Capacity

Lastly, Map D above examines the relative impact of MCS capacity on the variation in illegal fishing. Note that MCS capacity was inversely related to illegal fishing. As is seen from the map, MCS capacity has strongest impact in North America and most countries in South America, relatively strong impact in Europe and Africa, and the weakest impact on South Eastern and East Asian countries. In other words, strong MCS capacity can explain lower levels of illegal fishing in North and part of South America, Europe and Africa much better than it can for South Eastern and East Asian countries.

# **Summary of Results**

The purpose of the current chapter was to examine the geographic relationships between the proposed variables in the current study by conducting both descriptive and quantitative spatial analyses. The most important results are summarized below:

#### Descriptive spatial analysis results

- Almost every country and continent has a serious illegal fishing problem
- Only two countries, namely Australia and Namibia, have 'occasional' illegal fishing within their territorial waters
- In South America, Ecuador, Peru and Argentina are among the most vulnerable countries, and the former two are neighboring countries
- A total of eight European countries have very high degrees of illegal fishing, and these don't seem to display any particular geographic clustering within the region
- South-East Asian countries are equally vulnerable to illegal fishing and seem to form a geographic 'hub'
- Countries that have 33 or more highly commercial species are almost exclusively in South East and Eastern Asia
- Almost every country bordering or within Europe or Asia has access to at least one Port of convenience within a close geographic proximity
- The majority of African countries is close to at least one Port of convenience

• At least one Port of convenience is available in South America, which may be the cause for problem for not only the countries in the region, but also Mexico in the north

# Hot- and cold-spot analysis results

- A total of 11 countries were identified as statistically significant 'hot spots' for illegal fishing, all of which are either in South East or Eastern Asia
- The statistically significant 'cold' spot for illegal fishing was Canada
- A total of 12 countries were identified as the statistically significant 'hold spots' for the number of highly commercial species available within their territorial waters. Ten out of 12 are in South East and Eastern Asia, with the other countries being Canada and Australia
- The statistically significant 'cold' spots for the number of highly commercial species were all in Europe and Africa
- The 'hot' spots of Access to Ports of Convenience are almost exclusively in Europe, and only six out of 54 countries are statistically significant 'cold' spots, as they have no access or are not adjacent to any countries that do have access to such ports

# Geographically Weighted Regression (GWR) analysis results

• The GWR model, which took into account the spatial aspects of the data, returned similar results pertaining to the overall predictive power of the model, thus confirming the results of the OLS model.

- An examination of the impact of each predictor variable on explaining the dependent variable revealed that:
  - Availability of highly commercial species has most impact in Eastern Asia, a fairly strong impact in South East Asia and Europe, and weakest impact in South America, as well as United States and Mexico
  - Patrol boats have strongest impact in North and South Americas, a fairly strong impact in Europe and Africa, and weakest impact in South East Asia
  - Ports of Convenience have most impact in South and South East Asia, as well as most of Europe. Even countries, such as U.S. and Canada, that have no access to such ports, are relatively impacted, which may be explained by their relatively close proximity to Europe to the east; and East Asia to the west, where Ports of Convenience have strongest impact. Least affected are South American countries.
  - MCS capacity has the strongest impact in North and most of South America, relatively strong impact in Europe and Africa, and lowest impact in South East and Eastern Asia.

This chapter provided a different, spatial dimension to understanding these relationships. This understanding was achieved by not only examining the relationships between the variables through exploratory means, but also by confirming certain interpretations that arose from these descriptive analyses through conducting spatial statistical tests. More specifically, hot- and cold-spot analyses were performed to look further into the patterns that emerged from the descriptive analyses. The geographically weighted regression analysis was conducted to not only confirm the results of the OLS regression analysis conducted in chapter seven, but also to examine the relative impact of each predictor variable on the dependent variable by examining the spatial variations across the study area.

#### CHAPTER 11

### **DISCUSSIONS AND CONCLUSIONS**

#### **Summary of Results**

The purpose of this dissertation was to examine situational factors expected to affect the decision to engage in illegal fishing activities internationally. While previous global research explained the phenomenon from a macro-level perspective, this research was aimed at highlighting micro-level, situational factors, thus adding a new dimension to the body of global research conducted on the topic prior.

The major questions tested were whether one could identify factors that constrained and those that facilitated illegal fishing internationally. These questions were operationalized in terms of fisheries monitoring, control and surveillance capacity, formal surveillance capacity and presence of other fishing vessels as the main 'constraining' factors; and the number of highly commercial species and Ports of Convenience as the main 'facilitating' factors affecting the decision to engage in illegal fishing.

To achieve this goal, eight hypotheses were proposed, six of which were based on examining these 'constraining' factors, and two examined the 'facilitating' factors. The eight hypotheses are outlined below, followed by a brief discussion of the findings of each hypothesis.

## Hypotheses measuring constraining factors

# A. Formal Surveillance At-Sea

*H1.* Countries with effective observer schemes are less likely to experience high levels of illegal fishing within their territorial waters.

This hypothesis was **supported**. Having observer schemes, which represents one of the four elements of fisheries monitoring, control and surveillance effort (the strongest predictor), was significantly correlated with the degree of illegal fishing. In other words, the countries that had strong observer schemes in place were significantly less likely to experience high degrees of illegal fishing within their territorial waters than those that had insufficient or no such schemes in place.

*H2.* Countries with effective vessel monitoring schemes are less likely to experience high levels of illegal fishing within their territorial waters.

This hypothesis was **supported**. Similar to observer schemes, vessel monitoring schemes are one element of fisheries monitoring, control and surveillance effort. The findings suggest that having strong vessel monitoring schemes was inversely related to the degree of illegal fishing within a country' territorial waters.

**H3.** The number of countries' patrol vessels per 100,000 sq km of EEZ is inversely related to illegal fishing within their territorial waters.

This hypothesis was **supported**. Patrol surveillance as a measure of formal surveillance at sea was a significant predictor of the degree of illegal fishing. In other

words, countries that had more patrol vessels per 100,000 sq km experienced significantly lower degrees of illegal fishing than those that had fewer such vessels.

### B. Formal Surveillance and Control at Land

*H4.* Countries with effective control of access are less likely to experience high levels of illegal fishing within their territorial waters.

This hypothesis was **supported**. While observer schemes and vessel monitoring schemes, discussed above, represented formal surveillance at sea, the control of access measured in the current hypothesis is a measure of monitoring, control and surveillance at land. The findings of the current study suggest that control of access is inversely related to the degree of illegal fishing. More specifically, the more a country is effective in controlling access to illegal fishing, the less illegal fishing activities occur within its territorial waters.

*H5.* Countries with effective catch inspection schemes are less likely to experience high levels of illegal fishing within their territorial waters.

This hypothesis was also **supported**. Having catch inspection schemes, measured in terms of inspection of vessels' landings at port, can significantly predict the degree of illegal fishing within the countries' territorial waters. In other words, countries that had sound inspection schemes in place were less likely to experience high degrees of illegal fishing activities within their exclusive economic zones than those that lacked such schemes or where catch inspection schemes were found to be insufficient.

## C. Informal Surveillance at Sea

*H6.* Countries with a high number of detectable fishing vessels are less likely to experience high levels of illegal fishing within their territorial waters.

This hypothesis was **not supported**. Contrary to expectation, informal surveillance, measured by the presence of detectable fishing vessels, was not a significant deterrent of illegal fishing. Although the results were in the expected direction (i.e. more detectable fishing vessels, less illegal fishing activity), these results, nevertheless, did not reach statistical significance.

#### *Hypotheses measuring facilitating factors*

*H7.* The availability of Ports of Convenience within a close geographic proximity (1500nm) affects the level of illegal fishing within countries' territorial waters.

This hypothesis was **supported**. Countries that had access to at least one such port were significantly more vulnerable to illegal fishing that those that didn't. Access to a port of convenience, therefore, is an important factor in the decision to engage in such activities. In the regression model, access to Ports of Convenience was the third most important variable explaining the variance in illegal fishing.

**H8.** The number of species found within the countries' EEZs that are highly commercial internationally is positively correlated with the level of illegal fishing activities within countries' territorial waters.

This hypothesis was also **supported**. Countries that had more such species to offer were significantly more vulnerable to high degrees of illegal fishing activities within their waters than those that had fewer such species. The presence of highly commercial species was the second strongest predictor of illegal fishing activities.

This study used a combination of eight variables to measure 'constraining' and 'facilitating' factors and their effect on the decision to engage in illegal fishing. These variables were all considered simultaneously, each controlling for the other in the regression model. When the effects of other variables were accounted for, all 'facilitating' factors were able to significantly predict the degree of illegal fishing, while all but one 'constraining' factor had similar effect.

Among the strongest predictors were monitoring, control and surveillance effort, followed by the presence of highly commercial species, as well as access to a port of convenience. Patrol boats, although significant, had the weakest predictive power when all other variables were considered. The variable that did not achieve statistical significance was the one measuring informal surveillance.

Additionally, when separating the different effects of the significant predictor variables, it became evident that monitoring, control and surveillance measures had the strongest impact on North and most of South America, and the weakest in South East and Eastern Asia. In other words, while this measure could significantly predict the degree of illegal fishing, its effect varied across geographic regions when each study area was examined separately. Similar patterns were observed when the presence of patrol boats was examined. Meanwhile, the presence of highly commercial species had the strongest impact in Eastern Asia, and weakest in South America, as well as some of North America. That is, there were geographic variations when observing the effect of the presence of highly commercial species on each of the countries under study, and having such species made the countries in Eastern Asia most vulnerable to illegal fishing. Lastly, access to Ports of Convenience had strongest impact in South and South East Asia, and weakest impact in South America, although some of the countries in South America also had access to at least one such port.

## **Discussion of Findings**

### The impact of formal surveillance and control

The findings of the current research are consistent with prior studies that have attempted to examine the effect of patrol surveillance, as well as countries' fisheries management practices in reducing illegal fishing. While the issue was previously examined and similar findings reported, most of these studies were either regional or country-specific. Moreover, prior research measured fisheries monitoring, control and surveillance (MCS) differently, without separating its four distinct components, which was attempted in the current study. This study looked at the effect of formal surveillance, as well as each of the components of monitoring, control and surveillance by examining their impact globally. Additionally, this study attempted to separate these surveillance measures into different components: those undertaken at sea and those implemented at land, thus allowing for a more detailed scrutiny.

The findings of this study indicate that countries with weak formal surveillance and inability or lack of fisheries management resources are largely the same countries that have significant illegal fishing problems. The spatial analyses conducted in the current study add further detail to these findings by highlighting the importance of these coefficients when each country is considered separately. While MCS capacity and presence of a strong formal surveillance were each significant predictors of illegal fishing, they, nevertheless, played a slightly greater role in North and South America. In other words, the countries in these regions are able to curb the illegal fishing problem within their waters due to the sound fisheries management efforts that are in place, as well as the presence of patrol surveillance. The same cannot be said about the majority of the countries in the South, South East and Eastern Asia. While still a significant predictor of illegal fishing, MCS and formal surveillance capacity played a lesser role in South, South East and Eastern Asia regions. There are several possible explanations pertaining to the latter finding. First, the majority of the countries in these regions are also the countries that are unwilling to do much about the illegal fishing problem within their waters due to the importance of the fishing industry in their countries. Most of these countries, as discussed earlier in country-specific research studies, are also the countries that depend heavily on marine resources for food (Clarke, 2007; Varkey, et al, 2010). Second, despite the efforts to reduce the illegal fishing problem within these countries, the problem may remain due to the importance of these countries as major 'suppliers' of fish products to the global markets. This global demand for fish deriving from their fisheries may overshadow the necessity to invest in more fisheries management and other surveillance resources. Third, prior research has shown how poor governance and corruption contributed to the illegal fishing problem within these countries. Consequently, MCS capacity or patrol surveillance may be less effective in these countries due to their inherently corrupt nature coupled with the inability to govern their

resources properly. This could be the very reason why no real effort has been made in these countries to invest in these preventive measures in the first place.

## The impact of resource abundance

Resource abundance as a major attractor of illegal fishing has been studied regionally and locally before. For example, the World Wildlife Fund (2008) research examining the extent of illegal fishing in Arctic Waters found that the problem is 'massive' (p. 25) due to the abundance of primary fish species in these waters, such as cod. Similarly, this research showed that the number of highly commercial species attracts illegal fishing within the countries' territorial waters. This is so because these species can easily be traded, therefore 'disposed' of, not only in local markets, but also in any international market. Consequently, these species can draw illegal fishing activities conducted by not only local fishing vessels, but also international fishing vessels that aim at taking the illegally harvested fish into the global markets.

To further examine this assumption, the impact of the coefficient 'number of highly commercial species' is examined spatially, and a distinct pattern emerges: the presence and abundance of these species has far stronger impact on predicting illegal fishing than the MCS capacity or patrol surveillance capacity within Eastern and South-East Asian countries. Again, as a major supplier to the global markets, the Eastern and South East Asian countries are among the most vulnerable to illegal fishing primarily due to the wealth of marine resources they possess and the unwillingness or inability to properly manage these resources.

# The impact of ports of convenience

While prior research has continuously highlighted the importance of Ports of Convenience as gateways for illegal vessels to smuggle the fish, no research prior to this study has empirically tested that conviction. Many ports have been continuously implicated as being heavily used by the illegal fishing vessel operators or illegal reefers, such as, for example, Las Palmas de Gran Canaria in Canary Islands (EJF, 2007). However, to test the generalizability of such convictions, an empirical methodology was necessary, and this was attempted in this research. The global examination of the presence of Ports of Convenience and their impact on the degree of illegal fishing within countries in close proximity, therefore, provides new insight to understanding the decision-making process of the illegal fishing vessel operators. The study findings confirmed that the availability and reasonable proximity of Ports of Convenience presented a significant problem to the countries examined: those that had access to at least one such port had significantly higher degrees of illegal fishing than those that had no such access. In fact, Ports of Convenience presented a significant problem to countries in the Southern and South East Asia regions, when the results of spatial analyses were examined, a finding that complements the assumptions made earlier: the countries with rich marine resources, poor fisheries governance and weak formal surveillance capacity that are close to at least one Port of convenience do, indeed, have significantly higher degrees of illegal fishing than those that lack these 'characteristics'.

Being able to fish for the resource sought, as well as getting it into the markets proved vital, and, these ports provide ideal settings for the illegal vessels to carry out their operations. Obviously, the presence of Ports of Convenience may not be that important for 'local' fishers, who aim at bringing the fish back into the country where they are harvested. In the latter case, poor fisheries management capacity is the key to carrying out their illegal operations. Ports of Convenience become important as facilitators of illegal fishing when the fishers aim at international markets.

## The impact of informal surveillance

It may not be completely surprising not to find a correlation between the presence of informal surveillance (in the form of the presence of other fishing vessels) and illegal fishing activities within the countries' exclusive economic zones. The size of the exclusive economic zones of the majority of these countries is vast, and to expect a legitimately fishing vessel to see what other fishing vessel is engaged in may be possible only if both fish within a visible range. Moreover, legally fishing vessels may have little incentive to report the presence of illegally fishing vessels, even if they are competing for the same resource. As long as the resource they are seeking is abundant and easily 'disposable', little consideration may be given to who else is harvesting that resource.

# **Theory Implications**

The assumptions of the current research were based on two criminological theories, namely the rational choice theory and situational crime prevention. It was expected that these theories would be helpful in understanding global illegal fishing patterns.

The rational choice perspective posits that a 'motivated offender' will consider the risks, efforts and rewards and decide upon this calculus to engage in criminal acts accordingly (Cornish and Clarke, 1986). Consequently, it was expected that the increased presence of patrol surveillance, as well as the strong monitoring, control and surveillance capacity of the fisheries management organizations within these countries will serve as important deterrents for illegal fishing vessel operators. For example, the presence of observers on board fishing vessels who keep logs of fish caught, will increase the risk of being caught or make it harder for vessel owners to engage in illegal fishing, as these observers closely monitor their activities and ensure that these vessels do not catch above the allowable quota, neither do they engage in the catch of the species that they are not authorized to have. Vessel monitoring systems, in turn, expose these vessels to the control centers, which carefully monitor their movements across the waters, thus noticing any violations in time to act. Catch inspection schemes at ports significantly increase the risk of being caught with the illegally harvested fish. A combination of these MCS measures, therefore, raises the potential offenders' perception of risk of being caught, as well as increases risk and reduces reward. Reducing the presence of Ports of Convenience will mean increasing the efforts the potential offenders will have to make to get their illegally caught fish on land, as they would need to look for new locations or travel

longer distances, which may not be desirable or completely possible. This will also mean diminishing opportunities for the illegal fishing vessel operators to get their illegally harvested fish into the markets on time.

The findings of the current research support the application of the rational choice theory in understanding the decision to engage in illegal fishing. All of the measures discussed above, were, indeed significant predictors of where illegal fishing operations would be more likely to occur: areas where there was little risk, minimal effort and extensive reward were among the most vulnerable to illegal fishing. This was particularly true for countries in South, South East and Eastern Asia, where risk and effort elements were among the weakest, and the reward was substantial.

Derived from the principles of rational choice theory, the 25 techniques of situational crime prevention focus on specifically these elements. Designed around increasing risk, increasing effort, reducing reward (as well as removing excuses and reducing provocations), the situational crime prevention strategies propose useful understandings of how offenders act spatially. The decision to engage in illegal fishing would, accordingly, depend not only on the availability of the resources sought, but also the availability of easy 'exits' that are not screened, and weak surveillance or lack, thereof. In fact, some techniques of situational crime prevention are already in use by the countries in the form of monitoring, control and surveillance measures discussed in the current research. Examples of these include: mandating fishing licenses and vessel monitoring systems, i.e. 'controlling access to facilities'; inspecting catch at ports, i.e. 'screening exits'; requiring vessel registrations, i.e. 'reducing anonymity'; and utilizing observers onboard fishing vessels, i.e. 'strengthening formal surveillance'. It is worth

noting, that these monitoring, control and surveillance measures that are, in fact, situational, were the strongest predictors of illegal fishing.

The theoretical guidance from both rational choice and situational crime prevention theories proved important in understanding the decision to engage in illegal fishing. Implications, therefore, lie within applying the principles of these theories to explain crimes that are global in nature from a micro-level perspective.

# **Implications for Policy**

The current research findings attest to the importance of applying situational solutions when proposing global or local measures to address the problem of illegal fishing. To achieve successful reductions in illegal fishing activities, the proposed considerations in this section may prove useful.

### Increase the risk: Improve fisheries management and formal surveillance capacity

One of the important sections in the current dissertation was chapter seven, which laid out the 'best' and 'worst' performing countries in terms of their MCS effort. The fisheries management practices of the countries that have performed the 'best' can be replicated by other countries that are less effective in controlling illegal fishing within their territorial waters. For example, Norway has performed the 'best' for its effort on 'observer schemes' and 'catch inspection schemes'. When examining Norway's catch inspection practices, the researcher learned that the country performs physical inspection of catches not only when they are landed at port, but catch inspection is also carried out at sea by the coast guard. Further, these inspections are performed for checking not only the species caught, but also that the correct gear were used, the vessels were on the right fishing grounds, and that the fish were not dumped (Skaret & Pitcher, 2006). Namibia's success in achieving the 'best' score for 'controlling access to stop illegal fishing' rests in its ability to control not only landing of illegally caught fish by using its ports, but also not allowing their ports to be used for any transshipments of illegally caught fish (Pramod & Pitcher, 2006). Moreover, Namibia is one of the very few countries in the world, along with Australia, Canada and Chile, that has one of the highest penalties for illegal fishing, (Pramod & Pitcher, 2006), thus significantly discouraging the activity within its waters. Iceland's success in earning the 'best' score on 'vessel monitoring schemes' lies in its use of the "TrackWell" vessel monitoring system, which is an application used by the country's monitoring centers to control the fishing operations at sea. The program provides "real-time graphical updates of vessel locations on a computerized map, handles catch and activity reports and gives easy access to information on each vessel" (Varkey & Pitcher, 2006: 21). These 'best' measures fall fairly well within the theoretical frameworks of rational choice theory and situational crime prevention, the theories that present a unique approach to addressing the problem of illegal fishing, and, therefore, should serve as exemplary measures and be replicated by other countries.

Increase the effort: Enhance international cooperation to address the problem of ports of convenience

The 25 techniques of situational crime prevention provide a useful point of reference and can be employed in devising practical response strategies on both the

national and international levels. Among these, several are particularly relevant and applicable to addressing the problem of illegal fishing. For example, this research has shown that Ports of Convenience are especially important facilitators of illegal fishing. The 10 Ports of Convenience examined in the current research accounted for 37% of all the port visits by detectable IUU blacklisted vessels during the study period. Therefore 'screening the exits', i.e. the ports of the countries that have significant fishing within their waters should be employed more rigorously to achieve success in reducing illegal fishing activity within their territorial waters. Most importantly, the international community should raise awareness and encourage the countries that are not necessarily fishing countries but, nevertheless, have Ports of Convenience (e.g. Singapore), to strengthen their port controls. These can be achieved by providing resources and incentives to these countries to improve their control measures in these identified ports. In fact, this 'technique' may prove most important, as these ports are vital for transporting the illegally-caught fish to the target international markets.

# Reduce the reward: Safeguard the highly commercial species

While many species may be threatened due to illegal fishing, only few species are significantly affected by it, as demonstrated by the current study. Strengthening regulations, international trade controls on these 'hot products', as well as devising wellplanned and focused enforcement measures, will prove vital in achieving global reductions in illegal fishing activities. If CITES or other international and regional organizations focus on closely monitoring the international trade in the species identified in the current research, success in achieving global reductions in illegal fishing activities will be inevitable. Unlike prior research, which focused on the species that are prohibited from being caught due to their threatened status, this research shed light on species that are, indeed, widely available and marketed. The threatened fishes are monitored most closely (such as bluefin tuna), and, coupled with trade bans and regulatory mechanisms available to safeguard these species, they may not be the primary targets for illegal fishing. That is, illegal fishing of these species may be far less than that of the highly commercial species merely due to the effort that must be made to get to these species, and due to their scarcity. Meanwhile, highly commercial species are far more abundant, accessible and easily 'disposable', therefore, fishing vessel owners would profit more from the international trade of these commercial species in the long run.

### Prioritize response strategies based on your geographic location

The findings from the geographic analyses proved especially useful in understanding which effort is most important given the geographic location of a country. For example, monitoring, control and surveillance measures, while having the strongest effect on illegal fishing, varied regionally, and had strongest impact in North and South Americas, while was weakest in South East and Eastern Asia. As such, strengthening these measures in the former would prove more effective than attempting to make other changes, such as spending more resources on safeguarding the highly commercial species found within their territorial waters (where the latter had weakest impact). Meanwhile, safeguarding the highly commercial species needs to be a priority for countries on the South East and Eastern Asia, as it was the availability of these species within their territorial waters that made these countries especially vulnerable to illegal fishing. Additionally, efforts in blocking access to Ports of Convenience should be much more rigorous in South and South East Asia, than, for example, in South America, where, in fact, while such port exists, as in the latter, Access to Ports of Convenience had the weakest impact on the overall degree of illegal fishing in the region.

## **Considerations on Displacement and Diffusion of Benefits**

While it was found that strengthening surveillance capacity, focusing on highly commercial species, as well as addressing the problem of Ports of Convenience will result in significant reductions of illegal fishing activities, one may argue that offenders will resort to spatial displacement by carrying out their illegal operations in other countries' territorial waters or smuggling the illegally harvested fish through other ports. Moreover, highly commercial species may be replaced by those that, while not highly commercial, are nevertheless commercial fishes and can also be traded in both local and international markets.

The 54 countries that were examined in the current study together comprise 96% of the world fish production, and to say that moving to nearby countries would be equally beneficial may not necessarily be true. Illegal fishing vessels operate in these 54 countries specifically because they are major global suppliers of fish, and, therefore, it is highly unlikely that these vessel operators would move their operations elsewhere if they are unable to carry out their illegal operation within the country that has *the* resource. These

areas possess the features (such as lack of MCS capacity, resources sought) that facilitate illegal fishing within their waters, and it is due to these characteristics that illegal fishing activities occur where they do.

Neither is it viable to say that imposing strong controls on known Ports of Convenience would lead to the emergence of new Ports of Convenience. There is a reason why these ports are where they are, and one country's decision to start closely monitoring a 'weak' port will not affect another country's decision to become more lax on their port control policies.

Lastly, while there are many more commercial fishes that can 'replace' these highly commercial ones, it may not necessarily happen for two reasons. Firstly, these highly commercial species are the 'hot products' and can be easily sold in any markets they are taken. With the lack of that quality, it may not be possible to easily dispose of fishes that are not highly sought after in international markets. Secondly, species are caught with a distinct set of gear, technology and vessels, and to say that one would move to another species would mean that these illegal fishing vessel operators are willing to make major changes to the vessels they own and invest in a new set of gear and technology, an adaptation that may not necessarily be cost-effective.

In fact, increasing MCS capacity, patrol surveillance capacity, controls over highly commercial species, as well as monitoring of known 'weak' ports may result in diffusion of benefits. Improved MCS will result in the reduction of illegal fishing of not only the highly sought-after fish, but also other commercial fishes that may be targeted by illegal fishing vessel operators. Increased patrol surveillance is likely to result in the reduction of other maritime crimes. For example, instances of human trafficking and

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migrant smuggling by using fishing vessels are widespread across the globe. These have been well-recorded by a study conducted by the United Nations Office on Drugs and Crime (2011) which found that while fishers may not be directly engaged in organized trafficking or smuggling activities, they are known to accept bribes to bring migrants from developing countries to Europe and the United States. The same study found that the use of fishing vessels in the illicit traffic in drugs (such as cocaine, heroin, cannabis, and amphetamine-type stimulants) is also widespread. During a three-year period, from 2007-2010, a total of 52.3 tons of cocaine were seized from vessels, of which 44.5% were seized from fishing vessels (UNODC, 2011). Consequently, increasing patrol surveillance will not only deter the fishing vessel operators from engaging in illegal fishing activities, but it will also discourage them from engaging in other illegal activities, such as the ones discussed above. Lastly, strengthening port controls and security will have beneficial impacts on reducing the smuggling of illegal products transported via sea.

### **Study Limitations and Suggestions for Future Research**

While the findings of the current research provide valuable explanations pertaining to the decision to engage in illegal fishing, some important limitations still remain. This limitations are discussed below.

This study was confined to 54 countries, as many of the variables examined here were impossible to obtain for other countries. This small sample size precluded the examination of the effects of the independent variables examined in the current research while simultaneously controlling for the effects of the macro-level variables previously identified in other research studies. Particularly relevant to the formal surveillance effort and MCS capacity were the macro-level predictors that included governance capacity, degree of corruption and rule of law, all found to be significantly predicting IUU fishing in prior studies. Without measuring these predictors, concerns remain about the possible impact of these formal surveillance measures on the overall degree of illegal fishing within the countries' exclusive economic zones.

This study was also not able to control for other factors that may affect the fishing decision, as identified by prior research. Ethnographic studies that looked at modeling fishing decisions identified many factors that affected the fishers' decisions pertaining to all fishing decisions, regardless it is made by legal or illegal fishing vessel operators. Among these are the consideration of uncertainty and risk aversion (Holland and Sutinen, 2000; Holland, 2008); the mitigation of loss and target income (Holland, 2008); familiarity with fishing locations (Bockstael and Opaluch, 1983; Holland and Sutinen, 2000); and the knowledge of currents, the behavior of fish and their breeding and feeding patterns (Durrenberger and Palsson, 1986). An examination of such factors would necessitate a more in-depth ethnographic analysis, which is an impractical task given the scope of the current research.

Closely related to the factors discussed above are those pertaining to the identity of individuals making such decisions. If fishing vessels are owned and operated by fishers, the decisions pertaining to their operations, whether legal or illegal, are made by these fishers. Fishing vessels may also be owned by an organization that employs fishers to carry out the harvesting of fish. In that case, the decision to engage in illegal fishing may be that of the owner, rather than the fishers who work for the individual or organization. Lastly, the vessels may be operated by captains who are not the direct owners of the vessel, but who are nevertheless in the position to make fish harvesting decisions on behalf of the owners. It is unclear to what extent the decision to engage in illegal fishing can be attributed to these captains. Such detailed information may be possible to obtain through conducting an ethnographic study where the role of each of these actors is explored in more depth.

Research has shown that illegal fishing may be conducted both by foreign vessels within a country's EEZ and by the vessels originating in the country. One important limitation of this study is its inability to explain this variation. This is due to the fact that there is no reliable vessel-specific database in any country, neither is there a breakdown of the percentages of illegal fishing activities conducted within a country by foreign or local vessels<sup>21</sup>. Future research should look into obtaining such information in order to be able to understand the problem in more detail. Closely related to this limitation is the inability to specify the exact locations and numbers of vessels fishing illegally within the territorial waters of these countries. This was mainly due to the difficulty of obtaining such data internationally from a single reliable source. Resources allowed, gathering more vessel-specific information would not only help to identify the specific locations and degree of illegal fishing activity within countries' exclusive economic zones, but it would also allow for further analyses, such as examining the global patterns of illegal fishing activity, and identifying the countries most likely to be engaged in illegal fishing

<sup>&</sup>lt;sup>21</sup> Several European Union Countries have reported vessel-specific information on the illegal fishing activities in the Reports to the Commission of the European Communities prepared for the years 2000 through 2006. However, this information is limited to several categories, which include infringements by 'national', 'third party' and 'EU' countries, and don't provide further detail.

activities either within their or foreign EEZs. A study that would make a distinction between illegal fishing activities conducted by large commercial and small-scale fishing vessels would also shed light on the different aspects of the problem.

Although this research identified the significance of the role of highly commercial fishes in affecting an offender's decision to engage in illegal fishing, it nevertheless did not provide any guidance as to which species specifically may have that impact. Given the design of the current study, more variables, although desirable, could not be added to the multivariate models. Future research could, therefore, focus on looking specifically at conducting species-specific analyses to both confirm the findings of the current study, and provide further detail on the issue.

Other limitations pertain to the measurement of a variable examined in the current study. Derived from one of the techniques of situational crime prevention, 'increase the effort' was measured by looking at the distance of the target fishing grounds from a port of convenience. This distance was conceptualized as being within a close geographic proximity if such port was found within 1500 nautical miles. Although informed by calculations that take into account the average speed of the fishing vessels and days it would take to travel this distance, some may critique that such cut-off point is arbitrary. Even so, this research provides valuable information, as it identifies this very cut-off point at which the presence of Ports of Convenience becomes a significant factor in the decision to engage in illegal fishing.

It is important to also note that the calculation of the presence of detectable fishing vessels involved only those vessels classified as "Class A", which are vessels that can operate both within and beyond 200 nautical miles seaward of the coast. This research lacks information about "Class B" fishing vessels that can only operate within 200 nautical miles off the coast, and that are also required to carry vessel monitoring systems, neither does it calculate the number of small-scale vessels or artisanal vessels present within the territorial waters of these countries. The latter are impossible to measure, as, to date, no database exists that tracks the locations or operations of such vessels. But it should also be noted that these vessels are limited in range, and it is highly unlikely that they would appear within the same range as large commercial vessels that are capable of traveling farther distances. More so, these vessels lack the technology to report the infringements, even if they witnessed any. To address the problem of the lack of data on "Class B" vessels, live marine traffic data were examined through www.marinetraffic.com, a site that provides live marine traffic data on all vessel types. An examination of the archives of this site revealed that, at any given time, more than 84% of all vessels within the range are "Class A", and the other major type of vessels, "Class B" vessels, comprises only between 10-13%. Further, of all the active marine traffic, only about 7% are fishing vessels. For example, on March 7, 2012, a randomly selected date, a total of 39,857 vessels were in range, of which only 3081 were fishing vessels. The overall statistics for that date indicated that only 13.37% were "Class B" vessels, while 84.86% of the vessels were classified as "Class A". Assuming that 13.37% of the 3081 fishing vessels (i.e. about 411.93 vessels) were "Class B", then this research is only underestimating the presence of other detectable fishing vessels by a very small amount. Consequently, the inability to account for "Class B" vessels does not significantly underestimate the presence of detectable fishing vessels within the countries' EEZs.

Lastly, this research examined the factors contributing to illegal fishing activities in 54 countries that together account for the 96% of the world fish exports. Given the unique characteristics of countries across the globe, of which 150 are coastal, it is unclear whether the findings from these 54 countries can be equally applied to other locations. The countries that have not been examined may be less desirable simply because they don't possess the same characteristics as the countries examined, such as target resources or the role in the global fish markets. As such, these countries' vulnerabilities to illegal fishing may be different from what has been identified in the current research, and, consequently, caution must be taken when generalizing the findings from the current study to other locations. Therefore, some of the conclusions derived from this study are, in a sense, limited to these 54 countries.

## **Concluding Remarks**

Despite the growing international awareness pertaining to the problem of illegal fishing, the issue has received little attention from criminologists. Many academic journals on marine science, conservation, and the protection of the environment have continuously published on the topic, exploring its different aspects; however, criminologists are yet to study the problem.

Among the primary purposes of the current study was the testing of the applicability of the principles of environmental criminology, more specifically, rational choice and situational crime prevention theories, in understanding the phenomenon. This study showed that these criminological theories are, indeed, useful in understanding illegal fishing behavior. As such, this study lent support to the few studies conducted by criminologists who sought to explain the utility of applying situational crime prevention techniques in understanding wildlife crimes (Lemieux and Clarke, 2009; Pires and Clarke, 2011a; Pires and Clarke, 2011b). Consequently, future studies should make a more extensive use of these criminological theories when examining similar problems, and criminologists should be encouraged to take the initiative to do so.

Second, this study was the first to analyze the illegal fishing problem carried out globally by using a situational approach. The review of studies conducted on the regional- and country-levels revealed many important situational factors that played a role in the decision to engage in illegal fishing. This study was able to pull together the knowledge obtained from these regional and local studies, and examine these factors globally. As such, it emphasized the importance and applicability of focusing on micro-level measures when examining the correlates of illegal fishing globally. These findings are important in developing international policies, as well as policies devised and implemented by local governments. Given the implications of the findings of the current research, small situational changes are likely to lead to significant global impact.

Any global research is likely to encounter the difficulties discussed in this study. Most of these limitations pertain to the necessity to gather more detailed information about the patterns of illegal fishing, which is currently not available. One such useful information could be the creation of a global database on all illegal fishing arrests, their locations, vessel types, target fish and identity of the owners. As more information becomes available, it should serve as a source for further academic inquiry.

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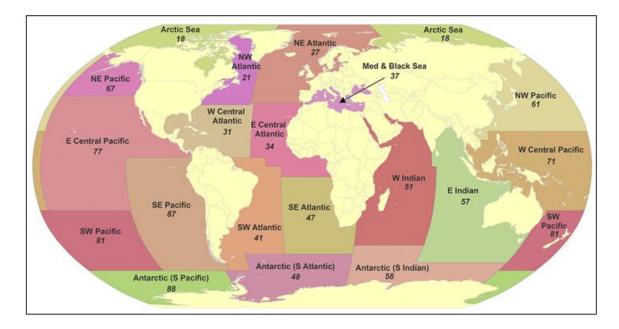
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Angola	Mexico
Argentina	Могоссо
Australia	Myanmar
Bangladesh	Namibia
Brazil	Netherlands
Canada	New Zealand
Chile	Nigeria
China	Norway
Denmark	Pakistan
Ecuador	Peru
Egypt	Philippines
Faeroes	Poland
France	Portugal
Germany	Russia
Ghana	Senegal
Iceland	South Africa
India	Spain
Indonesia	Sri Lanka
Iran	Sweden
Ireland	Taiwan
Italy	Thailand
Japan	Turkey
Korea, North	UK
Korea, South	Ukraine
Latvia	USA
Malaysia	Vietnam
Maldives	Yemen

### APPENDIX A: LIST OF THE COUNTRIES EXAMINED

### APPENDIX B: FAO STATISTICAL AREAS

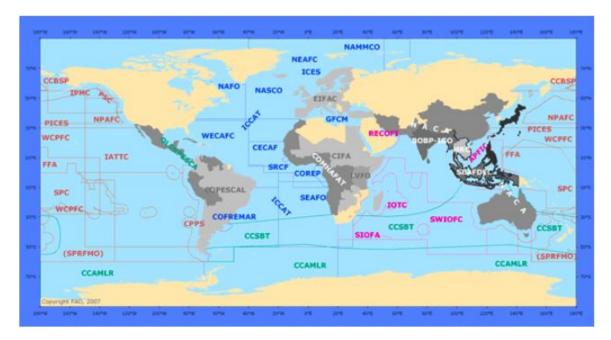


Adopted from FAO Website

# APPENDIX C: LIST OF EIGHTEEN REGIONAL FISHERIES MANAGEMENT ORGANIZATIONS

Acronym	Full Name
CCAMLR	Convention on the Conservation of Antarctic Marine Living
	Resources
CCSBT	Commission for the Conservation of Southern Bluefin Tuna
CCBSP	Convention on the Conservation and Management of the Pollock
	Resources in the Central Bering Sea
GFCM	General Fisheries Commission for the Mediterranean
IATTC	Inter-American Tropical Tuna Commission
ICCAT	International Commission for the Conservation of Atlantic Tunas
IOTC	Indian Ocean Tuna Commission
IPHC	International Pacific Halibut Commission
IWC	International Whaling Commission
NAFO	Northwest Atlantic Fisheries Organization
NASCO	North Atlantic Salmon Conservation Organization
NEAFC	North-East Atlantic Fisheries Commission
NPAFC	North Pacific Anadromous Fish Commission
PSC	Pacific Salmon Commission
SEAFO	South East Atlantic Fisheries Organization
SIOFA	South Indian Ocean Fisheries Organization
SPRFMO	South Pacific Regional Fisheries Management Organization
WCPFC	Western and Central Pacific Fisheries Commission

## APPENDIX D: RFMO CONVENTION AREAS



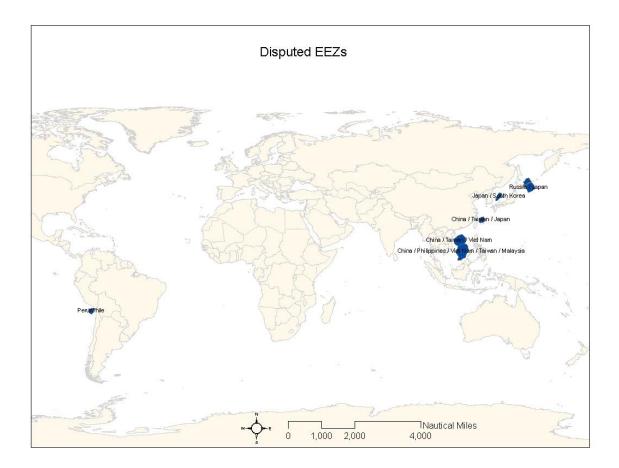
Adapted from Botto, (2009)

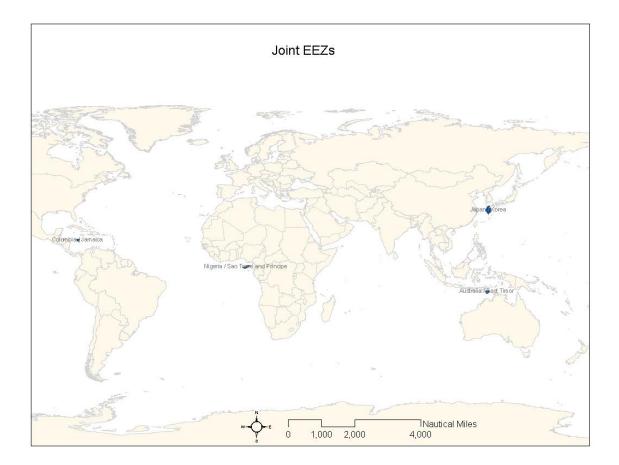
# APPENDIX E: TWENTY FIVE TECHNIQUES OF SITUATIONAL CRIME PREVENTION

Increase the Effort	Increase the Risks	Reduce the Rewards	Reduce Provocations	Remove Excuses
Harden targets • Steering column locks and immobilisers • Anti-robbery screens • Tamper-proof packaging	Extend guardianship • Take routine precautions: go out in group at night, leave signs of occupancy, carry phone • "Cocoon" neighborhood watch	Conceal targets • Off-street parking • Gender-neutral phone directories • Unmarked bullion trucks	Reduce frustrations and stress • Efficient queues and polite service • Expanded seating • Soothing music/muted lights	Set rules • Rental agreements • Harassment codes • Hotel registration
Control access to facilities • Entry phones • Electronic card access Baggage screening	Assist natural surveillance • Improved street lighting • Defensible space design • Support whistleblowers	Remove targets • Removable car radio • Women's refuges • Pre-paid cards for pay phones	Avoid disputes • Separate enclosures for rival soccer fans • Reduce crowding in pubs • Fixed cab fares	Post instructions • "No Parking" • "Private Property" • "Extinguish camp fires"
Screen exits • Ticket needed for exit • Export documents • Electronic merchandise tags	Reduce anonymity • Taxi driver IDs • "How's my driving?" decals • School uniforms	Identify property • Property marking • Vehicle licensing and parts marking • Cattle branding	Reduce emotional arousal • Controls on violent pornography • Enforce good behavior on soccer field • Prohibit racial slurs	Alert conscience • Roadside speed display boards • Signatures for oustoms declarations • "Shoplifting is stealing"
Deflect offenders • Street closures • Separate bathrooms for women • Disperse pubs	Utilize place managers • CCTV for double-deck buses • Two derks for convenience stores • Reward vigilance	Disrupt markets • Monitor pawn shops • Controls on classified ads. • License street vendors	Neutralize peer pressure • "Idiots drink and drive" • "It's OK to say No" • Disperse troublemakers at school	Assist compliance • Easy library checkout • Public lavatories • Litter bins
Control tools/ weapons • "Smart" guns • Disabling stolen cell phones • Restrict spray paint sales to juveniles	Strengthen formal surveillance • Red light cameras • Burglar alarms • Security guards	Deny benefits • Ink merchandise tags • Grafifit deaning • Speed humps	Discourage imitation • Rapid repair of vandalism • V-chips in TVs • Censor details of modus operandi	Control drugs and alcohol • Breathalyzers in pubs • Server intervention • Alcohol-free events

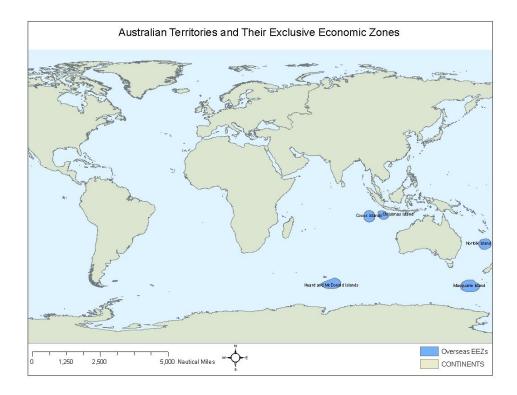
Adopted from <u>www.popcenter.org</u>

# APPENDIX F: DISPUTED AND JOINT TERRITORIES EXCLUDED FROM THE CURRENT STUDY



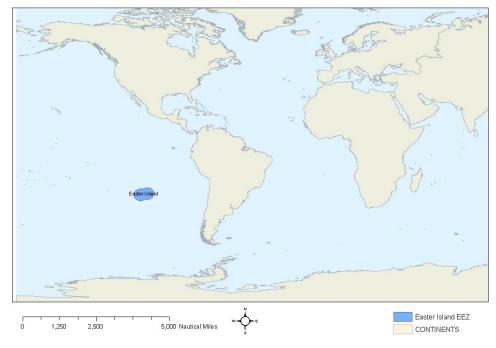


## APPENDIX G: EXCLUDED OVERSEAS EEZs BELONGING TO THE COUNTRIES UNDER STUDY

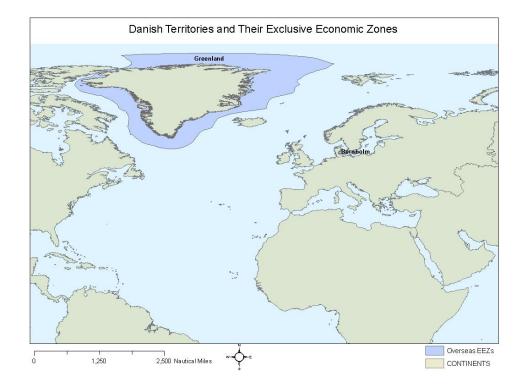


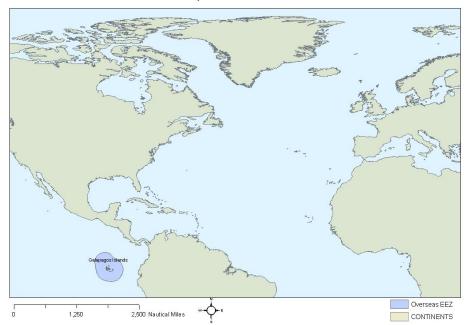
Brazilian Territories and Their Exclusive Economic Zones





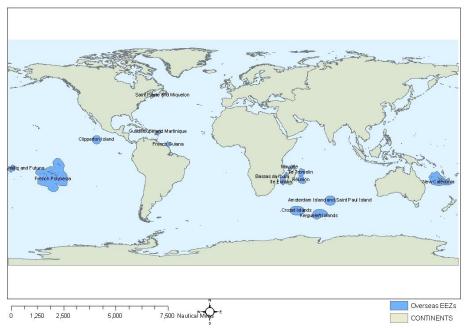
Chilean Territory and Its Exclusive Economic Zone

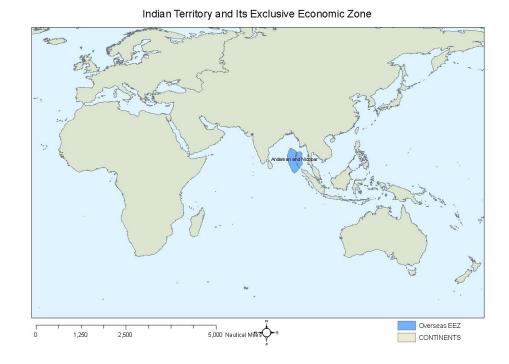




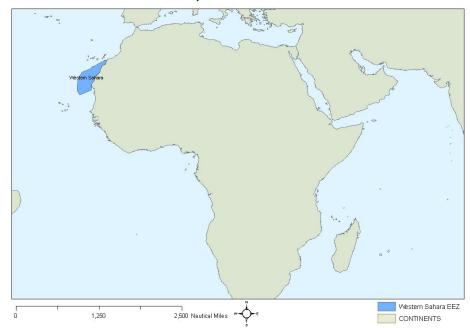
Ecuadorian Territory and Its Exclusive Economic Zone

French Territories and Their Exclusive Economic Zones





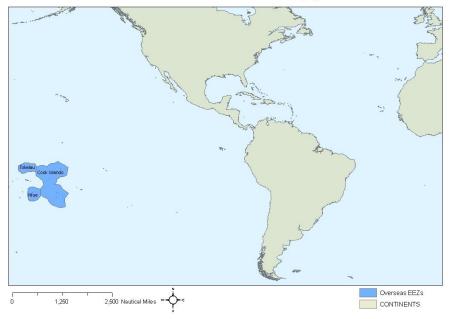
Moroccan Territory and Its Exclusive Economic Zone

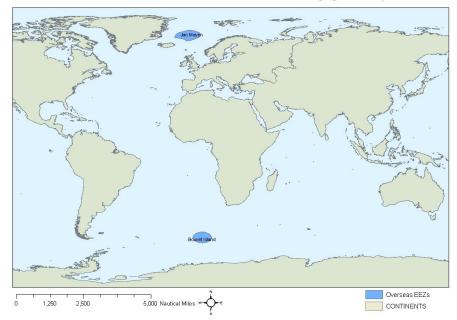




Territories and Their Exclusive Economic Zones Belonging to Netherlands

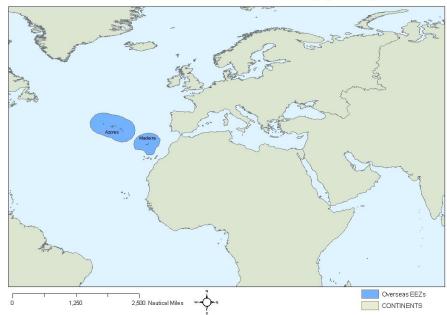
Territories and Their Exclusive Economic Zones Belonging to New Zealand

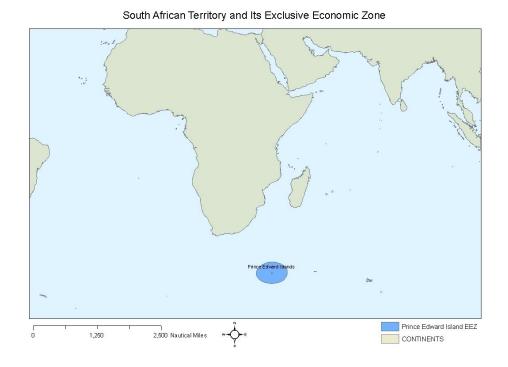




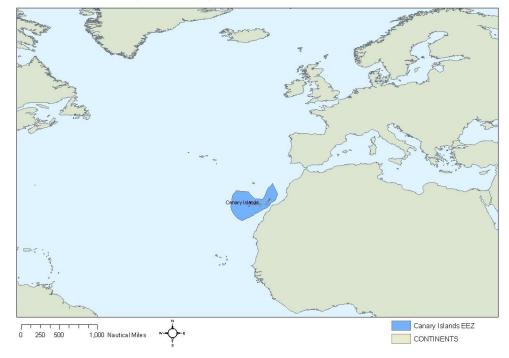
Territories and Their Exclusive Economic Zones Belonging to Norway

Territories and Their Exclusive Economic Zones Belonging to Portugal





Spanish Territory and Its Exclusive Economic Zone



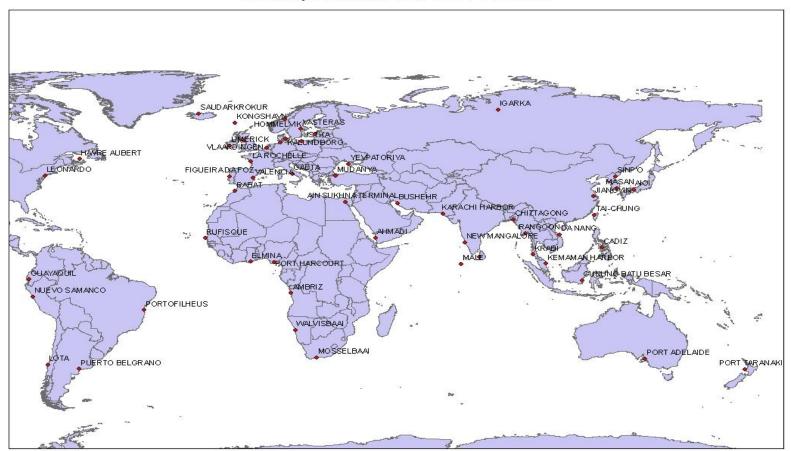
### APPENDIX H: A COMPLETE LIST OF DETECTED PORT VISITS BY IUU BLACKLISTED VESSELS IN 2004-2009

SingaporeSingaporeEcuadorBahia diUkraineSevastorMauritaniaNouadhRussiaKalininColombiaCartageGermanyRostochSouth KoreaPusanGhanaTemaSpainLas PalCape VerdeSt. VindoUSADutch I	le Manta opol nibou ograd ena k k mas cent	Visits 32 16 16 15 15 14 14 12 11 10	Visits 7.5 3.8 3.5 3.5 3.3 3.3 2.8 2.6	Visits 7.5 11.3 15.1 18.6 22.1 25.4 28.7 31.5	Ports           0.7           1.4           2.1           2.9           3.6           4.3           5.0
EcuadorBahia dUkraineSevastoMauritaniaNouadhRussiaKalininColombiaCartageGermanyRostochSouth KoreaPusanGhanaTemaSpainLas PalCape VerdeSt. VineUSADutch I	le Manta opol nibou ograd ena k k mas cent	$     \begin{array}{r}       16 \\       15 \\       15 \\       14 \\       14 \\       12 \\       11 \\       10 \\       10 \\       16 \\       16 \\       15 \\       15 \\       16 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       14 \\       12 \\       11 \\       10 \\       10 \\       10 \\       10 \\       10 \\       10 \\       16 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       15 \\       14 \\       12 \\       11 \\       10 \\$	3.8 3.8 3.5 3.5 3.3 3.3 2.8	11.3 15.1 18.6 22.1 25.4 28.7	$     \begin{array}{r}       1.4 \\       2.1 \\       2.9 \\       3.6 \\       4.3 \\       5.0 \\       \end{array} $
UkraineSevastoMauritaniaNouadhRussiaKalininColombiaCartageGermanyRostochSouth KoreaPusanGhanaTemaSpainLas PalCape VerdeSt. VineUSADutch I	ppol nibou grad ena k mas cent	16 15 15 14 14 12 11 10	3.8 3.5 3.5 3.3 3.3 2.8	15.1 18.6 22.1 25.4 28.7	2.1 2.9 3.6 4.3 5.0
MauritaniaNouadhRussiaKalininColombiaCartageGermanyRostochSouth KoreaPusanGhanaTemaSpainLas PalCape VerdeSt. VindoUSADutch I	nibou Igrad ena k mas cent	15 15 14 14 12 11 10	3.5 3.5 3.3 3.3 2.8	18.6 22.1 25.4 28.7	2.9 3.6 4.3 5.0
RussiaKalininColombiaCartageGermanyRostochSouth KoreaPusanGhanaTemaSpainLas PalCape VerdeSt. VindoUSADutch I	ngrad ena k mas cent	15 14 14 12 11 10	3.5 3.3 3.3 2.8	22.1 25.4 28.7	3.6 4.3 5.0
ColombiaCartageGermanyRostoclSouth KoreaPusanGhanaTemaSpainLas PalCape VerdeSt. VineUSADutch I	mas cent	14 14 12 11 10	3.3 3.3 2.8	25.4 28.7	4.3 5.0
GermanyRostoclSouth KoreaPusanGhanaTemaSpainLas PalCape VerdeSt. VindoUSADutch I	k mas cent	14 12 11 10	3.3 2.8	28.7	5.0
South KoreaPusanGhanaTemaSpainLas PalCape VerdeSt. VincUSADutch I	mas cent	12 11 10	2.8		
GhanaTemaSpainLas PalCape VerdeSt. VindoUSADutch I	cent	11 10		31.5	
SpainLas PalCape VerdeSt. VindUSADutch I	cent	10	2.6		5.7
Cape VerdeSt. VinUSADutch I	cent			34.1	6.4
USA Dutch I			2.4	36.5	7.1
	Harbour	9	2.1	38.6	7.9
	laibbui	9	2.1	40.7	8.6
Cote D'Ivoire Abidjan	1	8	1.9	42.6	9.3
Lithuania Klaipeo	la	8	1.9	44.5	10.0
Panama Balboa		8	1.9	46.4	10.7
China Dalian		6	1.4	47.8	11.4
Morocco Agadir		6	1.4	49.2	12.1
China Qingda	.0	5	1.2	50.4	12.9
Copenh	nagen				
Denmark Anchor	age No 2	5	1.2	51.5	13.6
Latvia Liepaja	l	5	1.2	52.7	14.3
Nigeria Apapa-	Lagos	5	1.2	53.9	15.0
Spain Carami		5	1.2	55.1	15.7
China Hong K	Kong	4	0.9	56.0	16.4
Ecuador Guayac		4	0.9	56.9	17.1
Malta Valletta		4	0.9	57.9	17.9
Aruba	Outer				
Netherlands Anchor		4	0.9	58.8	18.6
Philippines Davao	C	4	0.9	59.8	19.3
Russia St. Pete	ersburg	4	0.9	60.7	20.0
Spain Riveira	Ũ	4	0.9	61.6	20.7
*	Bolivar	3	0.7	62.4	21.4
Norway Kristian		3	0.7	63.1	22.1
Panama Taboga		3	0.7	63.8	22.9
Poland Swinou		3	0.7	64.5	23.6
South Africa Durban	0	3	0.7	65.2	23.0
Spain Villaga		3	0.7	65.9	24.3
Spain Villaga Spain Coruna		3	0.7	66.6	25.7

Spain	Vigo	3	0.7	67.3	26.4
Taiwan	Kaohsiung	3	0.7	68.0	27.1
USA	Akutan	3	0.7	68.7	27.9
Colombia	Buenaventura	2	0.5	69.2	28.6
	Torshavn				
Denmark	Anchorage	2	0.5	69.6	29.3
	Kopli-Port of				
Estonia	Tallinn	2	0.5	70.1	30.0
Estonia	Tallinn	2	0.5	70.6	30.7
Morocco	Casablanca	2	0.5	71.1	31.4
Netherlands	Eemshaven	2	0.5	71.5	32.1
Nigeria	Port Harcourt	2	0.5	72.0	32.9
Norway	Aalesund	2	0.5	72.5	33.6
Panama	Cristobal	2	0.5	72.9	34.3
South Africa	Cape Town	2	0.5	73.4	35.0
South Korea	Yosu	2	0.5	73.9	35.7
UK	Port of Gibraltar	2	0.5	74.4	36.4
China	unknown (China)	1	0.2	74.6	37.1
	Bayuqyan Small				
China	Craft Anchorage	1	0.2	74.8	37.9
China	Yantai	1	0.2	75.1	38.6
China	Quanzhou	1	0.2	75.3	39.3
China	Changshu	1	0.2	75.5	40.0
Costa Rica	Puntarenas	1	0.2	75.8	40.7
Costa Rica	Isla Herradura	1	0.2	76.0	41.4
Costa Rica	Caldera	1	0.2	76.2	42.1
Denmark	Thorshavn	1	0.2	76.5	42.9
Egypt	Damietta	1	0.2	76.7	43.6
Egypt	Alexandria	1	0.2	76.9	44.3
Egypt	Port Said	1	0.2	77.2	45.0
Estonia	Bekkeri	1	0.2	77.4	45.7
Germany	Cuxhaven	1	0.2	77.6	46.4
Germany	Stralsund	1	0.2	77.9	47.1
Japan	Shimizu	1	0.2	78.1	47.9
Japan	Kashima	1	0.2	78.4	48.6
Japan	Sendai	1	0.2	78.6	49.3
Japan	Nagoya	1	0.2	78.8	50.0
Japan	Kobe	1	0.2	79.1	50.7
	unknown				
Mauritania	(Mauritania)	1	0.2	79.3	51.4
	unknown				
Morocco	(Morocco)	1	0.2	79.5	52.1
Netherlands	Ijmuiden	1	0.2	79.8	52.9
Netherlands	Rotterdam	1	0.2	80.0	53.6
Netherlands	Ymuiden	1	0.2	80.2	54.3

Norway	Vadso	1	0.2	80.5	55.0
Norway	Kirkenes	1	0.2	80.7	55.7
		1	0.2	80.7	56.4
Norway	Borg Hbr				
Panama	Panama Canal	1	0.2	81.2	57.1
Philippines	Cebu	1	0.2	81.4	57.9
Poland	Szczecin	1	0.2	81.6	58.6
Russia	Vladivostok	1	0.2	81.9	59.3
Spain	Marin	1	0.2	82.1	60.0
	Sta Crus de				
Spain	Tenerife	1	0.2	82.4	60.7
	Muelle de Oza -				
Spain	Puerto de a Coruna	1	0.2	82.6	61.4
	Sta Eugenia de				
Spain	Riviera	1	0.2	82.8	62.1
Spain	Santander	1	0.2	83.1	62.9
Turkey	Tuzia	1	0.2	83.3	63.6
Ukraine	Mariupol	1	0.2	83.5	64.3
	Sevastopol				
Ukraine	Anchorage No 389	1	0.2	83.8	65.0
United	<i>U</i>				
Kingdom	Port William	1	0.2	84.0	65.7
United					
Kingdom	Stanley Harbour	1	0.2	84.2	66.4
USA	Captains Bay	1	0.2	84.5	67.1
REMAINING	REMAINING	1			0,11
COUNTRIES	PORTS	66	15.5	100.0	32.9
		50	100.0	100.0	100.0
			100.0		100.0

#### **APPENDIX I: CENTRALLY LOCATED PORTS OF 54 COUNTRIES**



#### Centrally Located Ports In 54 Countries

## APPENDIX J. LIST OF HIGHLY COMMERCIAL SPECIES AND NUMBER OF COUNTRIES WHERE THESE SPECIES ARE FOUND

	NUMBER OF COUNTRIES WHERE IT IS
SPECIES Designeeut trout	FOUND
Rainbow trout	27
Common carp	25
Skipjack tuna	24
Chub mackerel	19
Yellowfin tuna	19
Atlantic mackerel	16
Atlantic cod	15
Atlantic herring	15
Bigeye tuna	15
Flathead grey mullet	15
Albacore	14
Kawakawa	13
Atlantic salmon	12
Common dolphinfish	12
Haddock	12
Largehead hairtail	12
Saithe	12
Atlantic horse mackerel	11
Blue whiting	11
Nile tilapia	11
South American pilchard	11
Barramundi	10
Common sole	10
European plaice	10
European sprat	10
Fourfinger threadfin	10
Narrow-barred Spanish mackerel	10
Whiting	10
Bighead carp	9
European anchovy	9
European hake	9
European pilchard	9
Angler	8
Bluefish	8
Daggertooth pike conger	8
Indian mackerel	8
Japanese anchovy	8

Longtail tuna	8
Torpedo scad	8
Bigeye snapper	7
Black pomfret	7
Capelin	7
Coho salmon	7
Ling	7
Milkfish	7
Mozambique tilapia	7
Spangled emperor	7
Alaska Pollock	6
Bogue	6
Chinook salmon	6
Crucian carp	6
Frigate tuna	6
Greenland halibut	6
Indian scad	6
Indo-Pacific king mackerel	6
Malabar blood snapper	6
Pacific cod	6
Rainbow runner	6
Snoek	6
Striped snakehead	6
Tusk	6
Atlantic bonito	5
Bigeye scad	5
Bombay-duck	5
Chum salmon	5
Japanese eel	5
Kelee shad	5
Malabar grouper	5
Northern pike	5
Pacific herring	5
Red-eye round herring	5
Roho labeo	5
Round sardinella	5
Silver pomfret	5
Sky emperor	5
Toli shad	5
Tope shark	5
Bullet tuna	4

Chilean jack mackerel	4
Crimson jobfish	4
Deepwater longtail red snapper	4
Deep-water red snapper	4
European perch	4
Freshwater bream	4
Goldstripe sardinella	4
Japanese Spanish mackerel	4
Megrim	4
Okhotsk atka mackerel	4
Orange roughy	4
Pacific halibut	4
Pacific ocean perch	4
Pink cusk-eel	4
Pink ear emperor	4
Pink salmon	4
Rainbow sardine	4
Sablefish	4
Silky shark	4
Silver scabbardfish	4
Sockeye salmon	4
American plaice	3
Atlantic wolffish	3
Ayu sweetfish	3
Bali Sardinella	3
Black carp	3
Blue tilapia	3
Catla	3
Dusky grouper	3
Elongate ilisha	3
Green jobfish	3
Japanese jack mackerel	3
Japanese scad	3
Mrigal carp	3
Norway pout	3
Red seabream	3
Short mackerel	3
Smooth-hound	3
So-iuy mullet	3
Southern blue whiting	3
Southern hake	3

Spotcheek emperor	3
Stinging catfish	3
Whitefin wolf-herring	3
Yellow croaker	3
American angler	2
Anchoveta	2
Argentine croaker	2
Argentine hake	2
Atlantic Spanish mackerel	2
Bastard halibut	2
Black and Caspian Sea Sprat	2
Blue grenadier	2
Bonga shad	2
Bonylip barb	2
Brown smooth-hound	2
Cape horse mackerel	2
Channel catfish	2
Deep-water Cape hake	2
Eastern Pacific bonito	2
Golden eye jobfish	2
Greenback horse mackerel	2
Gulf menhaden	2
Indian oil sardine	2
Kissing gourami	2
North Pacific hake	2
Pacific anchoveta	2
Pacific bluefin tuna	2
Pacific saury	2
Patagonian grenadier	2
Polar cod	2
White hake	2
Whitehead's round herring	2
Whitemouth croaker	2
Yellowfin sole	2
Araucanian herring	1
Argentine anchovy	1
Arrow-tooth flounder	1
Atlantic menhaden	1
Bigeye grunt	1
Black grouper	1
Boeseman croaker	1

Brazilian sardinella	1
Cunene horse mackerel	1
Finescale menhaden	1
Flinders' sillago	1
Florida pompano	1
Gag	1
Golden redfish	1
Humphead snapper	1
Japanese amberjack	1
Japanese pufferfish	1
Large yellow croaker	1
Lerma catfish	1
Madeiran sardinella	1
Narrownose smooth-hound	1
Nile perch	1
Pacific sandlance	1
Pacific thread herring	1
Peruvian hake	1
Red barracuda	1
Red codling	1
Saffron cod	1
Sand sillago	1
Scaly damsel	1
Silver hake	1
Small sandeel	1
South Pacific hake	1
Stolzmann's weakfish	1
White amur bream	1
Whitespotted conger	1
Yellow striped flounder	1

### APPENDIX K: LIST OF PRINCIPAL SPECIES PER FAO 2009 YEARBOOK OF FISHERIES AND AQUACULTURE STATISTICS

RANK BY CAPTURE PRODUCTION	SDECIES ENCLISH NAME
	SPECIES ENGLISH NAME Anchoveta
1	Alaska Pollock
3	
4	Atlantic herring Skipjack tuna
5	Chub mackerel
6	Largehead hairtail
7	Blue whiting
8	Chilean jack mackerel
9	Japanese anchovy
10	Yellowfin tuna
10	European pilchard
12	Jumbo flying squid
13	Argentine shortfin squid
14	Araucanian herring
15	Atlantic cod
16	Pacific saury
17	Atlantic mackerel
18	European sprat
19	Akiami paste shrimp
20	European anchovy
21	California pilchard
22	Saithe
23	Gulf menhaden
24	Bigeye tuna
25	Japanese flying squid
26	Indian oil sardine
27	Yellow croaker
28	Northern prawn
29	Round sardinella
30	Gazami crab
31	Nile perch
32	Pacific cod
33	Haddock
34	Daggertooth pike conger
35	Argentine hake
36	Southern rough shrimp
37	Short mackerel

38	Vesso scallop
39	North pacific hake
40	Pacific thread herring
41	Hilsa shad
42	Kawakawa
43	Pacific herring
44	Pink salmon
45	Bombay-duck
46	Indian mackerel
47	Longtail tuna
48	American sea scallop
49	Southern African anchovy
50	Capelin
51	Japanese jack mackerel
52	Giant tiger prawn
53	Okhotsk Atka mackerel
54	Bonga shad
55	Cape horse mackerel
56	Narrow-barred Spanish mackerel
57	Patagonian grenadier
58	Albacore
59	Nile tilapia
60	Pacific sandlance
61	Japanese pilchard
62	Bigeye scad
63	Atlantic menhaden
64	Atlantic horse mackerel
65	Bali sardinella
66	Indian scad
67	Blue swimming crab
68	Goldstripe sardinella
69	Pacific anchoveta
70	Yellowstripe scad
71	Antarctic krill

### VITA

#### Gohar A. Petrossian

1977	Born June 18 in Gyumri, Armenia
1993-1994	Future Leaders Exchange Program Fellowship, U.S. Department of State,
	Bureau of Educational and Cultural Affairs
1994	Graduated from Scotia Glenville High School, Scotia, NY
1997-1998	Undergraduate Exchange Program Fellowship, U.S. Department of State, Bureau of Educational and Cultural Affairs
1999	
1999	B.A. in Teaching ESL, Gyumri State Pedagogical University, Gyumri, Armenia
2000	B.A. in Political Science, with a minor in French, Hartwick College,
2000	Oneonta, NY
2006	M.A. in Criminal Justice, John Jay College of Criminal Justice, New York, NY
2007-2009	Teaching Assistantship, Rutgers University, School of Criminal Justice
2008-2009	Research Assistant, National Highway Traffic Safety Administration
	Vehicle Parts-Marking and Anti-Theft Devices Project
2008-2009	Spark's Scholarship, Rutgers University, School of Criminal Justice
2008-2012	Part-Time Lecturer, Department of Sociology, Anthropology and Criminal
	Justice, Rutgers University-Newark
2009-2010	Research Assistant, Rutgers Center on Public Security
2009-2011	Research Assistant, Economic Development Research Group, School of
	Management and Labor Relations, Rutgers University
2009-2012	Part-Time Lecturer, Rutgers University School of Criminal Justice
2010-2012	Mapping Consultant, The Newark Public Schools, Office of Innovation and Change, Newark, NJ
2010	Article with R.V. Clarke and S. Contre: "Deterrence and fare evasion:
	Results of a natural experiment. Security Journal, 23, 5-17.
2011	Article with J.M. Caplan and L.W. Kennedy: "Police-monitored CCTV
	cameras in Newark, NJ: A quasi-experimental test of crime deterrence. <i>Journal of Experimental Criminology</i> , 7(3), 255-274.
2011	Book Chapter with S. Block, R.V. Clarke, M.G. Maxfield: "Estimating the
	number of vehicles stolen for export using the Crime Location Quotients.
	In Martin Andresen & J. Bryan Kinney (Eds.) Patterns, Prevention, and
	Geometry of Crime. Routledge Studies in Crime and Society.
2011-2012	Dean's Research Grant, Rutgers University, School of Criminal Justice
2011-2012	Dissertation Fellowship, Rutgers University, Graduate School of Arts and
	Sciences
2012	In Print: Auto Theft for Export via Land Border Crossings. Problem-
	Oriented Guides for Police, Office of Community-Oriented Policing
	Services. Washington, DC: U.S. Department of Justice
2012	Ph.D. in Criminal Justice